Submission AGR 00775-19: Recommendation to Grant (a variation) Aquaculture and Foreshore Licence for 1 site (T12/542A)

TO: Minister AUTHOR: Maher, EileenM STATUS: Completed OWNER: Maher, EileenM PURPOSE: For Decision REVIEWERS: Farrell, Geraldine

OCallaghan, Grace Quinlan, John Beamish, Cecil Smith, Ann

DIVISION: Coastal Zone Management

DECISION BY:

Final comment

Minister determines the Aquaculture and Foreshore Licences sought be granted with a variation reducing the site to 0.8989ha, for the reasons outlined.

Action required

Ministerial Determination on Aquaculture/Foreshore Licensing Application (T12/542)

Executive summary

The Minister's determination is requested in relation to an application of an Aquaculture Licence from Cathal McCorkell, Cuan na Mara, Carrowtrasna, Greencastle, Co. Donegal. The application is for the culture of Pacific Oysters using bags and trestles on Site T12/542A totalling 1.4279 hectares on the foreshore in Trawbreaga Bay, Co. Donegal

A submission in respect of the application for the Foreshore Licence is also set out for the Minister's consideration.

It is recommended that the Minister determines the Aquaculture and Foreshore Licences sought be granted with a <u>variation</u> reducing the site to 0.8989ha for the reasons outlined in the 'Detailed Information' section below.

Detailed information

DECISION SOUGHT

The Minister's determination is requested in relation to an application of an Aquaculture Licence from Cathal McCorkell, Cuan na Mara, Carrowtrasna, Greencastle, Co. Donegal. The application is for the cultivation of Pacific Oysters using bags and trestles on Site T12/542A, totalling 1.4279 hectares (now proposed to be reduced to 0.8989 ha) on the foreshore in Trawbreaga Bay, Co. Donegal.

Note: Tabs attached to this submission may contain additional information which is subject to redaction if transmitted to third parties.

BACKGROUND

Marine aquaculture operations require separate Aquaculture and Foreshore Licences and Ministerial approval is required in respect of this submission (Aquaculture Submission) and submission underneath (Foreshore Submission), which refer to the same site.

The Aquaculture Licence defines the activity that is permitted on a particular site and the Foreshore Licence allows for the occupation of that particular area of foreshore. The continuing validity of each licence is contingent on the other licence remaining in force.

APPLICATION FOR AN AQUACULTURE LICENCE

An application (**TAB A**) for an Aquaculture Licence has been received from the applicant referred to above (in conjunction with an application for a Foreshore Licence), for the cultivation of Pacific Oysters using bags and trestles in relation to a 1.4279 hectare site on the foreshore in Trawbreaga Bay, Co. Donegal . It is now proposed that the site be reduced to a 0.8989 hectare site on the foreshore in Trawbreaga Bay, Co. Donegal (numbered T 12/542A — see TAB A).

LEGISLATION

Section 7 of the Fisheries (Amendment) Act 1997 provides that the licensing authority (i.e. Minister, delegated officer or, on appeal, the Aquaculture Licences Appeals Board) may, if satisfied that it is in the public interest to do so, licence a person to engage in aquaculture.

Article 6 (3) of the Habitats Directive provides that "Any plan or project not directly connected with or necessary to the management of the site but likely to have a significant effect thereon ... shall be subject to appropriate assessment of its implications for the site in view of the site's conservation objectives ... the competent national authorities shall agree to the plan or project only after having ascertained that it will not adversely affect the integrity of the site concerned ..."

CONSULTATION AND PUBLIC COMMENT

The application was sent to the Department's technical experts, statutory consultees and was also publicly advertised in a composite public notice covering both aquaculture and foreshore elements.

TECHNICAL CONSULTATION

Marine Engineering Division(MED): This site is located towards the northwest corner of inner Trawbreaga Bay adjoining the townland of Goorey. The application is similar to a previous application by a different applicant which was turned down in the Ministerial decision of November 2017 due to landscape and visual impact reasons. Neighbouring applications were also turned down but these were appealed to ALAB and those decisions were overturned. Making allowance for the licence grant decisions taken by ALAB for nearby sites the additional visual impact caused by development of site 542A will be minor from most viewpoints. The only exception is from the road viewpoint to North east/East of site 542A where the view is not greatly influenced by adjoining development.

The intertidal portion of this site is firm underfoot and where not obstructed by large stone the substrate seems to have suitable load bearing characteristics to support trestles. This application projects 10m further out into the channel than neighbouring sites on either side. On navigation impact mitigation grounds MED recommend that the western extent of site 542A be cut back by approximately 10m in order that the channel side boundary of the group of sites there is better aligned.

Development of the site is likely to lead to some loss of protective stone/cobble cover from the surface of the site. While development of full area of application site 542A would further constrain public access Bay waters along the north shore. MED advise not licensing a 20m wide section at south part of site 542A to allow access to other users of the Bay. The area of site 542A is 60% larger than the maximum size of 0.9 hectares that has been licensed in Trawbreaga since licensing began. MED recommend that the site be reduced to 0.8989 hectares in the following co-ordinates:

244035, 451116

244136, 451116

244183, 451027

244082, 451027

to take account of all the matters mentioned above.

<u>Marine Survey Office (MSO):</u> No comments received in relation to this application. If a licence was to be granted the applicant would need to contact the MSO in relation to aids to navigation in advance of commencement of activities on the site.

It is proposed to insert a specific condition covering MSO matters in any licence/s which may issue as follows:

The Minister's determination in respect of this licence is conditional upon immediate full compliance by the Licensee in respect of all requirements and conditions which are imposed under the relevant legal provisions applicable to the Marine Survey Office.

<u>Sea Fisheries Protection Authority (SFPA):</u> No objection to this application however they note that Trawbreaga is Class B for Pacific Oysters and as such any shellfish leaving this bay should be depurated or only sold to purification plants before being sold to the

final customer. All consignments of Pacific Oysters should have a shellfish registration document accompanying the consignment completed fully and accurately. The Marine Institute HABS database should be checked prior to harvesting to verify that the bay is open. The onus is on the operator to verify the bay is open, classified and that the shellfish registration documents requirements are met

Statutory Consultation

Regulation 10 of the Aquaculture (Licence Application) Regulations, 1998 requires certain statutory bodies to be notified of an Aquaculture Licence application.

Comments were received from the following statutory bodies:

<u>Department of Culture, Heritage & the Gaeltacht (DCHG):</u> This submission addresses a number of issues, including conservation of the Zostera-dominated community, build up of sediment, coastal erosion and a code of practice relating to the disturbance of Barnacle Geese and Light-belied Brent Geese. These matters have all been covered in the AA Conclusion Statement (TAB D).

Marine Institute (MI): The MI noted the site is located within the Trawbreaga Bay Shellfish Growing waters and within the North Inishowen Coast SAC. They recommend the continued use of triploid stock in Trawbreaga. They recommended that the licensee is required to prepare a Contingency Plan for the approval of the Department of Agriculture, Food and the Marine which should identify, inter alia, methods for the removal from the environment of any non-target species introduced as a result of operation at this site. They also recommended that the source of seed be approved by the Department of Agriculture Food and the Marine and the access route over the intertidal habitat be strictly adhered to, in order to minimise habitat disturbance. The MI also suggested that the CLAMS process might be useful and appropriate vehicle for the development and implementation of alien species management and control plans. These issues can all be covered in the aguaculture licence if granted (schedule 4).

Following considerations implicit to Sections 61 (e and f) of the Fisheries (Amendment) Act 1997, the Marine Institute is of the view that there will be no significant impacts on the marine environment and that the quality status of the area will not be adversely impacted

<u>Commissioner of Irish Lights (CIL):</u> CIL had no objection to this licence. Verification of the placement of the aids to navigation is advised and Statutory Sanction must be obtained.

<u>Donegal County Council:</u> No objection to the proposed application. It is considered that the development does not represent a visual intrusion into the scenery of the host area and is considered to be acceptable and that it will not result in a significant intensification of the Oyster Farming activity in Trawbreaga Bay.

<u>An Taisce:</u> Have raised a number of issues in relation to habitats, bird displacement and use of triploid oyster stock. These matters have all been covered in the AA Conclusion Statement (**TAB D**)

Inland Fisheries Ireland (IFI): This site is located in close proximity to the main channel and the applicant should take all necessary measures to ensure that the development will not interfere with the passage of migrating salmon and sea trout. This site should be clearly marked with navigational marks to prevent any navigational hazard. The applicant should confirm that only triploid oysters are intended for use on site. Should this application to cultivate Gigas Oysters using bags and trestles be sanctioned it would be essential that proper biosecurity protocols are followed during the operations of the farm to ensure no diseases or non-native species are introduced or spread elsewhere from the facility.

Public Consultation

The application was publicly advertised using a composite public notice covering both aquaculture and foreshore elements, in the Donegal Democrat on the 8th August 2019. The application and supporting documentation were available for inspection at Carndonagh & Buncrana Garda Stations for a period of 30 days from the date of publication of the notice in the newspaper.

There was one objection received from the public consultation process. It is not possible to disaggregate the comments into aquaculture and foreshore elements. The objections can be summarised as follows:

A number of issues were raised in the comments submitted as part of the Public Consultation Process including impact on local tourism and the aesthetic of the Wild Atlantic Way along with the preservation of the environment and the impact on the enjoyment of local peoples using the bay for recreational purposes such as walking, kayaking and fishing.

A copy of all the observations/submissions received at the Public/Statutory consultation stage was forwarded to the applicant.

The applicant raised the following points in response to the submissions:

 He will fully co-operate and follow all bio-security protocols. Triploid oysters will only be used unless stipulated by the Department.

- In relation to the impact on local tourism the public roads contain a series of bends and hills with obstructing vegetation to block the view of the site. Oyster farming has been promoting tourism in the area by allowing locals and visitors a first hand chance to visit working oyster farms.
- With regards the photos supplied he does not believe they are an true representation of the bay as a whole as most farmers are operating their farms with respect for the local environment.

CRITERIA IN MAKING LICENSING DECISIONS

The licensing authority, in considering an application, is required by statute to take account of, as appropriate, the following points and also be satisfied that it is in the public interest to license a person to engage in aquaculture:

a) the suitability of the place or waters

Scientific advice is to the effect that the waters are suitable for the cultivation of Oysters.

b) other beneficial uses of the waters concerned

Public access to recreational and other activities can be accommodated by this project. Aquaculture appropriately licensed can coexist with other leisure activities.

c) the particular statutory status of the waters

(i)Natura 2000

The site is located within a Natura area (i.e. in a Special Area of Conservation or Special Protected Area). An Appropriate Assessment of Aquaculture in North Inishowen Coast SAC (Site Code: 2012) and Trawbreaga Bay SPA (site code: 4034) was carried out. This Assessment and its findings were examined by the Department and its scientific/technical advisors and a Conclusion Statement has been produced outlining how it is proposed to licence aquaculture in compliance with Habitats/Birds requirements. The Appropriate Assessment and Licensing Authority's Conclusion Statement are available on the Department's website. No particular issues in relation to birds / habitats arise in relation to this site.

(ii) Shellfish Waters

The site is located within Trawbreaga Bay Shellfish Designated Waters. Oysters from this area currently have a "B" classification

d) the likely effects on the economy of the area

Aquaculture has the potential to provide a range of benefits to the local community such as, attraction of investment capital, development of support services etc.

e) the likely ecological effects on wild fisheries, natural habitats, flora and fauna

No significant issues arose regarding wild fisheries. The potential ecological impacts of aquaculture activities on natural habitats, flora and fauna are addressed in the Article 6 Appropriate Assessment for Trawbreaga Bay and in the Licensing Authority's Conclusion Statement.

f) the effect on the environment generally

The Department's Scientific Advisors the Marine Institute, are of the view that there will be no significant impacts on the marine environment and that the quality status of the area will not be adversely impacted.

g) DCHG raised no objection to the development from an underwater archaeological perspective

RECOMMENDATION

It is recommended that the Minister:

approves the granting of an Aquaculture Licence (*TAB C*) to Cathal McCorkell, Cuan na Mara, Carrowtrasna, Greencastle, Co. Donegal, with a <u>variation</u>, <u>reducing</u> the footprint of the site from 1.4279 hectares to 0.8989 hectares, for a period of ten (10) years for the purpose of cultivating Pacific Oysters using bags & trestles in accordance with the terms and conditions of the attached draft Aquaculture Licence.

The reasons for the recommendation to reduce the site footprint are that it is in keeping with the policy of orderly development of aquaculture in the Bay and will provide a 20m wide access corridor free at the south end of the site for access by other users of the Bay, while also reducing the western aspect of the site to mitigate impact on boat users and align the site better with existing sites.

REASONS FOR DECISION

The Minister for Agriculture, Food and the Marine is required to give public notice of both the licensing determination and the reasons for it. To accommodate this it is proposed to publish the following on the Department's website, subject to the Minister approving the above recommendation:

"Determination of Aquaculture/ Foreshore Licensing application – T12/542

Cathall McCorkell has applied for authorisation to cultivate Pacific Oysters using bags & trestles on the inter-tidal / sub-tidal foreshore on a 1.4279 hectare site (T12/542A) in Trawbreaga Bay, Co. Donegal.

The Minister for Agriculture, Food and the Marine has determined that it is in public interest to grant a variation of Aquaculture/Foreshore licences sought i.e. reducing the footprint of the site from 1.4279 ha to 0.8989ha. This is in keeping with the policy of orderly development of aquaculture in the Bay and will provide a 20m wide access corridor free at the south end of the site for access by other users of the Bay, while also reducing the western aspect of the site to mitigate impact on boat users and align the site better with existing sites. In making his determination the Minister considered those matters which by virtue of the Fisheries (Amendment) Act 1997, and other relevant legislation, he was required to have regard. Such matters include any submissions and observations received in accordance with the statutory provisions. The following are the reasons and considerations for the Minister's determination to grant a variation of the licences sought: -

- Scientific advice is to the effect that the waters are suitable;
- Public access to recreational and other activities can be accommodated by this project;
- The proposed development should have a positive effect on the economy of the local area;
- All issues raised during Public and Statutory consultation phase;
- There are no effects anticipated on the man-made environment heritage of value in the area;
- No significant effects arise regarding wild fisheries;
- The site is located within the North Inishowen Coast SAC and Trawbreaga Bay SPA. An Article 6 Assessment has been carried out in relation to aquaculture activities in the SAC/SPA. The Licensing Authority's Conclusion Statement (available on the Department's website) outlines how aquaculture activities in this SAC/SPA, including this site, are being licensed and managed so as not to significantly and adversely affect the integrity of the North Inishowen Coast SAC and Trawbreaga Bay SPA.
- Scientific observations related to the Appropriate Assessment received during the licensing consultation process are addressed in the Licensing Authority's Appropriate Assessment Conclusion Statement;
- Taking account of the recommendations of the Appropriate Assessment the aquaculture activity at this site is consistent with the Conservation Objectives for the SAC/SPA;
- No significant impacts on the marine environment and the quality status of the area will not be adversely impacted;
- The updated Aquaculture and Foreshore licences contain terms and onditions which reflect the environmental protection now required under EU and National law."

Recommendation to grant a Foreshore Licence application (T12/542)

DECISION SOUGHT

The Minister's determination is requested please in relation to the application for a Foreshore Licence from Cathal McCorkell, Cuan na Mara, Carrowtrasna, Greencastle, Co. Donegal, for a site in Trawbreaga Bay, Co. Donegal in which it is proposed to conduct aquaculture.

BACKGROUND

Marine aquaculture operations require separate Aquaculture and Foreshore Licences and Ministerial approval is required in respect of this submission (Foreshore Submission) and submission above (Aquaculture Submission), which refer to the same site.

The Foreshore Licence allows for the occupation of the particular area of foreshore while the Aquaculture Licence defines the activity that is permitted in this area. The continuing validity of each licence is contingent on the other licence remaining in force.

APPLICATION FOR A FORESHORE LICENCE

An application for a Foreshore Licence has been received from the applicant referred to above (in conjunction with an

Aquaculture Licence application), for the cultivation of Pacific Oysters using bags and trestles in relation to a 1.4279 hectare site on the foreshore in Trawbreaga Bay, Co. Donegal is now proposed to be reduced to a 0.8989 hectare site on the foreshore in Trawbreaga Bay Co. Donegal (numbered T12/542A – see TAB A).

LEGISLATION

Section 3 of the Foreshore Act, 1933 gives power to the Minister to licence the use of foreshore, if he is of the opinion that it is in the public interest to do so.

CONSULTATION AND PUBLIC COMMENT

The application was sent to the Department's technical experts, and was also publicly advertised in a composite public notice covering both aquaculture and foreshore elements.

This application was also sent to the Department of Housing, Planning and Local Government (DHPLG) in accordance with subsection (1B) of Section 3 of the Foreshore Act, 1933, which requires consultation between the Minister for Agriculture, Food and the Marine and the Minister for Housing, Planning and Local Government. Whilst aquaculture legislation requires certain statutory bodies to be notified of an aquaculture application, no other statutory bodies are prescribed consultees under Fisheries related foreshore legislation.

DHPLG: There were no comments received from a water quality or foreshore perspective

Technical Consultation

Marine Engineering Division (MED): This site is located towards the northwest corner of inner Trawbreaga Bay adjoining the townland of Goorey. The application is similar to a previous application by a different applicant which was turned down in the Ministerial decision of November 2017 due to landscape and visual impact reasons. Neighbouring applications were also turned down but these were appealed to ALAB and those decisions were overturned. Making allowance for the licence grant decisions taken by ALAB for nearby sites the additional visual impact caused by development of site 542A will be minor from most viewpoints. The only exception is from the road viewpoint to North east/East of site 542A where the view is not greatly influenced by adjoining development.

The intertidal portion of this site is firm underfoot and where not obstructed by large stone the substrate seems to have suitable load bearing characteristics to support trestles. This application projects 10m further out into the channel than neighbouring sites on either side. On navigation impact mitigation grounds MED recommend that the western extent of site 542A be cut back by approximately 10m in order that the channel side boundary of the group of sites there is better aligned.

Development of the site is likely to lead to some loss of protective stone/cobble cover from the surface of the site. While development of full area of application site 542A would further constrain public access Bay waters along the north shore. MED advise not licensing a 20m wide section at south part of site 542A to allow access to other users of the Bay. The area of site 542A is 60% larger than the maximum size of 0.9 hectares that has been licensed in Trawbreaga since licensing began. MED recommend that the site be reduced to 0.8989 hectares in the following co-ordinates:

244035, 451116

244136, 451116

244183, 451027

244082, 451027

to take account of all the matters mentioned above.

<u>Marine Survey Office (MSO):</u> No comments received in relation to this application. If a licence was to be granted the applicant would need to contact the MSO in relation to aids to navigation in advance of commencement of activities on the site.

Sea Fisheries Protection Authority (SFPA): No objection to this application however they note that Trawbreaga is Class B for Pacific Oysters and as such any shellfish leaving this bay should be depurated or only sold to purification plants before being sold to the final customer. All consignments of Pacific Oysters should have a shellfish registration document accompanying the consignment completed fully and accurately. The Marine Institute HABS database should be checked prior to harvesting to verify that the bay is open. The onus is on the operator to verify the bay is open, classified and that the shellfish registration documents requirements are met.

Public Consultation

The application was publicly advertised using a composite public notice covering both aquaculture and foreshore elements, in the Donegal Democrat on the 8th August 2019. The application and supporting documentation were available for inspection at Carndonagh & Buncrana Garda Stations for a period of 30 days from the date of publication of the notice in the newspaper.

There was one objection received from the public consultation process. It is not possible to disaggregate the comments into aquaculture and foreshore elements. The objections can be summarised as follows:

A number of issues were raised in the comments submitted as part of the Public Consultation Process including impact on local tourism and the aesthetic of the Wild Atlantic Way along with the preservation of the environment and the impact on the enjoyment of local peoples using the bay for recreational purposes such as walking, kayaking and fishing.

A copy of all the observations/submissions received at the Public/Statutory consultation stage was forwarded to the applicant.

The applicant raised the following points in response to the submissions:

- He will fully co-operate and follow all bio-security protocols. Triploid oysters will only be used unless stipulated by the Department.
- In relation to the impact on local tourism the public roads contain a series of bends and hills with obstructing vegetation to block the view of the site. Oyster farming has been promoting tourism in the area by allowing locals and visitors a firsthand chance to visit working oyster farms.
- With regards the photos supplied he does not believe they are an true representation of the bay as a whole as most farmers are operating their farms with respect for the local environment.

CRITERIA IN MAKING LICENSING DECISIONS

The Minister, in considering an application for a Foreshore Licence, may, if satisfied that it is in the public interest to do so, grant such a licence.

Section 82 of the Fisheries (Amendment) Act, 1997 stipulates that the Minister, in considering an application for a licence under the Foreshore Acts, which is sought in connection with the carrying out of aquaculture pursuant to an Aquaculture Licence, shall have regard to any decision of the licensing authority in relation to the Aquaculture Licence.

RECOMMENDATION

It is recommended that the Minister:

approves the granting of a Foreshore Licence (**TAB D**) to Cathal McCorkell, Cuan na Mara, Carrowtrasna, Greencastle, Co. Donegal, for a site in Trawbreaga Bay for a reduced footprint of 0.8989 ha in respect of a site in Trawbreaga Bay for a period of ten (10) years for occupation of the site for the carrying out of aquaculture activities as defined in the Aquaculture Licence, and in accordance with the terms and conditions of the attached draft Foreshore Licence.

Related submissions

There are no related submissions.

Comments

Farrell, Geraldine - 20/11/2019 16:25

It is recommended that the Minister approves the granting (with variation) of the Aquaculture / Foreshore Licences, as applied for, to Cathal McCorkell for the reasons outlined in the submission and in accordance with the terms & conditions of the attached draft licence(s).

OCallaghan, Grace - 21/11/2019 15:37

I have reviewed the submission and agree with the recommendation made that the Minister approves the granting (with variation) of the Aquaculture / Foreshore Licences, as applied for, to Cathal McCorkell for the reasons outlined in the submission and in accordance with the terms & conditions of the attached draft licence(s). GOC

Quinlan, John - 25/11/2019 14:25

Recommended for approval please.

Beamish, Cecil - 27/11/2019 12:36

Recommended that the Minister determines the Aquaculture and Foreshore Licences sought be granted with a variation reducing the site to 0.8989ha for the reasons outlined in the submission.

Smith, Ann - 27/11/2019 12:37

Approved for submission to Minister. AS 27/11/2019

Lennox, Graham - 29/11/2019 11:52

Minister determines the Aquaculture and Foreshore Licences sought be granted with a variation reducing the site to 0.8989ha, for the reasons outlined.

User details

INVOLVED: Maher, EileenM

Farrell, Geraldine OCallaghan, Grace Quinlan, John Beamish, Cecil Sub Sec Gens Office eSub Sec Gen

eSub Ministers Office

eSub Minister

READ RECEIPT: Maher, EileenM

Farrell, Geraldine OCallaghan, Grace Quinlan, John Beamish, Cecil Smith, Ann Lennox, Graham

AQUACULTURE AND FORESHORE LICENCE APPLICATION FORM, for purposes of FISHERIES (AMENDMENT) ACT, 1997 and FORESHORE ACT, 1933

NB: The accompanying Guidance Notes should be read before completing this form.

Note: Details provided in Parts 1 and 2 will be made available for public inspection. Details provided in Parts 3 and 4 and any other information supplied will not be released except as may be required by law, including the Freedom of Information Act 1997 as amended.

USE BLOCK CAPITALS IN BLACK INK PLEASE

For Office Use	/
Application Ref. No	T12/54.2.
Date of Receipt (Dept	Stamp): Management On
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Type of Appi	icant (tick one)	
Sole Trader		
Partnership		
Company		
Co-Operative		
Other	Please specify-	

PART 1: PRELIMINARY DETAILS

Applicant'	s Name(s)			
1.	(ATHAL	MC	CORKELL	
Address:	CUAN NA MAR CARROWTRASNA GREEN CASTLE CO DONE GAL	2A		
	00,000,000			
2.				
Address:				
3				
3.				
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4.				
Address:				

Contact	in case of enquiries (if different	from above)	
Contact l	Name		
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applicabl	e)		
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	PART 1: PREL	IMINARY DE	ETAILS
TYPE OF	APPLICATION - please indicate ication Form is valid for each type of	relevant type of	application
тин түри	reation form is valid for each type of	application - a	see Omaunce Note 3.1
(i) Aquaci	ulture Licence		
7**\ TP * 1.E	•		
(ii) Trial L	acence		
(iii) Foresh	nore Licence, if Marine Based		
(iv) Review	w of Aquaculture Licence		
(v) Danaw	al of Aguagultura Liaanaa		
(v) Kenew.	al of Aquaculture Licence		
TYPE OF	AQUACULTURE	See Guidance	Note 3.2
Indicate t	he relevant type of application wit	h a tick	
(i)	MARINE-BASED	** ** *******	
(1)	MARINE-BASED		
	Finfish		Go to Parts 2.1 and 2.1A
	Shellfish Subtidal		Go to Parts 2.2 and 2.2A
	Intertidal		Go to Parts 2.2 and 2.2A
	Seaweed/Aquatic Plants/Aquatic		Go to Parts 2.3 and 2.3A
	Fish Food		Go to Parts 2,5 and 2,5A
(ii)	LAND-BASED		
- Andrews		[]	
	Finfish Shellfish	Go to Pa	arts 2.4 and 2.4A
	Aquatic Plants Aquat	ic Fish Food	Go to Parts 2.4 and 2.4A
/##1	TDIAL LICENCE		Carana
(iii)	TRIAL LICENCE		Go to appropriate Parts as above and to Part 2.5.
			anu w ran 4.J.

(1.15)	2.2 MARINE-BASED SHELLFISH AQUACULTURE
When fi	Illing out this section refer also to 2.2A and Guidance Note 3.3 for information on Conditions and Documents required with this application type
Proposed	Site Location
(i)	Bay: TRAWBREAGA BAY
(ii)	County: DONEGAL
(iii)	OS Map No: PLEASE SEE Attached.
(iv)	Co-ordinates of Site: (please specify coordinate reference system used e.g. Irish Grid (IG) or Irish Transverse Mercator (ITM) or Latitude/Longitude [in which case specify whether ETRS89 or WG84 etc.] TRISH NATIONAL GRID:
	244156 451116 244213 451007
	244082 451007
(v)	Size of Site (hectares): 1.4279
	her production will be sub-tidal or inter-tidal? Inter-tidal
The S Polder d	
Health Author	on of seed into the State or movement of seed within the State requires notification to the Marine Institute as per the Fish isation Regulations – See Guidance Notes Section 6
(ix) Metho	od of culture (rope, trestles – intensive; bottom – extensive; TRESHE'S:
	ed number of lines/ropes/trestles as per site layout drawing
	100 trestles + for bail.
(xi) Propo	sed Production Tonnage: Year 2 15 Year 3 20 Year 4 25 Year 5 30
	lease outline the reasons for site selection:
176	Site has a very Stable ground which is also very

Level for trestles with no Sand accumulations and hos easy access from the Shore. (Good FIRM Grand)

(b) If using trestles please outline the physical characteristics of the site which make it suitable for using trestles
the Site has a very good hard bottom with no
The Site has a very good hard bottom with no Shifting Sand which Makes it ideal for placement of trestles.
(xiii) Is it intended that the product is for direct human consumption or half grown? Please specify Direct human Consumption
(xiv) How will the visual impact issues of the flotation devices for the proposed application be addressed?
(xv) Is the site located in Designated Shellfish Waters Area? (Refer to Guidance Note 3.3.2)
Yes No No
If yes give details.
PLEASE SEE ATTACHED MAP.
If no outline the reasons why you believe the site suitable for the proposed aquaculture, notwithstanding its location outside Designated Shellfish Waters Area?
(xvi) Has the area been classified under Food Safety Legislation? (For Bivalve Molluscs) What is the current classification of the area for the proposed species applied for? VES - CLASS B
(xvii) Is the site located in/adjacent to a sensitive area e.g. SPA (Special Protection Area) or SAC (Special Area of Conservation) i.e. a Natura 2000 site? (Refer to Guidance Note 3.3.1- Natura 2000 sites)
(xviii) Are there known sources of pollution in the vicinity e.g. sewage outfall? Yes / No If yes please give full details.
No
(xix) Methods used to harvest the shellfish and details of any subsequent processing of shellfish The Shellfish will be brought in by (allection of the bogs will a tractor and trailer at law tide. Call done by hand)
(xx) Describe any proposed purification facilities to be used:

What are the mai	n predators of the species to be cultivated?	
NIA	NONE	
5 11 1		
Describe the me	thod(s) which will be used to control them	
Describe the me	thod(s) which will be used to control them	

2.2A DOCUMENTATION REQUIRED FOR MARINE-BASED SHELLFISH AQUACULTURE

(to be included separately with a Licence Application for a new site or for a renewal or review of an existing Licence)

- 1. An appropriate Ordnance Survey Map (recommendation is a map to the Scale of 1:10,000/1:10,560, i.e. equivalent to a six inch map). Note: The proposed access route to the site from the public road across tidal foreshore must also be shown on the map.
- Scale drawing of the structures to be used and the layout of the farm.
 The proposed site drawings must illustrate all site structures above and below the water including mooring blocks. (recommended scales normally 1:100 for structures and 1:200 for layout) (See Guidance Note 3.3.2)
- 3. The prescribed application fee (See Guidance Note Section 4)
- 4. If the applicant is a limited Company within the meaning of the Companies Act 1963. as amended, the Certificate of Incorporation and Memorandum and Articles of Association
- 5. If the applicant is a Co-operative, the Certificate of Incorporation and Rules of the Co-operative Society
- 6. Environmental Impact Statement (if required) in certain cases- See Guidance Notes Section 3.3.1
- 7. Alien Species dossier (where required) See Guidance Notes Section 3.3.1

NOW COMPLETE PARTS 2.6, 3, 4 AND 5 PLEASE

PART 5: DECLARATION AND SIGNING

NB: Refer to Guidance Note Section 3.5 and Section 4 - Guidance on Declaration and Signing and Annual Aquaculture and Foreshore Licence Fees

applicable, explain why you have not co	mplied with all conditions:
I/We hereby declare the information pro	vided in Parts 1, 2, 3 and 4 above to be true
€	t I am over 18 years of age. I/We enclose an application fee* of
with this application.	•
Signature(s) of Applicant(s): (Please state capacity of persons signing on behalf of a Company/Co-op)	Cathol Mc Correll
	The state of the s
Date:	18/12/18
NB All persons named on this licence a Only the existing licence holder(s)	application must sign and date this application form. can apply for the renewal/review of an Aquaculture Licence.
*Preferred method of payment is by checon of Agriculture, Food and the Marine	que or bank draft. The fee should be made payable to the Department
Refer to Guidanes Note Section 1 Gui	dance on Aquaculture and Foreshore Licence Fees

The application form should be forwarded, with the required documents and application fee, to:

Aquaculture Licensing
Aquaculture & Foreshore Management Division
Department of Agriculture, Food and the Marine
National Seafood Centre
Clonakilty
Co. Cork
P85 TX47

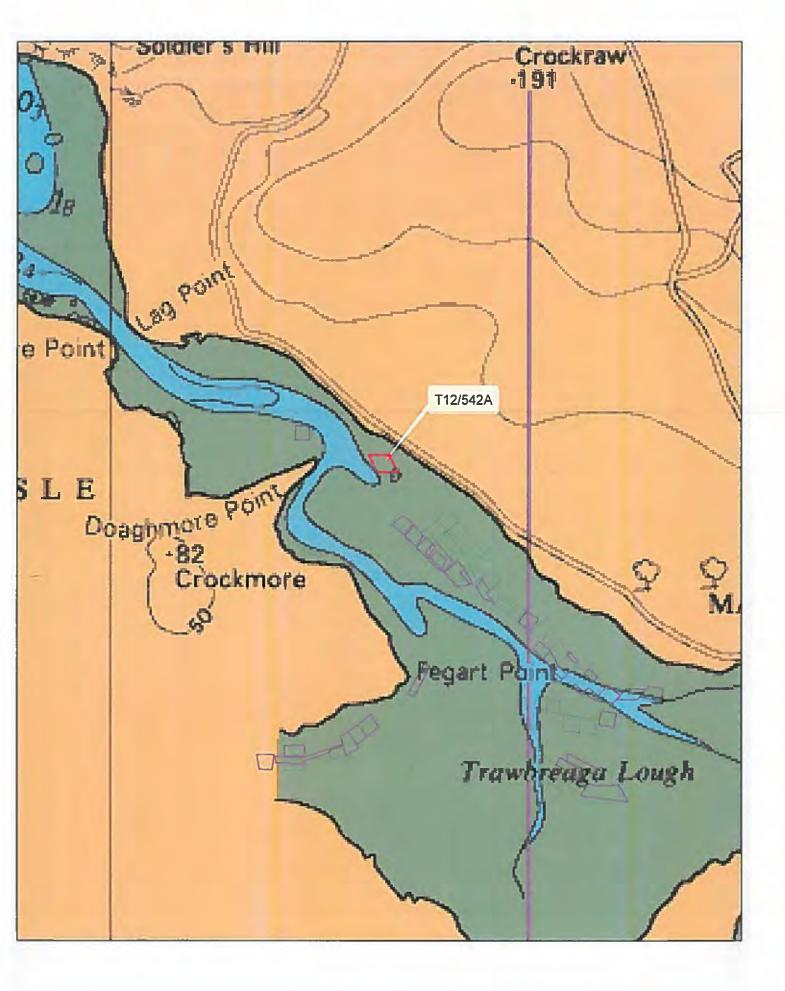
1 NO. SITE AT Trawbreaga Bay CO.DONEGAL

Co-ordinates & Area

Site T12/542A (1.4279 Ha)

The area seaward of the high water mark and enclosed by a line drawn from Irish National Grid Reference point

244025, 451116 to Irish National Grid Reference point 244156, 451116 to Irish National Grid Reference point 244213, 451007 to Irish National Grid Reference point 244082, 451007 to Irish National Grid Reference point



Aqua Culture Sites
<all other values>

Site_Status

Under Appeal
Application
Lapsed
Licensed
Refused
Revoked
Surrendered
Withdrawn

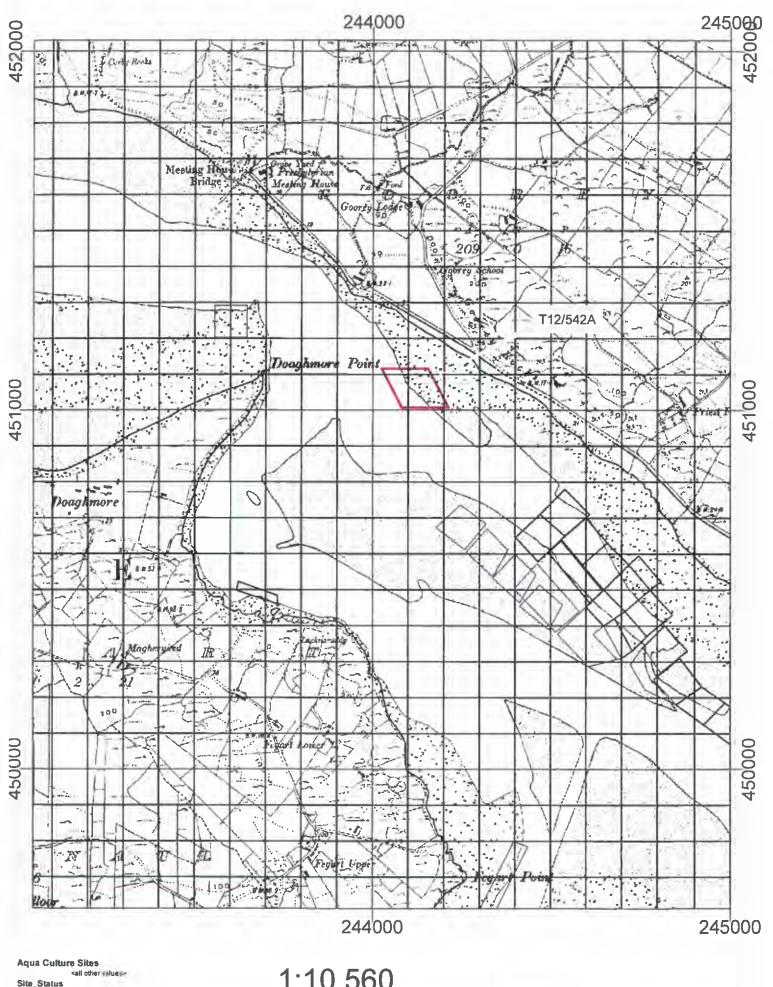
1:24,000

Sites highlighted in red denotes Application

Part of Admiralty Chart No =2811-0 Not to be used for Navigation



An Roinn Talmhaíochta, Bia agus Mara Department of Agriculture, Food and the Marine



Site_Status Under Appea Applicati Lapsed Licensed Refused Surrendered

100 Meter Referen ⇒ Grid

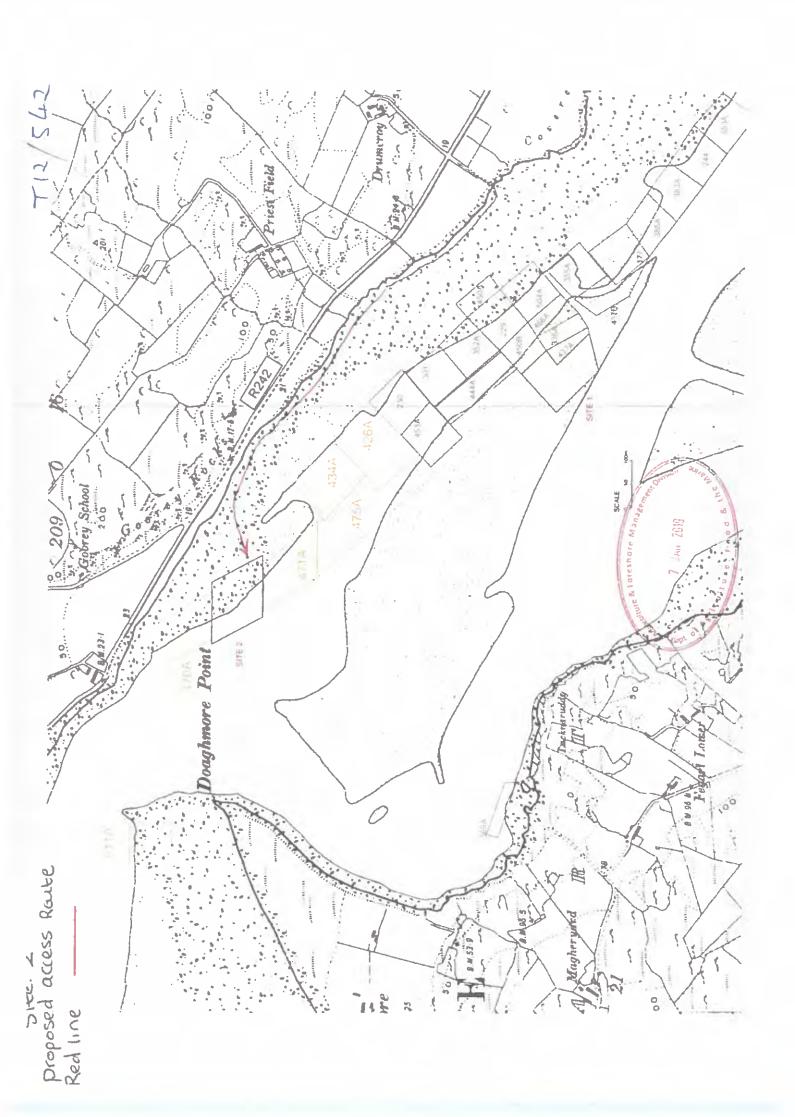
1:10,560

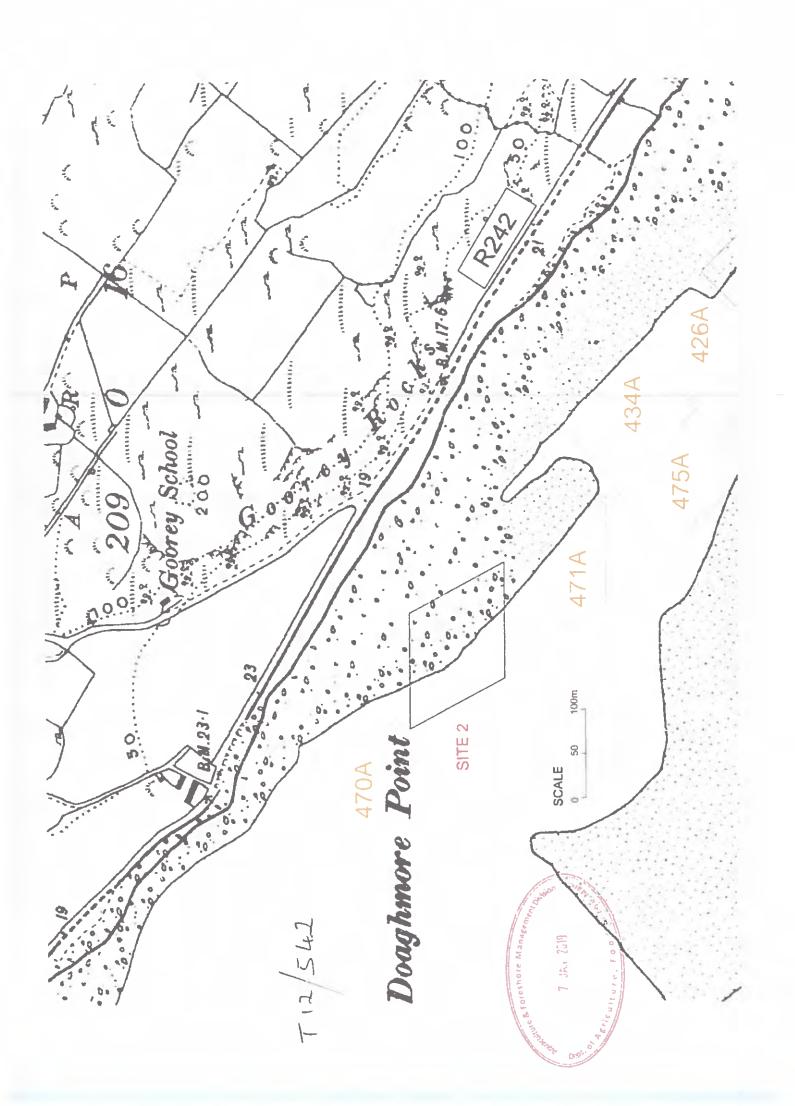
Sites highlighted in red denotes Application

Ordnance Survey Ireland Licence No. EN 0076418 © Ordnance Survey Ireland/Government of Ireland



An Roinn Talmhaíochta, Bia agus Mara Department of Agriculture, Food and the Marine





1:100 USED STRUCTURES TO BE

Side Elevation

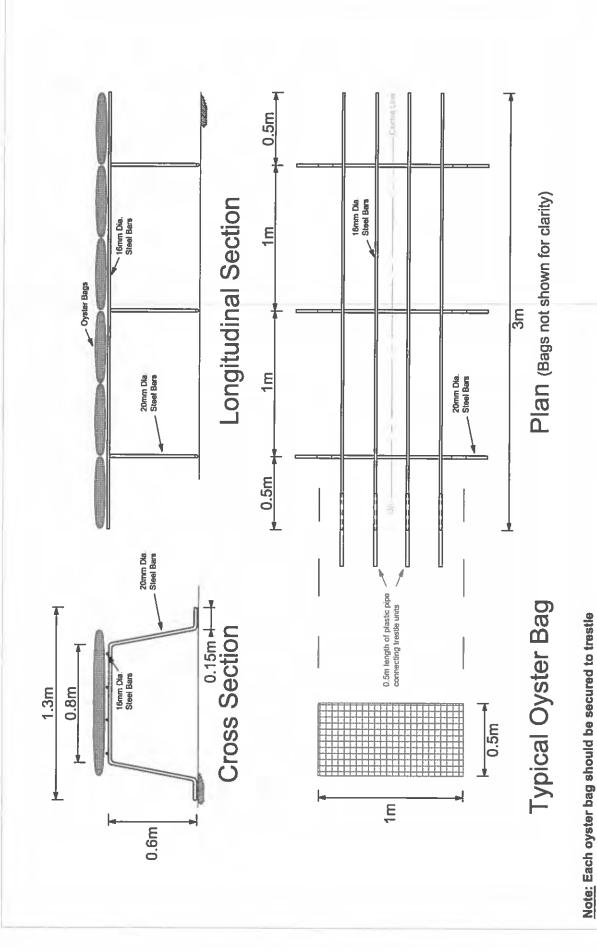
END Elevation

Top of Grestle

cyster hook + Rubber

Birds eye view phan

7 JAN 2019



Title: Oyster Trestle Detail
Scale1:25
Date: 01/01/2011



Mr John Campbell, Divisional Engineer 8 20 /8/19

Ms Eileen Maher, AFMD



RE: Aquaculture licence application for suspended oyster culture on a site at Trawbreaga Bay, Co
Donegal by Cathal McCorkell.

File ref: T12/542

Ms Maher's memo of 23/1/19 and attached application refers

Application background

The applicant Catha McCorkell has some of experience of oyster aquaculture having worked for a few years on John McKinney's oyster farm.

Mr McCorkell has submitted a licence application for this site (542A) in Trawbreaga Bay and he has another application currently with the Department for another location in Trawbreaga Bay (file ref

Site applied for

The site applied for in this application 542A is in plan view trapezoidal in shape. The site is located towards the northwest corner of inner Trawbreaga Bay adjoining the townland of Goorey. The site area is 1.4279 hectares. The site is shown as one of those outlined by brown line on the 1: 4000 scale map titled "MAP 1" overleaf.

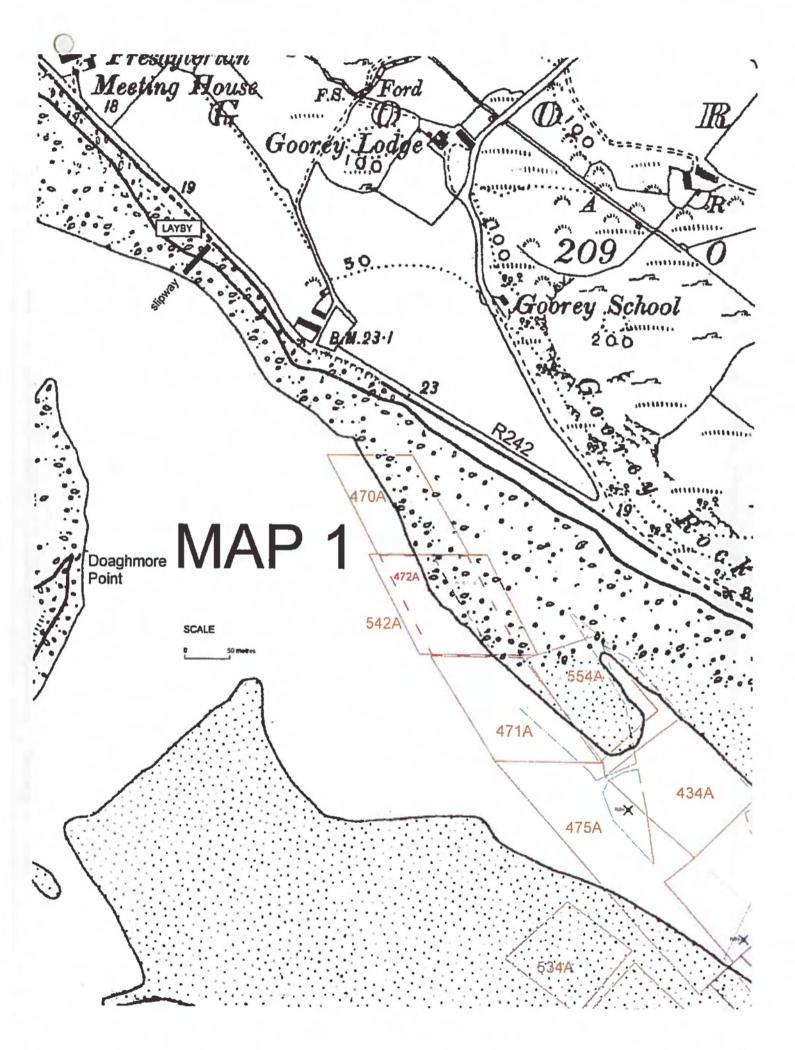
Background on this application site area

The application site is in a similar location to	a previous application site	. Application site
was 1.07ha in area and therefore slightly small	aller than site 540A but its loc	ation is effectively the
same. To illustrate this the position of site	position is overlaid in brok	en red line on MAP 1
overleaf.		

My previous reports on 2 (application report 27/12/13 and LVIA report 17/10/17) are I think relevant also to application and I suggest they be considered as additional information pertinent to this new application.

was submitted by a different applicant. It was turned down in the Ministerial decision of November 2017. The reason given for the decision was Landscape and visual impact reasons. The decision (copy attached to this report) was not appealed.

Note that neighbouring site applications were also turned down by the Minister in 2017 for similar stated reason. They were appealed to ALAB by the applicants and the decisions in those cases were overturned by ALAB in 2018. This fact has probably prompted this new



application T12/542 for almost the same site as ______. In the light of the ALAB decisions the current applicant will have an expectation that the site may be licensed.

My opinion is that ALAB's technical advice on landscape and visual impact was deficient as it did not follow the Guidelines document and did not use visualisations to assess magnitude of visual change. I contend that the overturning of the Ministerial decisions on etc. was not soundly based in technical terms and there were other issues besides visual impact relevant but not perhaps sufficiently considered.*

In any case decisions have now been made on those nearby sites and this application T12/542 must now be considered in the context of sites nearby having now been licensed for development. The licences for sites etc. have yet to be issued by ALAB at time of writing this report.

Inspection

On 4/7/19 I inspected site 542A at low spring tide. The site slopes off gradually from east to west.

The substrate on site 542A is gravel and sand with scattered cobbles and boulders visible at surface. The screenshot overleaf shows site 542A outlined in red at low spring tide. Note scattered stone cover visible on intertidal area of shore and on site 542A itself.

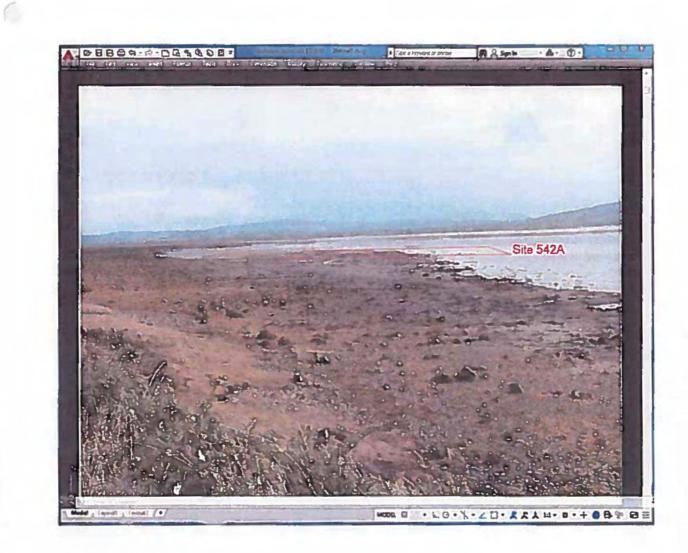
The intertidal parts of site 542A are firm underfoot and where not obstructed by large stone the substrate seems to have suitable load bearing characteristics to support trestles.

Approximately half of the site is exposed at low spring tide. The west half of the site is sub tidal with depth reaching approximately 0.5m at MLWS. Elevations on the site being at or below the level of MLWS are relatively low for triploid oyster culture

The sub tidal portion is softer than the intertidal section. The sub tidal area is uneven with cobbles and boulders at intervals on the gravel/sand bed.

- Regarding the previous application 2 I did attach importance in my report dated 27/12/19 to 2 factors other than visual impact:
 - that there was the likelihood that physical damage to the foreshore area at site
 would result from
 aquaculture on the site (loss of coarse stone cover) and
 - 2) that the need to maintain orderly development of aquaculture was relevant to that application.

These 2 factors (which I think were important) were not referenced as reasons in the Ministerial decision on Nor were they mentioned in the similar licence decisions taken on neighbouring site applications etc. I recommend that all issues that might arise with application T12/542 be referenced in whatever summary is compiled and be listed in whatever Ministerial decision is taken - so that if the ministerial licence determination on T12/542 is appealed later all the significant issues informing that decision might be given sufficient attention.



Development proposal

The applicant proposes to put 100 trestles on the site and produce 20 tonnes by year 3. I assume this trestle number is too low as 500 trestles plus would be required to produce the tonnage proposed. The layout drawing supplied for 542A shows full coverage of the site with trestles and the trestle rows in groups of 4 aligned east - west.

Adequacy of application documents

The layout drawing and trestle structure drawing are hand drawn and are not accurately scaled. The access map is adequate. A standard height trestle + bag system is proposed.

Potential impacts on other beneficial usages

Natura 2000

Site 542A is located in a Natura 2000 area (it is within North Inishowen Coast SAC and Trawbreaga Bay SPA). Because of this appropriate assessment of the proposed development would be required under the Habitats Directive is order to assess potential impact of the development on Conservation Objectives of the SAC/SPA.

Amenity

The foreshore area in the vicinity of site 542A does not have significant amenity usage.

Fishing

The site extends into the low water estuarine channel (of the combined Donagh and Glenagannon rivers) to the west but not significantly so. The channel is roughly 350m wide at low tide at this point. In my opinion development of site 542A should not therefore have a major impact on ease of passage of migratory fish species in the nearby channel.

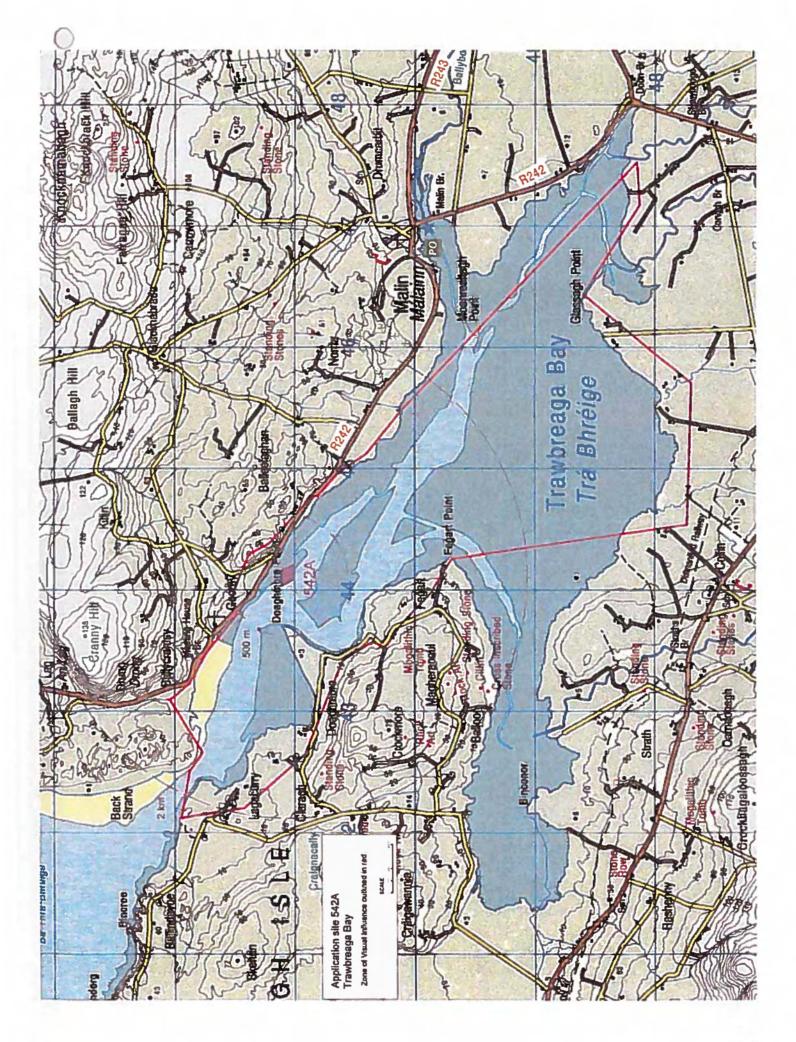
Oyster farming on the site would reduce the current area available for crab potting activity in the Bay but given relatively small site area involved it should not make a significant change.

Navigation

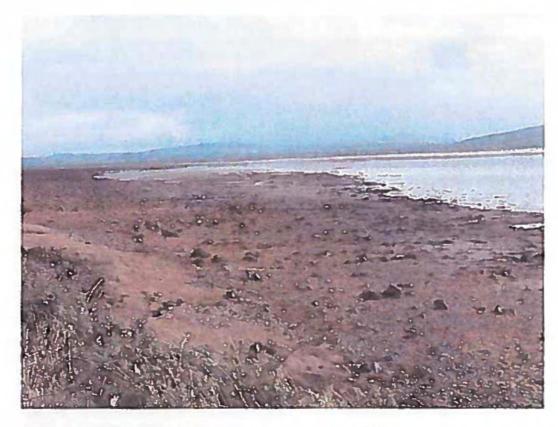
The low water channel to the west of site 542A is used by angling boats. There is a public slipway located 350m to northwest of site 542A - the slipway is used for launching and retrieval of small craft. It may be expected that there will be occasional boat activity in the vicinity of site 542A .The site extends some 50m into the main low water river channel which in itself is not a significant intrusion into what is a wide channel . However I note that site 542A projects 10m further out into the channel than its neighbouring sites on either side). With trestles likely to be fully submerged at the west end of site under most tidal conditions and with boat activity off the west boundary of the sites it would be important to ensure that channel (west) side boundary of site 542A is better aligned with neighbouring sites to be licensed. On navigation impact mitigation grounds I therefore recommend that the western extent of site 542A be cut back by approximately 10m in order that the channel side boundary of the group of sites there is better aligned. I recommend that this boundary be suitably marked as potentially hazardous to boats. Because of proximity to slipway I further recommend that the licensee (if licensed) be specifically required in the licence to have the west boundary marked before any development is permitted on the site otherwise this aspect could well be put on the long finger (for example citing discussions on a future group marking scheme approach perhaps - group marking if agreed can always supercede the initial site marking specified in the licence).

Visual impact

The extent of potential visibility of the proposed development (visual envelope) is mapped as the area included by red line on the 1: 30000 scale map overleaf. Most of the visual envelope falls on the foreshore within the Bay itself. The site is also visible from some land areas adjoining Bay waters; it is visible from Goorey Townland where short distance views (< 500m) are available of the site area from the R242 public road; the site will be visible at low tidal stages along a 1.1 km long stretch of this road which forms part of the Wild Atlantic Way. View distance of the site will be as short as 105m from this road. Elsewhere the site would be visible in middle distance view from Doaghmore to the southwest and in long distance view (>2km) from shore side lands at the south Bay in the area near Glashagh Point.



Visualisations on the following 2 pages provide 'before' and 'after' views of the foreshore area involved as viewed from the R242 road from points to the northwest of the site.



View to southeast from R242 (viewpoint A) - current oyster farm development



View to southeast from R242 (viewpoint A) - current cyster farm development and proposed development of site 542A in place.



View to southeast from Viewpoint 5 on R242 - current view 4/7/19



View to southeast from Viewpoint 5 on R242 - with proposed development of site 542A in place

These visualisations suggest a high magnitude of visual change that could be predicted to occur with certain nearby public road views when compared to those views at present. This is due to viewing distance being quite short, the elevation of road above nearby foreshore and the lack of any significant screening by local features.

However as noted earlier in this report it is now necessary to allow for ALAB licensed development on much of this foreshore area – this development has not taken place so far as licences have not issued. In the visualisation images overleaf I have superimposed this future development. It may be seen that when the licensed future development is included in the background the net magnitude of visual change is moderate to slight.

The table below summarises my assessment of viewpoint sensitivity, magnitude of visual change and impact significance of site 542A development on the assumption that the ALAB licensed development would already be in place.

Table of visual receptors and visual impact significance Site 542A

Viewpoint (ING Coordinates)	Location	Type of View/Viewer	Sensitivity	Viewing Distance to nearest point of site (m)	Magnitude of visual change	Impact Significance
5	R242	Visitors	High	265	Low	Moderate
243948 451341	Goorey NW of site	Local users of road	Moderate	265	Low	Slight
3	R242	Visitors	High	120	Moderate	Substantial
244258 451179	Goorey E of site	Local users of road	Moderate	120	Moderate	Moderate
B 243550 450259	Local road at Fegart (northeast)	Local road users/occasional visitors to area	Moderate	931	Low	Slight
S	Views from foreshore or boat	Foreshore users	Low / Moderate	varies	Moderate (typically)	Slight/ Moderate

Making allowance for licence grant decisions taken by ALAB for nearby sites

the additional visual impact caused by development of site 542A will be minor from most viewpoints. The only exception is from the road viewpoint to North east/East of site 542A where the view is not greatly influenced by adjoining development



View to southeast from R242 (viewpoint A) with ALAB licensed development of visualised on this image 8/9/17



View to southeast from R242 (viewpoint A) with ALAB licensed development and proposed development of site 542A in place.

Viewer sensitivities are of various levels depending on viewer group considered – ranging from high visual sensitivity for tourist visitors passing on R242 to lower sensitivities for local farmers/foreshore users.

In this assessment I have applied the methodology recommended in Guidelines for Landscape and Visual Impact Assessment of Marine Aquaculture DMNR 2001 and the significance levels matrix used to determine impact significance is from that guidelines document.

Impact significance levels are generally in the moderate to slight range and for views form passing vehicles on the R242 visual impact significance would rise only briefly into the substantial category - (for perhaps 100-150m length of roadway)

At other more distant viewpoints listed the impact is either of moderate or slight significance.

Potential for damaging effect on site substrate

Substrate on site 542A (and on neighbouring site 470A) has a higher proportion of gravels, scattered boulders and cobbles than most sites licensed for aquaculture in the Bay. The sediment is relatively coarse and erosion resistant on site 542A. The site is more exposed to wave and current action than sites further east in the Bay.

The trestle layout drawing submitted with this application shows dense placement of trestles on the site. The applicant proposes trestle rows in groups of 4 (0.5m apart) with 3m wide tractor access gaps left between neighbouring groups. The proposed dense placement of trestles throughout the site will almost certainly result in modification of substrate – in particular there will be progressive loss of boulder and cobble cover from the site as a result of aquaculture activity there. The substrate will be also be softened over time by vehicle movements and by trestle induced sedimentation/erosion over the site extents.

Access route length proposed is in excess of 1km on intertidal foreshore. Regular usage will contribute further to erosive impact of the proposed development.

The capacity of the site to withstand erosion (generated by wave and currents) will be reduced over time by impact of aquaculture. As for nearby sites
I would expect a negative impact on substrate hardness on site 542A and on its access route to occur as a direct result of oyster farm development on site 542A. —as evidenced by the effect that stone removal and vehicle traffic has had on other sections of foreshore further to east over the years.

Notwithstanding the negative physical impact on specific site areas that recent ALAB licensing decisions will no doubt cause, the Department might consider the increase in impact extent that any additional oyster site licensing in this area may have – the more site area licensed there the greater the cumulative negative impact on this shore area; note also that there is a likelihood of further oyster farm applications being made throughout this area of hard shore into the future – there is another recent application made in this area and more are likely to follow which if

licensed could heighten further the cumulative negative physical impact of development on this shoreline.

We lack a site specific study on the coastal protection implications of further oyster farm development on the north shore of the Bay. The proximity of the R242 roadway and its protection against coastal erosion into the future is a consideration that may be relevant.

The opinion of Donegal County Council on aquaculture development in this area from a coastal protection perspective might be useful input on this issue before a licensing decision is taken. I suggest they be formally asked to comment on this aspect.

Uniform site area approach for Trawbreaga Bay

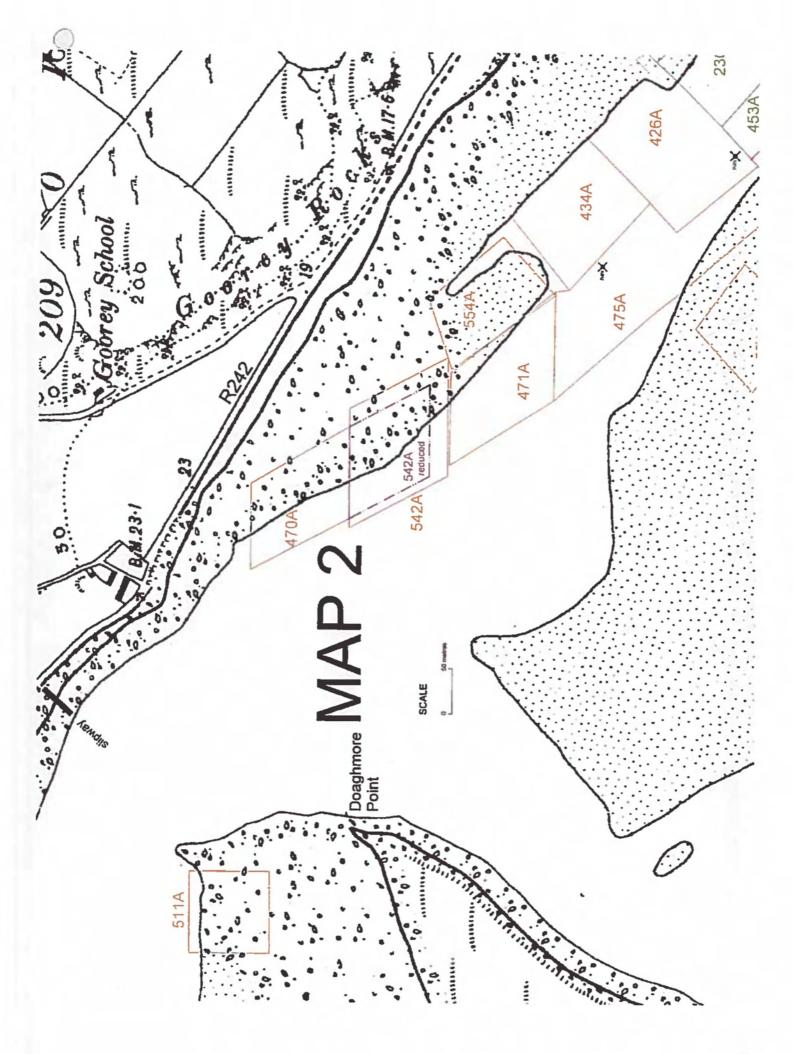
The area of site 542A at 1.43 ha is nearly 60% larger than the 0.9 hectare maximum size that has been used for aquaculture licensing in Trawbreaga Bay since it began in the 1990s. I suggest therefore that site 542A is too large. If a site were to be licensed I recommend that it be no larger than 0.9 hectares. A possible 0.9 hectare subarea "site 542A reduced" is shown outlined in magenta on MAP 2 overleaf. Its coordinates are

244035 451116 244136 451116 244183 451027 244082 451027 area 0.8989 ha

Note that there are two applications currently being considered by the Department for this applicant. I recommend that not more than a single site area of 0.9 ha be licensed.

Foreshore public access

Licensing the full north —south width of site 542A has the potential to further obstruct public access to low water line. The obstruction of public access over a 2.5km length of shore has developed with the licensing of a ribbon of sites along the north shore of Trawbreaga Bay since the late 1990s. The placement of trestle rows across the various sites has led to reduced possibilities of access to waters from shore by small boats or by persons along this considerable length of shoreline. There are water safety / rescue retrieval implications with very long expanses of trestles obstructing low water access. The decisions by ALAB to licence certain sites in 2018 (site references have contributed further to this with now the only free gap left between site and site being the foreshore section that is the subject of this application T12/542. I recommend that some access corridor be provided for within the application footprint of site 542A that would provide for some measure of free access to waters by the public along this section of shore. It would be preferable that such access gaps would also have been provided for on other sites (e.g. within application sites and for example) but the decisions on those sites are already taken and access gap provision through those other sites may have to await review or renewal assessments at a later date.



If the subarea shown on MAP 2 overleaf ("site 542A reduced" outlined in magenta) is licensed rather than the full site it would leave a 20m wide access corridor free at its south end. This should be provided in my opinion. If it is decided to licence 542A the reduced site area can also be justified on grounds of facilitating public access to waters of the Bay at low tide.

Orderly development of aquaculture

Site 542A is not located on the channel side of an already licensed oyster site. Site 542A is not located on up shore side of an already licensed site. Operation or development of existing licensed sites should not be affected by proposed development of site 542A

Conclusions

Appropriate assessment of proposed development of site 542A would be required.

From a navigation hazard perspective site 542A as applied for is poorly aligned with adjacent sites already licensed in that area of Trawbreaga Bay. I recommend that the western extent of site 542A should be reduced in order that it is better aligned with neighbouring licensed sites 470A and 471A to mitigate impact on boat users.

Development of the site could lead to substantial negative visual impact from a short section of the R242 road overlooking the site. The impact significance is however reduced to a generally moderate or slight level when ALAB licensed development (yet to take place on the ground) is allowed for.

Development of site 542A is likely to lead to some loss of protective stone/cobble cover from surface of the site. Hardness of the existing surface and its capacity to resist erosion would be reduced by the proposed development. Cumulative negative impact of licencing further oyster farm development on this shore is a factor to be considered. I suggest the opinion of Donegal County Council on this issue be sought.

The site area applied for is excessive in terms of what the Department has considered as the appropriate size to licence in this Bay. The size of the site licensed should be reduced to not more than 0.9 ha in order to be consistent with licensing policy followed by the Department in this Bay to date. A sub-area of 0.9Ha within site 542A is suggested for consideration.

Permitting development of full area of application site 542A would further constrain public access to Bay water s along the north Bay shore. I advise that provision be made for not licensing a 20m wide section at south part of site 542A.

Subject to outcome of AA and to any Donegal Council input on coastal protection implications that may come, it seems to me at this point that it would be appropriate to licence a reduced site area of 0.9ha which mitigates navigational hazard impact, allows some corridor for public access and is in keeping with site size policy (see 0.9 ha sub-area suggested on MAP 2 of this report.

Paul O'Sullivan

13/8/19

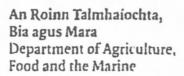
"Determination of Aquaculture/ Foreshore Licensing application —T12/472

James Neary has applied for permission to cultivate Pacific Oysters using bags and trestles on the inter-tidal foreshore on a 1.1 ha site (T12/472) in Trawbreaga Bay, Co. Donegal.

The Minister for Agriculture, Food and the Marine has determined that it is <u>not</u> in the public interest to grant Aquaculture and Foreshore Licences for this site. In making his determination, the Minister considered those matters which by virtue of the Fisheries (Amendment) Act 1997 and other relevant legislation, he was required to have regard. Such matters include any submissions and observations received in accordance with statutory provisions. In particular, the Minister had regard to the findings of the Landscape and Visual Impact Assessment of oyster farm development proposals in Trawbreaga Bay, Co. Donegal.

-Landscape Impact: Due to the Bay's proximity to neighbouring areas of scenic importance and its location alongside a locally important tourist road would tend to suggest a moderate level of sensitivity to landscape change. In particular, from critical viewpoints there is likely to be substantial landscape impact significance from the proposed site;

-Visual Impact: there are likely to be substantial visual impacts on views as perceived by visitors on the R242."





23rd January 2019

Mr. Raphael Crowley – Engineer Dept. of Agriculture, Food and the Marine Reen Point Blennerville Tralee Co. Kerry

Our Ref: T12/542 - Cathal McCorkell

Please see attached an application for Aquaculture and Foreshore licences for the cultivation of pacific oysters in Trawbreaga Bay, Co. Donegal for your examination.

Please may I have your observations as soon as possible.

Yours sincerely

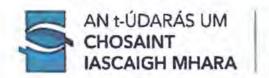
Rileen Maher

Aquaculture and Foreshore Management Division

Ph. 023 8859505

Email: Eileen.Maher@agriculture.gov.ie

An carendal But Marin National And Cooking Confidence of the control of the Park Told of the Confidence of the Confidenc



SEA-FISHERIES **PROTECTION** AUTHORITY

Karen Gill Aquaculture and Foreshore Management Division Dep. Of Agriculture Food and the Marine National Seafood Centre Clonakilty Co. Cork

Aquaculture & Foreshore Applications:

T12 542 - Trawbreaga Bay

Dear Karen,

Below represents the views of the SFPA in relation to the above foreshore application:

- 1. Possible impacts, if any, on existing wild fisheries in the area, with an emphasis on the possible implications for the SFPA conducting official controls and possible non-compliance issues that could arise. No possible impacts known.
- 2. Impacts, if any, on shellfish growing areas adjacent to or within the area and the possible impact on the ability of the SFPA to conduct official controls and possible non-compliance issues that could arise. No possible impacts known.
- 3. Possible impacts, if any, on seafood safety. Trawbreaga is Class B for Pacific Oysters and as such any shellfish leaving this bay should be depurated or only sold to purification plants before being sold to the final customer. All consignments of Pacific Oysters should have a shellfish registration document accompanying the consignment completed fully and accurately. The Marine Institute HABS database should be checked prior to harvesting to verify that the bay is open. The onus is on the operator to verify the bay is open, classified and that the shellfish registration documents requirements are met.

If you have any queries, please don't hesitate to contact me.

Kind regards

Joan Haves

Sea Fisheries Protection Officer

T+353 74 973 1264 F+353 85 8772672

E joan.gilroy@sfpa.ie

Date: 26.02.2019



Commissioners of Irish Lights Harbour Road, Dun Laoghaire Co. Dublin, Ireland

T +353.1.271.5400 F +353.1.271.5566

E info@irishlights.ie ₩ww.irishlights.ie T12/542

LA:0398,6013

24/01/2019

Your Reference:

Our Reference:

Date:

Ms. Eileen Maher

Aquaculture and Foreshore Management Division

Dept. of Agriculture Food & the Marine

National Seafood Centre

Clonakilty Co. Cork

onakilty

LL: LA 0398.6013

Applicant: Cathal McCorkell

Site: Trawbreaga Bay, Co. Donegal

Dear Ms. Maher.

Thank you for your letter advising us of this application.

Based on the information supplied, there appears to be no objection to the development. It is important to ensure that no navigable inter-tidal channels are impeded by the site.

If a licence is granted, all structures must be clearly marked as required by Regulations and Licensing Permit conditions and to the approval of the Nautical Surveyor with the Marine Survey Office.

We would request that you include the following terms in the licence-

 That the applicant secures Statutory Sanction from the Commissioners of Irish Lights for the aids to navigation that may be required by the Marine Survey Office. These aids should be in place before development on the site commences. Statutory sanction forms are available at http://www.irishlights.ie/safety-navigation/statutory-sanction.aspx

The size and specification of aids to navigation should be of the design and specification approved by the Marine Survey Office and must be agreed in advance with the Commissioners of Irish Lights.

It is recommended that local fishing and leisure interests be consulted prior to a decision being made.

Furthermore, if a licence is granted, the UK Hydrographic Office at Taunton: sdr@ukho.gov.uk must be informed of the development's geographical position in order to update nautical charts and other nautical publications.

Yours sincerely,

ATTALLO

Neil Askew

for Director of Operations and Navigation

cc Capt. T. O'Callaghan, Dept. of Transport Tourism & Sport, Marine Survey Office

Maher, EileenM

From:

Terry McMahon [Terry.McMahon@Marine.ie]

Sent:

26 August 2019 16:28 Maher, EileenM

Subject:

RE: Applications for Aquaculture Licences in Trawbreaga Bay, Co.Donegal

Attachments:

Coffey T12_553A MI Comments.pdf; Doherty T12_540A MI Comments.pdf; Friel T12_530A MI Comments.pdf; Hurikyan Osyters T12_528A MI Comments.pdf; McCorkell T12_541A MI Comments.pdf; McCorkell T12_542A MI Comments.pdf; McGonigle T12_511A MI Comments.pdf; McGonigle T12_547A MI Comments.pdf; Oceanic Organic Oysters T12_531A MI Comments.pdf; Oceanic Organic Oysters T12_532A MI Comments.pdf; Oceanic Organic Oysters T12_534A MI Comments.pdf; Oceanic Organic Oysters T12_543A MI

Comments.pdf; Oceanic Organic Oysters T12_544A MI Comments.pdf

CAUTION: This email originated from outside of the organisation. Do not click links or open attachments unless you recognise the sender and know the content is safe.

Eileen

MI comments on the aquaculture licence applications in Trawbreaga Bay attached

Terry

From: Maher, EileenM [mailto:EileenM.Maher@agriculture.gov.ie]

Sent: 02 August 2019 13:53

To: 'naturalenvironment@antaisce.org'; ocarroll; 'murphym@bim.ie'; 'harry.duggan@irishlights.ie';

'fem.dau@ahg.gov.ie'; 'fem.Dau@chg.gov.ie.'; 'foreshore@housing.gov.ie'; 'planning@failteireland.ie';

'mary.larkin@fisheriesireland.ie'; Terry McMahon; 'danny.obrien@housing.gov.ie'; 'foh@udaras.ie';

'planning@donegalcoco.ie"; 'cathal.sweeney@donegalcoco.ie'; 'dallaghan@bim.ie'

Subject: Applications for Aquaculture Licences in Trawbreaga Bay, Co.Donegal

Colleagues,

In accordance with Section 10 of the Aquaculture (Licence Application) Regulations, 1998 (SI No. 236 of 1998), you are hereby notified that this Department has received aquaculture licence applications from those on the attached table for permission to carry out aquaculture activities on 14 sites (see attached table for details) in Trawbreaga Bay, Co.Donegal. Details of the applications and all other relevant documentation may be viewed on the Department's website at:

https://www.agriculture.gov.ie/seafood/aquacultureforeshoremanagement/aquaculturelicensing/aquacultureforeshorelicenceapplications/donegal/

I would be grateful for any observations you wish to make on the above proposal which must be submitted within six weeks from the date of notification. As this correspondence is being sent by e-mail, the date of the e-mail is treated as the date of notification. In the event that objections/comments are submitted by you, the applicant will be given an opportunity to comment thereon.

Kind Regards.

Eileen Maher

Aquaculture and Foreshore Management Division

An Roinn Talamhaíochta, Bia agus Mara
Department of Agriculture, Food and the Marine
Rannán Riaracháin an Iascaigh Mhara, An Cloichín, Cloch na Coillte, Co. Chorcaí. P85 TX47.
National Seafood Centre, Clogheen, Clonakilty, Cork, P85 TX47.

T+353 (0)23 885 9505

www.agriculture.gov.je

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Department of Agriculture, Food and the Marine

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An Roinn Talmhaíochta, Bia agus Mara

Tá an t-eolais san ríomhphost seo, agus in aon ceangláin leis, faoi phribhléid agus faoi rún agus le h-aghaigh an seolaí amháin. D'fhéadfadh ábhar an seolaí a bhí beartaithe leis an ríomhphost seo a fháil, tá cosc air, nó aon chuid de, a úsáid, a chóipeál, nó a scaoileadh. Má tháinig sé chugat de bharr dearmad, téigh i dteagmháil leis an seoltóir agus scrìos an t-ábhar ó do ríomhaire le do thoil.



Rinville, Oranmore, Co. Galway Tel: 091 387200 Date: 26 August 2019

Eileen Maher Aquaculture and Foreshore Management Division Department of Agriculture, Food and the Marine Clogheen, Clonakilty Co. Cork.

Advice on Aquaculture Licence Application

Applicant	Cathal McCorkell
Application type	New
Site Reference No	T12/542A
Species	Pacific Oysters-Bags and Trestles
Site Status	Located within the Trawbreaga Bay SPA (Site Code 004034) and the North Inishowen Coast SAC (Site Code 002012) Located within the Trawbreaga Bay Shellfish Growing Water Area.

Dear Eileen

This is an application for an aquaculture licence for the cultivation of pacific oysters (*Crassostrea gigas*) using bags and trestles at Site T12/542A on the foreshore at Trawbreagea, Co. Donegal The area of foreshore at Site T12/542A is 1.4279Ha,

Site T12/542A is Located within the Trawbreaga Bay Shellfish Growing Water Area.

Under Annex II of EU Regulation 854/2004 oysters in Trawbreaga Bay currently have a "B" Classification.

The cultivation of shellfish at this site will produce faeces and pseudofaeces. Any impact will be limited to the area of the sites. The build-up of excess organic matter beyond the footprint of the sites is not considered likely. On the basis of targeted research¹, the impact of intertidal oyster cultivation using bags and trestles on the majority of community types is considered not significant.

No chemicals or hazardous substances will be used during the production process.

Considering the location, nature and scale of the proposed aquaculture activity, and in deference to our remit under the Marine Institute Act, and the considerations implicit to Sections 61(f) of the Fisheries (Amendment) Act, 1997 the Marine Institute is of the view that there will be no significant impacts on the marine environment and that the quality status of the area will not be adversely impacted.

Site T12/542A is located within the Trawbreaga Bay SPA (Site Code 004034) and the North Inishowen Coast SAC (Site Code 002012). We note the findings of the Appropriate Assessments reports²³ and the Department's draft

https://www.agriculture.gov.je/media/migration/seafood/aquacultureforeshoremanagement/aquaculturelicensing/appropriateassessments/donegal/2Annex1lTrawbreagaSPAAAJuly2019300719.pdf

¹ Forde, J., F. O'Beim, J. O'Carroll, A. Patterson, R. Kennedy. 2015. Impact of intertidal oyster trestle cultivation on the Ecological Status of benthic habitats. Marine Pollution Bulletin 95, 223–233.

https://www.agriculture.gov.ie/media/migration/seafood/aquacultureforeshoremanagement/aquacultureficensing/appropriateassessments/donegal/1NorthInishowenSACandTrawbreagaSPAAAJuly2019Report300719.pdf

Natura conclusion statement in regard to the impacts on the Conservation Objectives within the Trawbreaga Bay SPA and the North Inishowen Coast SAC. In making the final determination with respect to this application it is recommended that DAFM take full account of the conclusions and recommendations of the Appropriate Assessment reports and the mitigation measures set out in the Department's Natura Conclusion Statement.

Given the short residence time of the bay it is concluded that the risk of establishment of non-native oyster species is low in the Trawbreaga Bay portion of the North Inishowen Coast SAC and Trawbreaga Bay SPA. Notwithstanding this, the Marine Institute recommends the continued use of triploid oysters by operators in Trawbreaga.

In order to be able to assess and manage the potential risk of the introduction of invasive non-native species the MI recommends that the initial source of seed and other sources which may be used at any point in the future should be approved by the Minister. This approval should be a specific condition of any licence that may issue. It should be noted that the control of alien species is a separate issue to the control of diseases in the context of the current Fish Health legislation.

Notwithstanding the recommendation outlined above, and in the event that an Aquaculture Licence is granted, the movement of stock in and out of the site should follow best practice guidelines as they relate to the risk of introduction of invasive non-native species (e.g. Invasive Species Ireland). In this regard it is recommended that, prior to the commencement of operations at the site, the applicant be required to draw up a contingency plan, for the approval of DAFM, which shall identify, inter alia, methods for the removal from the environment of any invasive non-native species introduced as a result of operations at this site. If such an event occurs, the contingency plan shall be implemented immediately.

In the event that invasive non-native species are introduced into a site as a result of aquaculture activity the impacts may be bay -wide and thus affect other aquaculture operators in the bay. In this regard, therefore, the Marine Institute considers that the CLAMS process may be a useful and appropriate vehicle for the development and implementation of alien species management and control plans.

It is statutory requirement that a Fish Health Authorisation as required under Council Directive 2006/88/EC be in place prior to the commencement of the aquaculture activities proposed.

Kind regards,

Dr. Terry McMahon

Section Manager, Marine Environment and Food Safety Services,

The Marine Institute.

https://www.agriculture.gov.ie/media/migration/seafood/aquacultureforeshoremanagement/aquaculturelicensing/appropriateassessmentconclusionstatement/2019new/DraftConclusionStatement310719.pdf







Special Area of Conservation

Special Protection Areas



Maher, EileenM

From: Sent: Kelleher, Evan 19 August 2019 10:37

To: Cc: Maher, EileenM Farrell, Geraldine

Subject:

FW: Trawbega Bay Aquaculture Applications

Attachments:

New Licence Cathal Mc Corkell T12_541A.docx; New Licence Cathal Mc Corkell T12_542A.docx; New Licence Daniel McGonigle T12_511A.docx; New Licence Daniel McGonigle T12_547A.docx; New Licence Hurrikayn OystersT12_528A.docx; New Licence John FrielT12_530A.docx; New Licence Oceanic Oysters T12_531A.docx; New Licence Oceanic Ocea

Licence Oceanic Oysters T12_532A.docx; New Licence Oceanic Oysters T12_533A.docx; New Licence Oceanic Oysters T12_534A.docx; New Licence Oceanic Oysters T12_544A.docx; New Licence Oceanic Oysters T12_544A.docx; New Licence

Philip Doherty T12_540A.docx; New Licence Willian Coffey T12_553A.docx

From: Milton Matthews [mailto:milton.matthews@fisheriesireland.ie]

Sent: 19 August 2019 10:26

To: Kelleher, Evan

Subject: FW: Trawbega Bay Aquaculture Applications

CAUTION: This email originated from outside of the organisation. Do not click links or open attachments unless you recognise the sender and know the content is safe.

Hello Evan

Please see attached IFI inspectors reports concerning aquaculture foreshore applications for Trawbeaga Bay.

Rgds

Milton Matthews

Director

Inland Fisheries Ireland- Ballyshannon

Tascach Intire Éireann Inland Fisheries Ireland

Tel +353 (0)7198 51435 Fax: +353 (0)7198 51816

Email m. t. n.m. tthews@fisheriesireland.ie

Web www.fisheriesireland.ie

Station Road, Ballyshannon, Co. Donegal, Ireland. F94 WV76

From: Owen Kelly

Sent: 17 August 2019 16:33

To: Milton Matthews Cc: Peter Kelly

Subject: Trawbega Bay Aquaculture Applications

Milton

Attached Trawbega Bay aquaculture applications, Plenty of time on this as it was only received on the 8/8/19.

Regards Owen Kelly

Assistant Inspector - Glenties

North Western River Basin District

Iascach Intíre Éireann Inland Fisheries Ireland

Tele: 071 - 9851435

Mobile Tel +353 86 8182948

Email owen.kelly@fisheries reland e

Web www.fisheriesireland.ie

Station Road, Ballyshannon, Co. Donegal, F94 WV76

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D'fhéadfaí go bhfuil an ríomhphost seo agus ceangaltáin ar bith atá in éineacht leis faoi rún agus iad beartaithe d'úsáid an duine a bhfuil a s(h)eoladh air amháin. Dearcthaí nó tuairimí ar bith atá curtha in iúl ann, baineann siad leis an údar amháin, agus ní chaithfidh go n-aontaíonn Iascaigh Intíre Éireann leo. Mura tusa faighteoir beartaithe an ríomhphoist seo, ná déan rud ar bith mar gheall ar an méid atá ann, ná é a chóipeáil ná é a thaispeáint do dhuine ar bith eile. Déan teagmháil leis an seoltóir, le do thoil, má chreideann tú go bhfuair tú an ríomhphost seo trí earráid.

New Aquaculture and Foreshore Application for Cathal Mc Corkell, Cuan Na Mara, Carrowtrasna, Greencastle, Co Donegal

Reference Number: T12/542A

The North Inishowen Coast situated on the north Donegal coast is designated as a Special Area of Conservation (SAC) under the Habitat's Directive. The marine area is designated for mudflats and sand flats not covered by seawater at low tide which support a variety of soft sedimentary communities and community complexes.

Trawbega Bay is located to the west of the R242 and forms part of the Wild Atlantic Way which attracts large amounts of visitors annually.

A site visit was carried out at low water and the following was noted.

- This area of Trawbega Bay is sandy in nature and of a gentle gradient. This area is a well-established route for adult salmon and sea trout returning to spawn and for the autward migration of salmon smolts. Salmon and sea trout populations migrate upstream of this point to two river catchments, the Glennagannon and the Donagh Rivers which flow into Trawbega Bay. At present both rivers are currently closed to salmon fishing because stocks do not meet their conservation limits. The conservation status of salmon in Ireland at present is listed as vulnerable (Red List No. 5, 2011).
- This site is located in close proximity to the main channel and the applicant should take all necessary measures to ensure that the development will not interfere with the passage of migrating salmon and sea trout.
- This site should be clearly marked with navigational marks to prevent any navigational hazard.
- The applicant should confirm that only triploid oysters are intended for use on site.
- 5. Should this application to cultivate Gigas Oysters using bags and trestles be sanctioned it would be essential that proper biosecurity protocols are followed during the operations of the farm to ensure no diseases or non-native species are introduced or spread elsewhere from the facility.

As the proposed site is 1.4279 hectares in size the visual impact is minimal. However as this is a very scenic location which attracts large numbers of visitors in the summer months, it may be more beneficial if used as an outdoor amenity. Going forward it may be useful for a cost benefit analysis to be undertaken into the benefits or otherwise of Trawbega Bay as an oyster production site or as a visual amenity.

Signed: Owen Kelly - Assistant Inspector (Letterkenny Glenties)



Maher, EileenM

From:

JADE PEARSON [jpearson@Donegalcoco.ie]

Sent:

11 September 2019 13:49

To: Subject: Maher, EileenM

Attachments:

Aquaculture Licence 11003178_1_1.pdf

CAUTION: This email originated from outside of the organisation. Do not click links or open attachments unless you recognise the sender and know the content is safe.

Eileen,

Please find attached response to aquaculture licence application received by this office on 2nd August.

Regards,

Jade

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Donegal County Council will be implementing EIRCODES in our communications. These are the codes for the Public Services Buildings: Lifford HQ F93 Y622, Letterkenny F92 TNY3, Milford F92 TD0P, Carndonagh F93 YV1N, Dungloe F94 H4CF & Donegal Town F94 DK6C.

Beidh an c?ras EIRCODE? chur i bhfeidhm ag Comhairle Contae Dh?n na nGall in?r gcuid cumars?id?. Seo iad a leanas na c?id do na hIonaid Seirbh?se Poibl?: Leifear F93 Y622, Leitir Ceanainn F92 TNY3, Baile na nGall?glach F92 TDOP, Carn Domhnach F93 YV1N, An Cloch?n Liath F94 H4CF agus Baile Dh?n na nGall F94 DK6C.





Email response

11/09/2019

Ms Eileen Maher
Department of Agriculture, Food and the Marine
Aquaculture and Foreshore Management Division
National Seafood Centre
Clonakilty
Co. Cork
P85 TX47

Re: Applications for Aquaculture Licences in Trawbrega Bay

Dear Eileen

I wish to refer to the Aquaculture Licence applications received by this office on the 2^{nd} August, 2019 for consultation. You are advised as follows:-

T12/511, T12/547, T12/528, T12/530, T12/531, T12/532, T12/533, T12/534, T12/543, T12/544, T12/540, T12/541, T12/542 &T12/553

No objection arises to the proposal to grant new licence which relates to farming Pacific Oysters, in bags and trestles by hand, which equates to a total area of 11.4298ha of Trawbreaga Bay. It is considered that the proposed development will not result in a significant intensification of the Oyster Farming activity in Trawbreaga Bay and does not represent a visual intrusion into the scenery of the host area and is considered to be acceptable subject to the location of sites to be licenced being clearly identified by buoys or other markers so as not to obstruct other boat users of Trawbreaga Bay.

Yours sincerely

Teresa Conway Staff Officer

> Cuir freagra chuig: Áras an Chontae, Leifear, Contae Dhún na nGail, Éire F93 Y622 Please reply to: County House, Lifford, Co. Donegal, Ireland F93 Y622

Maher, EileenM

From:

Fem Dau [Fem.Dau@chg.gov.ie]

Sent:

11 September 2019 16:45

To:

Maher, EileenM

Subject:

Aquaculture Licences (Oysters). T12/511, 547, 528, 530,531,532, 533, 534, 543, 544,

540, 541,542, 553 Trawbreaga Bay, Co.Donegal.

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14 sites for Aquaculture Licences (Oysters). T12/511, 547, 528, 530,531,532, 533, 534, 543, 544, 540, 541,542, 553

The Department of Culture, Heritage and the Gaeltacht welcomes the opportunity to provide observations to DAFM concerning the proposed licensing of aquaculture activities in Trawbreaga Bay, Co. Donegal [T12/511, T12/547, T12/528, T12/530, T12/531, T12/532, T12/533, T12/534, T12/543, T12/544, T12/540, T12/541, T12/542 and T12/553].

The Department acknowledges the consideration of previous observations made by this Department and offers the following observations for consideration by the Department of Agriculture, Food and the Marine in its decision-making process.

The 2016^[1] and 2019^[2] Appropriate Assessment Reports screened out the keystone community *Zostera*-dominated community stating that there was no spatial overlap with aquaculture activities and this community. Among the measures to be taken in the Mitigation Measures and Management Actions of the draft Conclusion Statement^[3] is "strict adherence to the access routes". However this Department's staff have noted that the *Zostera* bed in this site has been severely reduced by activities associated with aquaculture. This is contrary to the conservation objectives for this site^[4] which have as their targets "Maintain the extent of the *Zostera*-dominated community" and "Conserve the high quality of the *Zostera*-dominated community".

The Department's staff have also been made aware that build-up of sediment beneath the trestles requires them to be moved regularly at this site. While the occurrence of trestles on the intertidal has been shown to be a benign activity (Forde *et al.*, 2015) it appears that at this site, this may not be the case. It also suggests that the hydrology of the bay may not be suitable for further aquaculture licences at this time.

The Department is aware of the considerable coastal erosion taking place at Five Fingers Strand and Lagg dune system to the north of the mouth of Trawbreaga Bay and that Donegal County Council have commissioned a report examining coastal erosion at this location; this is expected to be available by the year end (2019).

This Department therefore suggests that any consideration of aquaculture licences await the outcome of this report. It also recommends that a survey of Trawbreaga Bay be undertaken to access the current status of the bay and its constituent communities and also its continuing suitability for the intertidal culture of oysters at the present and proposed levels. The findings of these two pieces of work should then be used to inform an updated AA, based on the best available scientific information.

In relation to Trawbreaga Bay SPA, this Department reiterates its comments of 11 April 2019 specifically that the development of a Code of Practice in relation to the disturbance of Barnacle Geese and Lightbellied Brent Geese. However, no detail is provided within the assessment on the Code of Practice to be implemented. It is this Department's view that the robust methods/protocols to be employed to assess the level of disturbance to Brent geese be detailed in the Appropriate Assessment. The AA should also include what response or mitigation measures will be taken if significant disturbance/displacement is recorded, as well as information on their likelihood of success or effectiveness.

It is considered that this Code of Practice should be developed and agreed, in consultation with NPWS, prior to the issuing of any future licences, and that without this detailed Code of Practice the AA is incomplete.

Regards

Michael Murphy
An Roinn Cultur, Oldhreachta agus Gaeltachta
Deportment of Culture, Heritoge and the Gaeltacht
Aonad na marratas ar Fhorbairt
Development Applications Unit

Bóthar an Bhaile Nua, Loch Garman, Contae Loch Garman, Y35 AP90 Newtown Road, Wexford, County Wexford, Y35 AP90

T +353 (0)53 911 7516 manager_dau@chg.gov.ie www.chg.gov.ie

Tá an t-eolas sa ríomhphost seo faoi rún, chomh maith le gach comhad atá ceangailte leis, agus i gcomhair úsáid an duine nó an chórais a bhfuil sé dírithe air amháin. Má fhaigheann tú an ríomhphost seo trí bhotún, cuir scéal chugainn ag webmaster@chg.gov,ie. Tá an ríomhphost seo arna sheiceáil ag scanóir víreas agus dealramh air go bhfuil sé glan.

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Annex I Report supporting Appropriate Assessment of Aquaculture in North Inishowen Coast SAC (Site code: 002012) Version: May 2016

^[2] Report supporting Appropriate Assessment of Aquaculture in North Inishowen Coast SAC (Site code: 002012) Version: July 2019

^[3] Draft Appropriate Assessment Conclusion Statement by Licensing Authority for aquaculture activities in North Inishowen Coast Special Area of Conservation (SAC) (002012), and Trawbreaga Bay Special Protection Areas (SPA) (004034) (Natura 2000 sites)

https://www.npws.ie/sites/default/files/protected-sites/conservation_objectives/C0002012.pdf



Department of Agriculture, Food & the Marine, Aquaculture and Foreshore Management Division, National Seafood Centre, Clonakilty, Co. Cork.

[12/09/2019]

Submission pursuant to the provisions of Article 5 (2) of Directive 2011/92/EU

To Whom It May Concern:

Thank you for referring this notification to An Taisce in accordance with Section 10 of the Aquaculture (Licence Application) Regulations, 1998 (SI No 236 of 1998).

An Taisce has reviewed the applications T12/511, T12/547, T12/528, T12/530, T12/531, T12/532, T12/533, T12/534, T12/543, T12/544, T12/540, T12/541, T12/542, T12/553 in Trawbreaga Bay, County Donegal, and would like to make the following submission in relation to this application.

1. Discrepancy among reports

An Taisce would note that in the SAC AA report¹ accompanying this application it is outlined that:

'In the North Inishowen Coast SAC there are 66 valid oyster production licences with a further 20 new applications.'

Yet, in a previous report from July of 20182 it was outlined that:

'In the North Inishowen Coast SAC there are 23 valid oyster production licences with a further 48 new applications.'

Between July 2018 and July 2019, An Taisce have been notified of just 9 determinations in the Trawbreaga area. We would highlight that it is concerning given that the number of valid oyster production licences would appear to have increased by 43 licences in the space of a

 $[\]frac{https://www.agriculture.gov.ie/media/migration/seafood/aquacultureforeshoremanagement/aquaculturelicensing/appropriateassessments/donegal/1NorthInishowenSACandTrawbreagaSPAAAJuly2019Report300719.pdf$

https://www.agriculture.gov.ie/media/migration/seafood/aguacultureforeshoremanagement/aguaculturelicensing/appropriateassessments/1AnnexINorthInishowenCoastSACAAJuly2018010818.pdf

year, yet only 9 of these determinations are advertised on the DAFM website³. It is unclear to An Taisce why there is such a discrepancy.

2. Percentage of Habitat Affected

NPWS guidance outlines that for the practical purpose of management of sedimentary habitats there is a 15% threshold of overlap between an activity (or a combination of activities) resulting in persistent disturbance to a habitat or community type. Disturbance is defined as that which leads to a change in the characterising species of the habitat or community type (which may also indicate change in structure and function). Such disturbance may be temporary or persistent in the sense that change in characterising species may recover to predisturbed state or may persist and accumulate over time. The NPWS guidance calls for the conservation target of 'maintain in a natural condition'.

There is a 30.4% overlap of oyster trestles with the community complex Sand with Angulus tenuis and Scoloplos (Scoloplos) armiger community complex (19.8% licenced, 8.7% application, 1.92% access route). While Section 8.3 of the SAC document outlines that:

'published literature (Forde et al 2015; Carroll et al, 2016) suggests that activities occurring at trestle culture sites are not considered disturbing'

Table 8.2 of the SAC report indicates that *Angulus tenuis* has a high sensitivity to 'Smothering (addition of materials biological and non-biological to the surface)', and Table 8.1 indicates that the community 'Sand with *Angulus tenuis* and *Scoloplos (Scoloplos) armiger* community complex' has a low to medium sensitivity to Siltation (addition of fine sediments, pseudofaeces, fish food)'. Given that over 30% of the community area would be covered with oyster trestles, An Taisce submit that this would qualify as smothering, and the presence of these trestles would undoubtedly increase pseudofaeces related siltation.

Table 8.4 states that the *Angulus tenuis* and *Scoloplos (Scoloplos) armiger* community complex are tolerant and have high recoverability, but it is outlined on page 29 that:

'For persistent pressures i.e. activities that occur frequently and throughout the year, recovery capacity may be of little relevance....if sensitivity is moderate or high then the species/habitats may be negatively affected and will exist in a modified state' [An Taisce emphasis]

https://www.agriculture.gov.ie/seafood/aquacultureforeshoremanagement/aquaculturelicensing/aquaculturelicencedecisions/donegal/ [Number 149-159]

An Taisce would highlight that oyster trestles will be in place for several months, and as such must be classified as persistent, thus recoverability does not apply. Given that the constituent community of interest has low to medium sensitivity to the pressures outlined above, which would likely be caused by oyster cultivation, it must be concluded that in contrast to the findings in Table 8.4, the community is neither tolerant or recoverable, and as such will be negatively affected and will exist in a modified state. An Taisce submit that the licencing authority should abide by the 15% NPWS threshold, as to licence more than the 15% threshold for this community type will pose a risk to the constituent communities, as outlined above, and thus will be in contravention of the Habitats Directive.

Furthermore, the NPWS guidance outlines that disturbance is defined as that which leads to a change in the characterising species of the habitat (which may also indicate change in structure and function). Such disturbance may be **temporary or persistent** in the sense that change in characterizing species may recover to pre-disturbed state or may persist and accumulate over time. Yet on page 26 on the SAC report it is outlined that:

'Effects will be deemed to be significant when cumulatively they lead to long term change (persistent disturbance) in broad habitat/features (or constituent communities) resulting in an impact greater than 15% of the area.' [An Taisce emphasis].

And on page 29 it is outlined that:

'whereby activities with spatial overlap on habitat features are assessed further for their ability to cause **persistence disturbance** on the habitat. If persistent disturbance is likely then the spatial extent of the overlap is considered further' [An Taisce emphasis]

As such, the definition of disturbance utilised in the SAC report is not consistent with the guidance provided by the NPWS, as it only considers persistent disturbance as significant. Misinterpretation of the NPWS guidance in this instance will potentially lead to underestimation of the risks posed.

3. Reasonable doubt

The SAC report reaches the conclusion of no impact based on published literature:

'published literature (Forde et al 2015; Carroll et al, 2016) **suggests** that activities occurring at trestle culture sites are not considered disturbing. '[An Taisce emphasis]

However, An Taisce would highlight that the licensing authority need to be able to conclude beyond reasonable doubt that the QI communities will not be disturbed. , as outlined in the ECJ ruling for C-404/09 [Commission v Spain] which held that "[a]n assessment made under Article 6(3) of the Habitats Directive cannot be regarded as appropriate if it contains gaps and

lacks complete, precise and definitive findings and conclusions capable of removing all reasonable scientific doubt as to the effects of the works proposed on the SPA concerned." [An Taisce emphasis]

Similarly, the court held in the case of the Commission v Italy that "assessment must be organised in such a manner that the competent national authorities can be certain that a plan or project will not have adverse effects on the integrity of the site concerned, given that, where doubt remains as to the absence of such effects, the competent authority will have to refuse permission." (C304/05. Para 58) [An Taisce emphasis]

In this instance, the word 'suggest' does not indicate full confidence. It is our considered opinion that the precautionary principle must be applied, and that licensing should not proceed until the relevant authority can conclude beyond reasonable doubt that the proposed aquaculture will have no adverse effects on the integrity of the QI communities in the SAC.

4. Bird Displacement

In the SPA report, in the conclusions and recommendations it is outlined that:

'In reality displacement of birds is therefore likely to be much less than 8%. The risk of negative impacts cannot, however, be completely discounted.'

And:

'There is a risk that presence of additional people on the shore either harvesting seaweed or bait digging etc. Could increase the level of disturbance on Light-bellied Brent Geese above that arising from aquaculture activities. However, there is insufficient information in the NIS (Aquafact, 2013) to comment on the proposed timing, level and spatial distribution of activity associated with seaweed harvesting.'

An Taisce would direct the licensing authority to Section 3 above outlining the reasonable doubt argument. These conclusions clearly indicates that doubt remains, and as such licencing would be in contravention of Article 6(3) of the Habitats Directive.

It is further outlined in the AA conclusion statement that:

'While the estimated displacement of Light-bellied Brent Goose does exceed 5% (specific value 5.71%) it is important to note that this estimate is extremely conservative. As pointed out in the AA report the actual displacement is likely to be much less.' [An Taisce emphasis]

An Taisce submit that this conservative, precautionary approach is implicit in the Habitats Directives, outlined in the Commission's COM (2000) 1 final 'Communication from the

Commission on the precautionary principle,' which states that 'the use of the precautionary principle presupposes: ... a scientific evaluation of the risks which, because of the insufficiency of the data, their inconclusive or imprecise nature, makes it impossible to determine with sufficient certainty the risk in question (European Commission, 2000, p. 14).' Thus, in our considered opinion, the findings must be assessed in light of this precautionary approach and not given less weight because of it.

5. Triploid Oysters

In the AA conclusion statement it is outlined that:

'Licences issued will contain a recommendation that triploid oysters continue to be used in North Inishowen Coast SAC in order to minimize any risks to Lough Swilly SAC'

Given the potential risk of naturalisation of the oysters in Lough Swilly SAC, this should be mandatory, not just a recommendation. A recommendation does not fulfil the requirements of Article 6 (3), where the risk posed to Lough Swilly has been identified, and as such must be mitigated for in full.

We should be grateful if you would take account of these concerns in considering this application. If approved, An Taisce maintains the right to appeal this application should we be dissatisfied with the approval and/or any conditions attached.

We should be grateful if you would provide to us in due course: an acknowledgement of this submission; the nature of the decision; the date of the decision; in the case of a decision to grant an approval, any conditions attached thereto, and the main reasons and considerations on which the decision is based; and, where conditions are imposed in relation to any grant of approval, the main reasons for the imposition of any such conditions.

Is mise le meas,

Elaine McGoff,

Natural Environment Office, An Taisce – The National Trust for Ireland.



Cuan na Mara Carrowtrasna GreenCastle o Donegal To whom It May Concern. RE. Application no With reference to your letter dated 19/9/19
I Wish to make the following points in relation to Comments received. · I will fully Co-operate and follow all bio-Security protocols on the farm to ensure no disease's or non-native species are introduced . I will Mork all Sites with navigational markers/ buoys. otherwise Specefied by the department.

o I will take all necessary steps to not Interfere, with the passage of migrating Salmon Sea trout In relation to the Impart on local tourism and the aesthetic of the wild Atlantic Way The public road Contains a Series of bends and hills with obstructing vegatation along this road including a Continous white line in Most Parts which the road also ches not have a hard Shoulder or any area adjacant

to the proposed Sites to pull in to View this porticular part of the bay therefore would have no impact on the aesthetics In relation to the tourism aspect other areas for ego Donegal bay, Sligo, Connemara and Carlingford Lough have promoted and enhanced tourism in the area in Consunction with the oyster farming industry by offering tourists and locals a first hand Chance by experiencing a visit to a working ofster form,"
with reference to the wild attentic ways Promoting website they are using shellfish egu cyster farming, Mussells as part of the experience to pull in Ulsitars to the area which in turn would benefit local businesse's and the Community. Also there is a number of cyster farming business's listed on the wild attentic way's promoting website therefore I see this as a positive towards townsm and not taking away from it in any way. In relation to the photos that were Supplied, I do not believe that these are a true representation of the bay as a whole.

I would like to point out that Most farmer's
In the bay are operating their farms with
respect to the local environment.

As I am Currently an employee on a well respected family run oyster form for the last number of year's I now believe with the experience/skills and knowledge that I have obtained In this period to harvest the fine cyster's that trawbenga boy has produced over the year's

The cyster's that Come from this bay are of the very finest quality
and Standard, having worked with the Sea all my life this is an area that

I have a real passion for and I am hoping to focus an.

I hope this Clarifies and Queries and if any addittional information is required please do not hesitate to Contact Me. hooking forward to hearing from you soon.

Kind regards.

Cathol Mt Corkell

Mr Campbell, Divisional Engineer B 1 12/10/19.
Ms Maher, AFMD

RE: Statutory and public consultation responses on Trawbreaga Bay July /August aquaculture applications

542,

Ms Maher's email of 2/10/19 refers. Submissions were received from An Taisce, Dept. of Culture, Heritage and the Gaeltacht (DCHG) and IFI. Submissions from members of the public were received from

An Taisce 12/9/19

Point 1 - Discrepancy among reports

This might be a valid criticism — currently on the department website the list of issued licences for Trawbreaga Bay come to 46. Allowing for an additional 5 ALAB issued licences, the total appears to be in region of 51 and not 66 as in July 2019 AA report

Point 2 – Percentage of Habitat Affected.

These technical questions as to whether oyster trestles create temporary or persistent disturbance are best addressed by Marine Institute.

Point 3 - Reasonable doubt.

This relates to the published literature referenced and the level of reliance that may be put on it. These references to *Forde et al* and *Corroll et al* regarding trestles and bags being considered non–disturbing etc. have been referenced in many other AAs completed to date. The word 'suggest' has been used in this context in other AAs produced by the Marine Institute for DAFM. It's a judgement call for Marine Institute as to whether there is other reliable technical literature out there that might conflict with these sources or whether the sources are considered sufficiently authoritative (by MI) at this time.

Point 4 - Bird Displacement.

These biological/technical points are best addressed by Marine Institute.

Point 5 - Triploid oysters

I think a valid point is made by An Taisce about the need for a more definitive stance on triploid stock (only) to be cultivated in Trawbreaga Bay. Perhaps it should be considered a mandatory clear cut requirement rather than a recommendation.

I also suggest that the same needs to apply in translating the restriction (to triploid oyster culture) into licence conditions as issued for Trawbreaga Bay. The condition as given in recently issued licences for the Bay has not been as clearly stated as it should be in my opinion (see also the similar comments made in my report dated 24/9/19 on consultation responses for

DCHG (Development Applications Unit) 11/9/19

Certainly of concern is the claim that Zostera bed area in this Natura site has been severely reduced by activities associated with aquaculture. The zostera area of /.91 hectares as defined in the NPWS Conservation Objectives November 2014 document (copy Map 4 attached) does not overlap with aquaculture sites and it does not overlap with the designated aquaculture traffic access route from Glashagh Point. I am therefore not clear what aquaculture activity could be impinging on that zostera bed – perhaps some other such bed is in mind.

Reference is made to a coastal erosion study for the Trawbreaga Bay mouth area that Donegal County Council is now having carried out. While erosion is an issue I do not expect it to impinge significantly on the inner Bay sites such as we were conscious of the need to avoid siting aquaculture structures in areas of mobile sand and strong hydrodynamics such as on soft sand bar areas in the main low water channel. The potential negative impact that proposed development would have locally on hydrodynamic processes has been a factor in MED recommending that application sites not be licensed. I consider therefore that it is not necessary that decisions on the current set of applications should await outcome of the coastal erosion study referred to.

A recommendation is made that a biological study be undertaken in the Bay to inform an updated AA. The AA is partly based on the November 2014 Conservation Objectives documents and is bound by those objectives. I don't think it is necessary to defer licensing decisions on the current round of applications until further updating assessments are carried out.

Code of Practice – The purpose of such a Code would be to describe the steps to be taken by operators in order to avoid/minimise disturbance of two geese species. I suggest that it would indeed be appropriate for DAFM to consider having a Code of Practice document developed before any sites from the current round of aquaculture licence applications are licensed in the Bay.

I expect that inclusion of such a Code of Practice document into Annex 4 of new aquaculture licences in the Bay would be appropriate .

AFMD will need to decide how to get such a Code developed - it will take some resources to do it.

Note that a Code of Practice for Drumcliff Bay drawn up in the late 1990s would not be transferrable to Trawbreaga Bay. A Bay specific document (and a more up to date set of conditions) is required. Note that the set of "Requirements for Aquaculture Operations Drumcliff Bay" 27/5/97 was drawn up by Department of Marine (Ballyshannon office) in consultation with the Drumcliff shellfish farmers and NPWS at the time — in its final form it included a list of 27 specific requirements and 2 Bay maps as well as a set of simplified operational rules for that location. BIM were not involved in

developing that code of practice. Engineering Division is unlikely to have the time to devote to a similar exercise for Trawbreaga Bay if it is to be done in a timely fashion. Engaging consultants or an agency su ch as BIM might be an option worth considering.

To get the ball rolling AFMD might formally seek opinion from NPWS on what provisions (including monitoring) might be appropriate for inclusion in a draft Code.

Inland Fisheries Ireland (IFI) 19/8/19

Comments made by IFI about each application are virtually identical (apart from site area). This list of issues has been considered in the DAFM assessment work done to date.

In our assessments of these applications we have considered the potential impact of the proposed oyster farm developments on migratory salmon movement.

In our assessments we have also considered visual impact and navigational marking.

Triploid oyster use only is likely to be stated as a requirement in any licences issued.

26/8/19

I have commented on this submission in report dated 24/9/19 referring in particular to photographs of disused gear included in that submission.

Regarding the general point made about potential for impact on tourism I agree that the visibility of proposed development from the Lagg Road (R242) is an important consideration in assessing the impact of the proposed developments on users of the Wild Atlantic Way. This was an important factor in the Ministers decision to refuse certain aquaculture applications in 2017 -

and which sites were in short distance view from that route. However ALAB have since overturned the decision on of these sites. The site was has now been applied for again by another applicant (T12/542A) in the current set of applications.

In my report on the current application for site 542A I have concluded that visual impact on public views would be substantial from a short section of the R242 only. The impact significance from elsewhere on the Lagg Road is however reduced to a generally moderate or slight level when the ALA8 licensed development on either side of site 542A (yet to take place on the ground) is allowed for. It is now more difficult to identify a visual impact of significance arising from development of site 542A alone.

The operations of the existing oyster farm is called into question in the submission – existing and past shellfish farm operations causing accumulation of discarded /disused gear on various parts of the upper shore of the inner Bay.

Paul O' Sulliva

Paul O'Sullivan 11/10/19

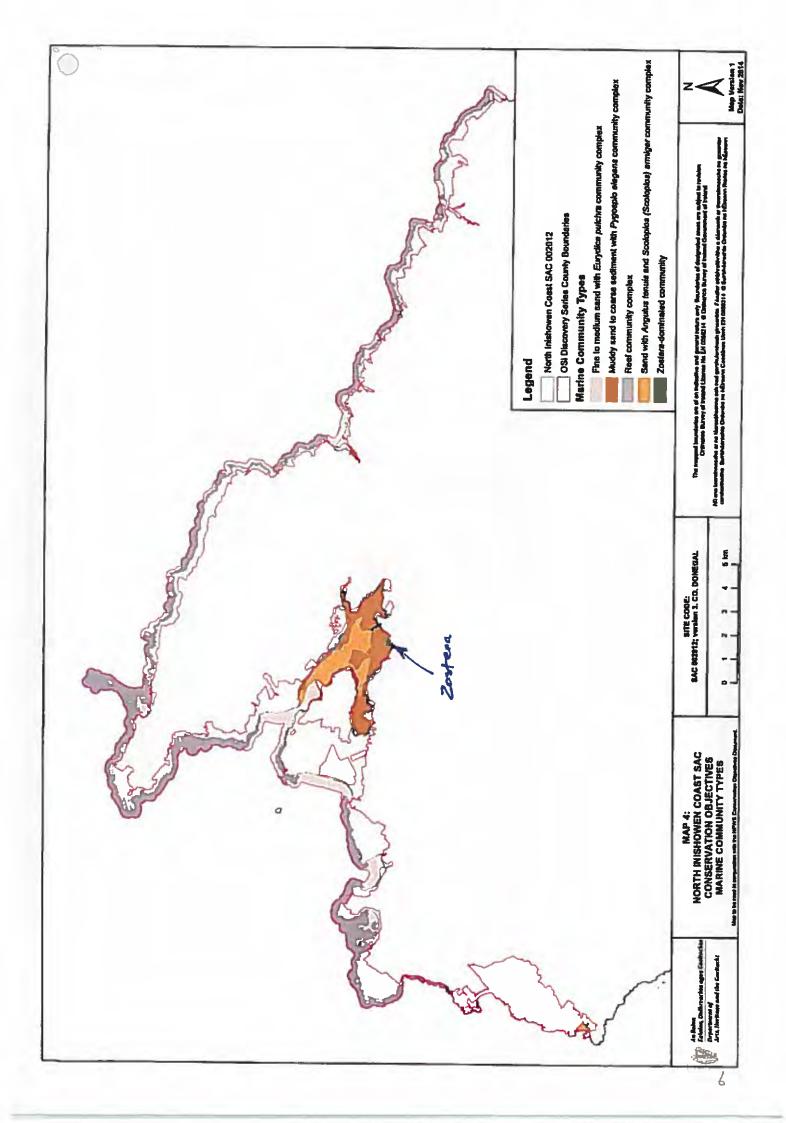
National Parks and Wildlife Service

Conservation Objectives Series

North Inishowen Coast SAC 002012



An Roinn
Ealaíon, Oidhreachta agus Gaeltachta
Department of
Arts, Heritage and the Gaeltacht



OSullivan, Paul

From:

Maher, EileenM

Sent:

02 October 2019 13:05

To: Cc:

OSullivan, Paul

CL:

Crowley, Raphael

Subject:

Trawbreaga Bay Comments

Attachments:

Re: Applications for Aquaculture Licences in Trawbreaga Bay, Co.Donegal; Aquaculture Licences (Oysters). T12/S11, 547, 528, 530,531,532, 533, 534, 543, 540, 541,542, 553 Trawbreaga Bay, Co.Donegal.; FW: Trawbega Bay Aquaculture

Applications

Follow Up Flag: Flag Status:

Follow up Flagged

Paul,

Please find attached comments received from An Taisce, DCHG and the IFI in relation to the following applications in Trawbreaga Bay:

T12/511,

T12/547,

T12/528,

T12/530,

T12/531,

T12/532,

T12/533,

T12/534, T12/543.

T12/544,

T12/540,

T12/541,

T12/542,

T12/553

Could we please get your comments in relation to them please.

Kind Regards,

Eileen Maher

Aquaculture and Foreshore Management Division

An Roinn Telamhaíochta, Bia agus Mara Department of Agriculture, Food and the Manne

Rannán Riaracháin an Iascaigh Mhara, An Cloichín, Cloch na Coilite, Co. Chorcaí. P85 TX47. National Seafood Centre, Clogheen, Clonakilty, Cork, P85 TX47.

T +353 (0)23 885 9505 www.agriculture.gov.ie

2.



Date: October 8th, 2019

To: Eileen Maher - AFMD

From: Francis O'Beirn, Marine Institute

CC: Terry McMahon, Joe Silke -MI: Geraldine Farrell AFDM-DAFM

Re: IFI comments on 14 aquaculture licence applications in Trawbreaga Bay (August

2019).

The Marine Institute have been asked to comment on the submissions from IFI to the Department of Agriculture Food and the Marine (DAFM) in relation 14 aquaculture licence applications in Trawbreaga Bay (dated 19/08/2019).

In summary, the issues considered in each submission are broadly similar. While some issues are beyond the remit of the MI (e.g., navigation and visual impact), the MI considers a number of the observations and recommendations (below) consistent with previously communicated views of the MI.

- This site is located in close proximity to the main channel and the applicant should take all
 necessary measures to ensure that the development will not interfere with the passage of
 migrating salmon and sea trout.
- 2. The applicant should confirm that only triploid oysters are intended for use on site.
- Should this application to cultivate Gigas Oysters using bags and trestles be sanctioned it
 would be essential that proper biosecurity protocols are followed during the operations of the
 farm to ensure no diseases or non-native species are introduced or spread elsewhere from
 the facility.



Date: October 8th, 2019

To: Eileen Maher - AFMD

From: Francis O'Beirn, Marine Institute

CC: Terry McMahon, Joe Silke - MI: Geraldine Farrell AFDM-DAFM

Re: An Taisce comments on aquaculture licence applications in Trawbreaga Bay (12th

September 2019).

The Marine Institute have been asked to comment on the submission from An Taisce to the Department of Agriculture Food and the Marine (DAFM) in relation to a number of aquaculture licence applications (n=14) in Trawbreaga Bay (dated 12/09/2019). The text below include the relevant An Taisce comments with the MI response following. In places the MI response is similar to those provided in a previous communication to DAFM (6/11/2018).

In their submission, An Taisce cite a number of outputs of case law. This is beyond the remit of the MI. DAFM may wish to seek their own legal advice in relations to the legal interpretations provided by An Taisce.

While we acknowledge the nature of the observations and the concerns highlighted by An Taisce, the MI does not see any need to revise the outputs or conclusions in the AA reports underpinning the assessment process. However, it will be important to ensure that specific management actions/licence conditions are communicated in the DAFM final Conclusion Statement or report accompanying the Ministerial decision.

1. An Taisce Observations: Discrepancy among reports

An Taisce would note that in the SAC AA report1 accompanying this application it is outlined that:

'In the North Inishowen Coast SAC there are 66 valid oyster production licences with a further 20 new applications.'

Yet, in a previous report from July of 20182 it was outlined that:

'In the North Inishowen Coast SAC there are 23 valid oyster production licences with a further 48 new applications.'

Between July 2018 and July 2019, An Taisce have been notified of just 9 determinations in the Trawbreaga area. We would highlight that it is concerning given that the number of valid oyster production licences would appear to have increased by 43 licences in the space of a year, yet only 9 of these determinations are advertised on the DAFM websites. It is unclear to An Taisce why there is such a discrepancy.

MI Response: This query is beyond the remit of the MI who prepares each Assessment Report on the basis of a list of sites (licenced and applications) provided by DAFM.



2. An Taisce Observations: Percentage of Habitat Affected

NPWS guidance outlines that for the practical purpose of management of sedimentary habitats there is a 15% threshold of overlap between an activity (or a combination of activities) resulting in persistent disturbance to a habitat or community type. Disturbance is defined as that which leads to a change in the characterising species of the habitat or community type (which may also indicate change in structure and function). Such disturbance may be temporary or persistent in the sense that change in characterising species may recover to pre-disturbed state or may persist and accumulate over time. The NPWS guidance calls for the conservation target of 'maintain in a natural condition'.

There is a 30.4% overlap of oyster trestles with the community complex Sand with *Angulus tenuis* and *Scoloplos (Scoloplos) armiger* community complex (19.8% licenced, 8.7% application, 1.92% access route). While Section 8.3 of the SAC document outlines that:

'published literature (Forde et al 2015; Carroll et al, 2016) suggests that activities occurring at trestle culture sites are not considered disturbing'

Table 8.2 of the SAC report indicates that *Angulus tenuis* has a high sensitivity to 'Smothering (addition of materials biological and non-biological to the surface)', and Table 8.1 indicates that the community 'Sand with *Angulus tenuis* and *Scoloplos (Scoloplos) armiger* community complex' has a low to medium sensitivity to Siltation (addition of fine sediments, pseudofaeces, fish food)'. Given that over 30% of the community area would be covered with oyster trestles, An Taisce submit that this would qualify as smothering, and the presence of these trestles would undoubtedly increase pseudofaeces related siltation.

Table 8.4 states that the *Angulus tenuis* and *Scoloplos (Scoloplos) armiger* community complex are tolerant and have high recoverability, but it is outlined on page 29 that:

'For persistent pressures i.e. activities that occur frequently and throughout the year, recovery capacity may be of little relevance....if sensitivity is moderate or high then the species/habitats may be negatively affected and will exist in a modified state'

An Taisce would highlight that oyster trestles will be in place for several months, and as such must be classified as persistent, thus recoverability does not apply. Given that the constituent community of interest has low to medium sensitivity to the pressures outlined above, which would likely be caused by oyster cultivation, it must be concluded that in contrast to the findings in Table 8.4, the community is neither tolerant or recoverable, and as such will be negatively affected and will exist in a modified state. An Taisce submit that the licencing authority should abide by the 15% NPWS threshold, as to licence more than the 15% threshold for this community type will pose a risk to the constituent communities, as outlined above, and thus will be in contravention of the Habitats Directive.

Furthermore, the NPWS guidance outlines that disturbance is defined as that which leads to a change in the characterising species of the habitat (which may also indicate change in structure and function). Such disturbance may be temporary or persistent in the sense that change in characterizing species may recover to pre-disturbed state or may persist and accumulate over time. Yet on page 26 on the SAC report it is outlined that:



'Effects will be deemed to be significant when cumulatively they lead to long term change (persistent disturbance) in broad habitat/features (or constituent communities) resulting in an impact greater than 15% of the area.'

And on page 29 it is outlined that:

'whereby activities with spatial overlap on habitat features are assessed further for their ability to cause persistence disturbance on the habitat. If persistent disturbance is likely then the spatial extent of the overlap is considered further'

As such, the definition of disturbance utilised in the SAC report is not consistent with the guidance provided by the NPWS, as it only considers persistent disturbance as significant. Misinterpretation of the NPWS guidance in this instance will potentially lead to underestimation of the risks posed.

MI Comments: It should be noted that the process of preparing the AA reports is to first identify any potential interactions between the activity under considerations and the constituent (habitat) features. If interactions are noted, then the activity is brought forward for more detailed analysis in the process. It should be noted that during more detailed analysis it was considered that the aquaculture sites under consideration in Trawbreaga Bay were unlikely to interact negatively with those habitat conservation features with which they overlapped, i.e., they were considered unlikely to be subject to the persistent pressure outlined above. This is likely due to tidal flushing of organic and fine sedimentary material from underneath the trestles. These conclusions are borne out by scientific investigation and published in peer reviewed journals¹. Finally, it should be noted that NPWS have never challenged the MI interpretation of the published guidance as it relates to activities likely to cause disturbance in Natura 2000 habitats.

3. An Taisce Observations: Reasonable doubt

The SAC Report reaches the conclusion of no impact based on published literature:

'published literature (Forde et al 2015; Carroll et al, 2016) suggests that activities occurring at trestle culture sites are not considered disturbing. '

However, An Taisce would highlight that the licensing authority need to be able to conclude beyond reasonable doubt that the QI communities will not be disturbed., as outlined in the ECJ ruling for C-404/091 [Commission v Spain] which held that "[a]n assessment made under Article 6(3) of the Habitats Directive cannot be regarded as appropriate if it contains gaps and lacks complete, precise and definitive findings and conclusions capable of removing all reasonable scientific doubt as to the effects of the works proposed on the SPA concerned."

Similarly, the court held in the case of the Commission v Italy that "assessment must be organised in such a manner that the competent national authorities can be certain that a plan or project will not

¹ Forde, J., F. O'Beirn, J. O'Carroll, A. Patterson, R. Kennedy. 2015. Impact of intertidal oyster trestle cultivation on the Ecological Status of benthic habitats. Marine Pollution Bulletin 95, 223–233.

O'Carroll J, et al. 2016. Impact of prolonged storm activity on the Ecological Status of intertidal benthic habitats within oyster (Crassostrea gigas) trestle cultivation sites. Marine Pollution Bulletin. 110: 460-469 Mallet A.L. et al. 2006. Impact of suspended and off-bottom Eastern oyster culture on the benthic environment in eastern Canada. Aquaculture 255:362-373



have adverse effects on the integrity of the site concerned, given that, where doubt remains as to the absence of such effects, the competent authority will have to refuse permission." (C304/052. Para 58)

In this instance, the word 'suggest' does not indicate full confidence. It is our considered opinion that the precautionary principle must be applied, and that licensing should not proceed until the relevant authority can conclude beyond reasonable doubt that the proposed aquaculture will have no adverse effects on the integrity of the QI communities in the SAC.

MI Response: The MI highlight that in this submission (and others more recently), An Taisce, appears to be focused on challenging commonly used and accepted scientific terminology (within the AA Reports) and using this to present An Taisce's interpretation of case law. It should be pointed out that in natural systems, certainty can never be presented at 100%. We would suggest that scientific literatures cited does remove reasonable scientific doubt. Where this is not the case the MI will acknowledge this and communicate that there are no obvious measures possible that might mitigate or reduce the risk. We note in previous submissions (e.g., Shannon) An Taisce cite dated literature (e.g., Nugues et al. 1996) as opposed the more current and relevant literature ¹. These recent information sources do not appear to confirm An Taisce's narrative.

4. An Taisce Observations: Bird Displacement

In the SPA report, in the SPA conclusions and recommendations it is outlined that:

'In reality displacement of birds is therefore likely to be much less than 8%. The risk of negative impacts cannot, however, be completely discounted'

And:

'There is a risk that presence of additional people on the shore either harvesting seaweed or bait digging etc. Could increase the level of disturbance on Light-bellied Brent Geese above that arising from aquaculture activities. However, there is insufficient information in the NIS (Aquafact, 2013) to comment on the proposed timing, level and spatial distribution of activity associated with seaweed harvesting. '

An Taisce would direct the licensing authority to Section 3 above outlining the reasonable doubt argument. These conclusions clearly indicates that doubt remains, and as such licencing would be in contravention of Article 6(3) of the Habitats Directive.

It is further outlined in the AA conclusion statement that:

'While the estimated displacement of Light-bellied Brent Goose does exceed 5% (specific value 5.71%) it is important to note that this estimate is extremely conservative. As pointed out in the AA report the actual displacement is likely to be much less.'

An Taisce submit that this conservative, precautionary approach is implicit in the Habitats Directives, outlined in the Commission's COM (2000) 1 final 'Communication from the Commission on the precautionary principle,' which states that ' the use of the precautionary principle presupposes: ... a scientific evaluation of the risks which, because of the insufficiency of the data, their inconclusive or imprecise nature, makes it impossible to determine with sufficient certainty the risk in question (European Commission, 2000, p. 14). ' Thus, in our considered opinion, the findings must be assessed in light of this precautionary approach and not given less weight because of it.



MI Response: The statement that negative impacts are likely to be lower is informed by our growing understanding of the relationship between Light-bellied brent geese and oyster trestles. The assessment undertaken rely heavily on Gittings & O'Donoghue (2012), "The effects of intertidal oyster culture on the spatial distribution of waterbirds". This was based on low tide observations of shorebirds, including Light-bellied brent geese. However, activity patterns across the tidal cycle are relevant in the case of Light-bellied brent geese due in part to their ability to forage in shallow subtidal waters. Furthermore, it should be noted that as we have considered additional coastal SPAs since 2012 we have also had access to a greater number of observations of Light-bellied brent geese in the context of trestles.

When considering the potential for negative impacts on Light-bellied brent geese, issues to be considered include overlap of proposed trestles with known foraging habitat; disturbance from onsite activities; and the degree to which algae growing on the trestles provides a foraging resource to Light-bellied brent geese and how this can change seasonally. Thus, while the spatial displacement, which yields the above figure of 5.71%, is calculated as a 100% displacement of brent geese from the area of overlap, observations of brent geese feeding on algae growing on trestles on the flood tide show that 100% displacement is not likely to occur at all times. Furthermore, while birds can be disturbed and displaced by maintenance work on the foreshore; such works occur at low tide, while brent geese associate with trestles as the tide floods over them, allowing birds to float over the trestles and feed on associated algae. This therefore reduces the extent of disturbance and resultant displacement. It should be noted that Light-bellied brent geese numbers are growing both locally and nationally.

Finally, it should be noted the 5% threshold as used in the AA reports is a guide only and used in our assessments to identify the potential for negative impacts. It is a considered a conservative threshold above which further consideration is given to the likely interactions between the conservation feature and the proposed activities. As above, each case is considered on its merits and communicated as such.

5. Triploid Oysters

In the AA conclusion statement it is outlined that:

'Licences issued will contain a recommendation that triploid oysters continue to be used in North Inishowen Coast SAC in order to minimize any risks to Lough Swilly SAC'

Given the potential risk of naturalisation of the oysters in Lough Swilly SAC, this should be mandatory, not just a recommendation. A recommendation does not fulfil the requirements of Article 6 (3), where the risk posed to Lough Swilly has been identified, and as such must be mitigated for in full.

Marine Institute Response: This observation and recommendation is consistent with the recommendations in the AA report.



Date: October 8th, 2019

To: Eileen Maher - AFMD

From: Francis O'Beirn, Marine Institute

CC: Terry McMahon, Joe Silke - MI: Geraldine Farrell AFDM-DAFM

Re: DCHG comments on aquaculture licence applications in Trawbreaga Bay (12th

September 2019).

The Marine Institute have been asked to comment on the submission from Department of Culture Heritage and the Gaeltacht (DCHG) to the Department of Agriculture Food and the Marine (DAFM) in relation to a number of aquaculture licence applications in Trawbreaga Bay (dated 12/09/2019).

The text below represent the relevant DCHG comments with the MI response following.

DCHG Observation: The 2016 and 2019 Appropriate Assessment Reports screened out the keystone community *Zostera*-dominated community stating that there was no spatial overlap with aquaculture activities and this community. Among the measures to be taken in the Mitigation Measures and Management Actions of the draft Conclusion Statement is "strict adherence to the access routes". However, this Department's staff have noted that the *Zostera* bed in this site has been severely reduced by activities associated with aquaculture. This is contrary to the conservation objectives for this site which have as their targets "Maintain the extent of the *Zostera*-dominated community" and "Conserve the high quality of the *Zostera*-dominated community".

MI Response: In both assessment reports previously prepared, the licenced and proposed activities (including access routes) did not coincide with *Zostera* habitat. A distance of >600m was calculated as the closest likely interaction (with access route). The MI is unaware of activities overlapping the *Zostera* habitat and suggest that DAFM investigate this further.

DCHG Observation: The Department's staff have also been made aware that build-up of sediment beneath the trestles requires them to be moved regularly at this site. While the occurrence of trestles on the intertidal has been shown to be a benign activity (Forde et al., 2015) it appears that at this site, this may not be the case. It also suggests that the hydrology of the bay may not be suitable for further aquaculture licences at this time.

MI Response: Without providing specific details on the nature of the accumulation, i.e., duration, location and season, it is difficult to comment. Sediment has been noted to build up beneath the trestles and still not result in a change in constituent communities, this is particularly the case in areas where there may be highly mobile sediments which tend to be impoverished from a faunal (i.e., community constituent) perspective. In addition, during periods of calm weather, sediments can build up only to be dispersed with the arrival of more unsettled weather. Notwithstanding the observations provided by DCHG, it would be useful to identify the specific locations of concern and for Marine Engineering Division to carry out a site inspection to investigate this matter further.

DCHG Observation: The Department is aware of the considerable coastal erosion taking place at Five Fingers Strand and Lagg dune system to the north of the mouth of Trawbreaga Bay and that Donegal County Council have commissioned a report examining coastal erosion at this location; this is expected to be available by the year end (2019).



This Department therefore suggests that any consideration of aquaculture licences await the outcome of this report. It also recommends that a survey of Trawbreaga Bay be undertaken to access the current status of the bay and its constituent communities and also its continuing suitability for the intertidal culture of oysters at the present and proposed levels. The findings of these two pieces of work should then be used to inform an updated AA, based on the best available scientific information.

MI Response: This is beyond the remit of the MI and suggest the views of Marine Engineering Division be sought.

DCHG Observation: In relation to Trawbreaga Bay SPA, this Department reiterates its comments of 11 April 2019 specifically that the development of a Code of Practice in relation to the disturbance of Barnacle Geese and Light-bellied Brent Geese. However, no detail is provided within the assessment on the Code of Practice to be implemented. It is this Department's view that the robust methods/protocols to be employed to assess the level of disturbance to Brent geese be detailed in the Appropriate Assessment. The AA should also include what response or mitigation measures will be taken if significant disturbance/displacement is recorded, as well as information on their likelihood of success or effectiveness.

It is considered that this Code of Practice should be developed and agreed, in consultation with NPWS, prior to the issuing of any future licences, and that without this detailed Code of Practice the AA is incomplete.

MI Response: It should be noted that the assessment of interactions between Brent Geese and aquaculture activities in the SPA AA report is considered conservative and robust and the process is communicated in some detail. The MI therefore, refutes the observation that these details are not provided in the AA report.

The observation in relation to the development of a code of practice, is consistent with our previous response in our communication to DAFM of 22/7/2019 wherein we noted the value in creating a code-of-practice in relation to ongoing interactions between geese species and aquaculture operations. This is consistent with the recommendations and advice previously provided for Drumcliff Bay in County Sligo.

An Roinn Talmhaíochta, Bia agus Mara Department of Agriculture, Food and the Marine



T12/542

AQUACULTURE LICENCE

AQUACULTURE MARINE SHELLFISH INTER/SUB-TIDAL (Structures e.g. trestles)

Cathal McCorkell
Cuan na Mara
Carrowtrasna
Greencastle
Co.Donegal

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AQUACULTURE LICENCE NO. XXXX

GRANTED UNDER THE FISHERIES (AMENDMENT) ACT, 1997 (NO. 23 of 1997)

The Minister for Agriculture, Food and the Marine (hereinafter referred to as the "Minister"), in exercise of the powers conferred on him by the Fisheries (Amendment) Act, 1997 (No. 23 of 1997) (hereinafter referred as the "Act"), grants an Aquaculture Licence to:

Cathal McCorkell

Cuan na Mara

Carrowtrasna

Greencastle

Co.Donegal

(hereinafter referred to as the "Licences" or the cultivation of Pacific Oysters on a site in Trawbreaga Bay, Co.Donegal as specific. Schedule 1 attached (numbered T12/542A) and indicated to a red line or the attached map in accordance with the plans and drawing to be Schedule 2 attached as approved of by the Minister, subject to the Act and Regulations made under the Act and to the terms and conditions set out in the attached page.

This quaculture License shall read in force for a maximum period of ten (10) years convencing on XXXXXXXXXX 20XX, provided for so long as the Foreshore Liense granter on XX XXXXXXXXX 20XX, under Section 3(1) of the Foreshore Act 15. (200.12 of 1933) in respect of the same site for the purpose referred to is in force.

A person authorised under Section 15(1) of the Ministers and Secretaries Act 1924 to authenticate the Seal of the Minister for Agriculture, Food and the Marine.

TERMS AND CONDITIONS APPLYING TO THIS AQUACULTURE LICENCE

1. Licensed Area

- 1.1 The area specified in *Schedule 1* attached (0.8989 hectares) (labelled T12/542A) and outlined in red on the map(s) in *Schedule 1*.
- 1.2 The co-ordinates for the site are based on the Irish National Grid Co-ordinate System.

2. Species, Cultivation and Method Licensed

- 2.1. Species to be farmed: Pacific Oysters (*Crassostreo agas*). 2.2.
 - 2.3. Method: Bag and Trestle subject to the stocking and deployment limits as may be specified in *Schedule 4* attached.
 - 2.4. The introduction of seed to the site wall comply with the legalities relating to fish health.

3. Infrastructure and Site Management

Indemnity

- 3.1. The Licensee shall indemnify and a indemnified the State, the Minister, his officers, servants or agents against at a conscious, damage, costs, expenses and any demands thaims howsover arising in connection with the construction, maintenant or use any structures, apparatus, equipment or any other thing used in connection with the licensed operation in the licensed area or in the exercise of the rights granted upon the license and the Licensee shall take such steps as the Minister may specified in order to assure compliance with this condition.
- 3. The duty of new tenance and responsibility for the upkeep and safety of the site rests the License.

Design, A ngement I d Maintenance of Structures

- 3.3. The Lassee stall ensure that the equipment (including all flotation, mooring and anchoring ces) is placed within the licensed area only. Storage or placement of equipment or stock on the foreshore or seashore outside the licensed area is not permitted under any circumstances.
- 3.4. The Minister may direct as to the deployment of apparatus and flotation devices and their colour, within the site.
- 3.5. The Licensee shall obtain the prior approval of the Minister to any proposed material change to the plan/drawings or equipment as approved being used during the licensing period as specified in *Schedule 2* attached.

- 3.6. The Licensee shall at all times for the duration of the licence keep all equipment used for the purposes of the licensed operations in a good and proper state of repair and condition to the satisfaction of the Minister or other competent State authority.
- 3.7. The Licensee shall ensure that each trestle grouping/pole and all flotation and mooring devices in the licensed area legibly bear the Aquaculture Licence Number in an indelible weatherproof format.

Operational Conduct

- 3.8. The Licensee shall conduct its operations in a safe manner and with regard for other persons in the area and the environment and shall ensure that the operations are not injurious to adjacent lands or the public interest (including the environment) and do not interfere with navigation or other lawful artivity in the vicinity of the licensed area, and shall comply with any lawful arctions issued by the Minister and any other competent State authority in that
- 3.9. The Licensee shall ensure that any aquature or othe activity conducted under this licence does not adversely affect the integrity of the tura 2000 network (if applicable) through the deterioration of natural habitats and to be bitats of species and/or through disturbance of the specific for which the area habeen designated in so far as such a disturbance may be signature in relation to the stated conservation objectives of the site concerned.
- 3.10. The Licensee shall ensure that it is (or other variety) accessing and leaving the site adhere strictly to approve access egress routes as specified in Schedule 1 attached. Full compliance is equived in our to minimise disturbance to the foreshore an manual All driver shall be made fully aware of the specific route approved
- 3.11. The Licensee services back and forth on the approved access and errors are not to the minimum necessary.
- The Licenses hall e e that all tractors/towing vehicles to be used for vaculture p poses on the foreshore are fitted with efficient expect/silencers nufflers and that vibration noise from tractors and machinery is kept minimum.
- 3.13. The Licens shall ensure that all vehicles are properly maintained so as to prevent leakages of oils, fuels, grease etc.
- 3.14. The Licensee shall ensure that all vehicles move slowly at all times on the foreshore, that engine revolution is kept to a minimum and that engines are turned off when not in use.
- 3.15. The Licensee shall ensure that if more than one vehicle is needed on the shore that all vehicles, where possible, arrive and depart together.
- 3.16. The Licensee shall so organise its operations in consultation with other licensed operators to ensure that the total number of vehicles and harvesting machines on the foreshore on any one day is kept to the minimum necessary.

- 3.17. The Licensee shall ensure that when carrying out aquaculture work on the foreshore, dogs owned or under the control of the Licensee shall not be present, in order to minimise disturbance to the birdlife in the area.
- 3.18. The Licensee shall ensure that best practice is employed to keep structures and netting clean at all times and any biofouling by alien invasive species shall be removed and disposed of in a responsible manner. In particular, in 'Natura 2000' sites care must be taken to ensure that any biofouling by alien invasive species will not pose a risk to the conservation features of the site. Measures to be undertaken are set out in the draft Marine Code of Practice prepared by Invasive Species Ireland and can be found on the web site at: http://invasivespeciesireland.com/.

Waste Management

3.19. The Licensee shall ensure that the licensed and on hing area shall be kept clear of all redundant structures (including apparatus, quipm, and/or uncontained stock), waste products and operational litter or above and so make provision for the prompt removal and proper disposal such material. In the Licensee refuses or fails to do so, the Minister may can at the said structures, appears, equipment or other thing to be removed and the housed are restored and shall be entitled to recover from the Licensee as a simple and act debt in any court of competent jurisdiction all costs and expenses incurred thim in connection with the removal and restoration.

<u>Inspection</u>

- 3.20. The licensed area and any equipment, ture, thing, or premises wherever situated used area section with perations carried out in the licensed area shall be open for in pection any time by an authorised person (within the meaning of Section 29 of the asheries (Constitution) Act 1959) (No. 14 of 1959) (as amended by Francis 1980) (No. 1 of 1980), a Sea Fisheries Protection Officer (with the meaning of Sea and Maritime Jurisdiction Act 2006) (No. 8 of 2006) or other erson appointed in that regard by the Minister or other competent State author.
- 3.21. The Licensee shall give all reasonable assistance to an authorised officer or a Sea Fisher's Protection Officer or any person duly appointed by any competent State authority of epidle the person or officer enter, inspect, examine, measure and test the licenses area and any equipment, structure, thing or premises used in connection with the operations carried out in the licensed area and to take whatever samples may be deemed appropriate by that person or officer.
- 3.22. The Licensee shall keep and maintain in the State for inspection on demand by the Minister or a competent State authority, at all times, records of all operations including compliance monitoring and any required follow up action. These records shall be produced by the Licensee on demand by the Minister or other competent State authority and in any event not later than 24 hours from the making of that demand.
- 3.23. The Licensee shall furnish to the Minister or other competent State authority in the form and at the intervals determined by the Minister or other competent State

authority, such information relating to the licensed area as may be required to determine compliance by the Licensee with the terms of this licence and applicable legislation.

4. Navigation and Safety

- 4.1. The Licensee shall ensure that Statutory Sanction from the Commissioners of Irish Lights is in place prior to the commencement of operations, regarding all aids to navigation. Statutory Sanction forms are available at http://www.cil.ie/safety-navigation/statutory-sanction.aspx.
- 4.2. The Licensee shall ensure that the site is marked in accordance with the requirements of both the Marine Survey Office and the Commissioners of Irish Lights as specified in *Schedule 3*.

The navigation marking detail is as illustrated in dule 3.

- 4.3. The Licensee shall comply with any specification requirement relating to navigational aids, flotation and mooring devices, supporting parking posts/poles, as required by the Minister or any other competent State authors.
- 4.4. The Minister's determination in respect of is scence is conditional upon immediate full compliance by the Licensee in respect of the requirements and conditions which are imposed under the released legal provision applicable to the Marine Survey Office.
- 4.5. Prior to commencement of operation. Licensee shall inform the UK Hydrographic at Taunton, of the loca on and nature of the site in order that charts and autical polications can be updated. Tel: 00 44 1823337900 Fax: 00 44 1823 2540. Email sdr@ukho.go up the Licensee shall submit proof to the Department working the loca of this licence that the UK Hydrographic Office sheen sortformed.

5. Monttoring

5.1. Licensee all undertake and/or partake in monitoring, in particular environmental monitoring, as directed by the Minister or other competent State author.

6. Fish Health / Mo cality Management / Movement of Fish

Fish Health Regulations

6.1. Before the site is stocked the Licensee shall ensure that a Fish Health Authorisation under statutory provisions giving effect to Council Directive No. 2006/88/EC, as amended, or any other legislative act that replaces that Directive on animal health requirements for aquaculture animals and their products, and on the prevention and control of certain diseases in aquatic animals, is in place.

Disposal of Mortalities

6.2. The Licensee shall dispose of dead fish in accordance with the applicable statutory provisions and requirements.

Movement of Fish

6.3. The Licensee shall comply with any regulations in force governing the movement of fish.

7. <u>Duration, Cessation, Review, Revocation, Amendment, Assignment</u>

Duration, Cessation

7.1. This Licence shall remain in force until XX XXXXXXXXX, 20XX and as long as the accompanying Foreshore Licence remains in force.

Review

7.2. The Licensee may apply for a review of the licence army time after the expiration of three years since the granting of the licence or it last renewal in accordance with section 70 of the Act.

Revocation, Amendment

- 7.3. Subject to the Act, the Minister may reache of amend the lance if:-
- (a) he considers that it is in the public interest to do o,
- (b) he is satisfied that there has been a proof any condition specified in the licence e.g., operating outside the licensed and
- (c) the licensed area to which licence relates is being properly maintained,
- (d) water quality results or gen in formance in censed area do not meet the standards set by the Minister of the case stent State authority.

<u>Assignment</u>

- 7.4. This Licene shall not be assigned without the prior written consent of the Minister and may have as gned during the period of three years, dating from the commencement or remaind of this acence, unless the Minister determines that it may be signed the condition (5) or the condition set out in 7(6) applies.
- A Licensee, to consume that there are exceptional reasons for the assignment of the Licence during the arst three years, may apply to the Minister, giving those reasons, for a demination that the Licence may be assigned. The Minister may, at his a section, having considered the reasons given by the Licensee, determine whether not the Licence may be assigned. The determination of the Minister in this regard anal.
- 7.6. Where the Licensee is a company (within the meaning of the Companies Acts) and goes into Liquidation (within the meaning of the Companies Acts) in the first three years dating from the commencement of the licence, the Liquidator shall, with the consent of the Minister, be entitled to assign the licence to enable him to discharge any debts of the liquidated company.
- 7.7. This licence is issued subject to any order that the High Court may make under section 218 of the Companies Act 1963 or otherwise with regard to the assignment of this licence.

8. Fees

- 8.1. The Licensee shall pay to the Minister an annual aquaculture licence fee in accordance with the Aquaculture (Licence Application and Licence Fees) Regulations 1998(S.I. No. 270/1998) as amended by the Aquaculture (Licence Fees) Regulations 2000 (S.I. No. 282 of 2000) or an amount payable under Regulations made under section 64 of the Act.
- 8.2. The Minister may revoke the licence where the Licensee fails to pay the aquaculture licence fees on demand.

9. General Terms and Conditions

- 9.1. The Licensee shall at all times comply with a sand protocols applicable to aquaculture operations.
- 9.2. Any reference to a statute or an act of a institution of the propean Union (whether specifically named or not) includes by amendments or re-extrements in force and all statutory instruments, orders, stices, egulations, disctions, bye-laws, certificates, permissions and plans measured or given effect under such legislation shall remain valid.
- 9.3. If any condition or part of a dition in the sence is held to be illegal or unenforceable in whole or in art, so andition mall be deemed not to form part of this licence but the enforceability the inder of this licence is not affected.
- 9.4. The Licence shall all times held all necessary licences, consents, permissions, permits of athoris one associated with any activities of the Licensee in connection where the december of the Licensee in the d

Noti cation

- Without prepare to an other remedy under the licence or in law, if the Minister is the view that he Licensee is in breach of any obligation under this licence, the lister may, by notice in writing, require that the Licensee rectifies such breach, with such time as is specified by the Minister. The Licensee shall comply with any direction of the Minister within the time specified in the notice.
- 9.6. Any notice to be given by the Minister may be transmitted through the Post Office addressed to the Licensee at the last known address of the Licensee.
- 9.7. The Licensee shall notify the Minister within 7 days of any change in the Licensee's address, telephone, e-mail or facsimile number.

Tax Clearance Certificate

9.8. During the term of this licence the Licensee shall provide to the Minister on demand a current tax clearance certificate.

Companies and Co-operatives

- 9.9. In the event of the licence being granted to a company (within the meaning of the Companies Acts), control of the licensee company shall not change in any respect from the control of the company as existed on the date that the licence was granted so long as this licence shall remain in force save with the prior written permission of the Minister.
- 9.10. In the event of a licence being granted to a company that has been incorporated outside this State, the licensee company shall register with the Companies Registration Office within one month of the establishment of a place of business in the State or alternatively, within one month of the establishment of a branch of the said company in the State and the licensee company shall submit proof to the Department within 14 days of the end of that month that it has been so registered.
- 9.11. Where the licensee is a company within the meaning of the Companies Acts, the licensee company shall ensure that it does not become dissolved within the meaning of the Companies Acts for so long as this licenses. It remain in force.
- 9.12. In the event of the licence being granted are society (while the meaning of section 2 of the Industrial and Provident Societies (Amendment) A 1978 (No.23 of 1978) the following conditions shall apply
 - 9.12.1. The rules relating to membership a society shall enable any resident of the State to become a member of it what the resident fulfils all the conditions laid down by the social for membership it and the rules shall not lay down different conditions for the classes of page;
 - 9.12.2. The rules relating to the society as so, used to the Minister before the grant of this seem hall not be mended subsequently other than with the written perposion of h. Minister; and
 - 9.12.3. The Min er waif he considers it necessary in the interests of good gemen of the licens a area, direct that an amendment may be made to the receipt, and the Licensee shall amend the rules in accordance with that rection.

Clearan of Site

9.13. The Leansee shall, at the Licensee's own expense, if so required by written notice from the linister and within three weeks after receipt of such notice or on cessation of the licenefor any other cause, remove the structures, apparatus, equipment or any other ming to the satisfaction of the Minister. If the Licensee refuses or fails to do so, the Minister may cause the said structures, apparatus, equipment or other thing to be removed and the licensed area restored and shall be entitled to recover from the Licensee as a simple contract debt in any court of competent jurisdiction all costs and expenses incurred by him in connection with the removal and restoration. The Licensee shall take such steps as the Minister may specify in order to secure compliance with this condition.

SCHEDULE 1

Schedule 1 contains:

- the co-ordinates of the site based on the Irish National Grid Co-ordinate System and the area of the site
- site map(s) which also shows the access/egress route to and from the site
- a chart showing the location of the site in relation to the surrounding area.



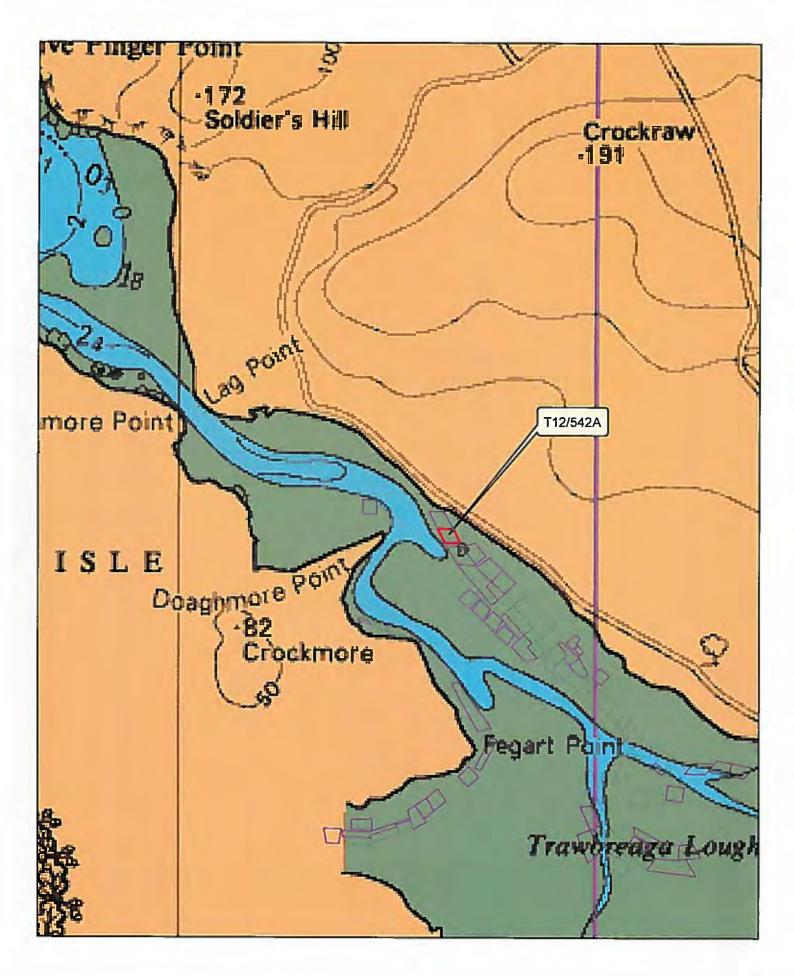
1 NO. SITE AT TRAWBREAGA BAY CO.DONEGAL

Co-ordinates & Area

Site T12/542A (0.8989 Ha)

The area seaward of the high water mark and enclosed by a line drawn from Irish National Grid Reference point

244035, 451116 to Irish National Grid Reference point 244136, 451116 to Irish National Grid Reference point 244183, 451027 to Irish National Grid Reference point 244082, 451027 to Irish National Grid Reference point



Aqua Culture Sites

<all other values:

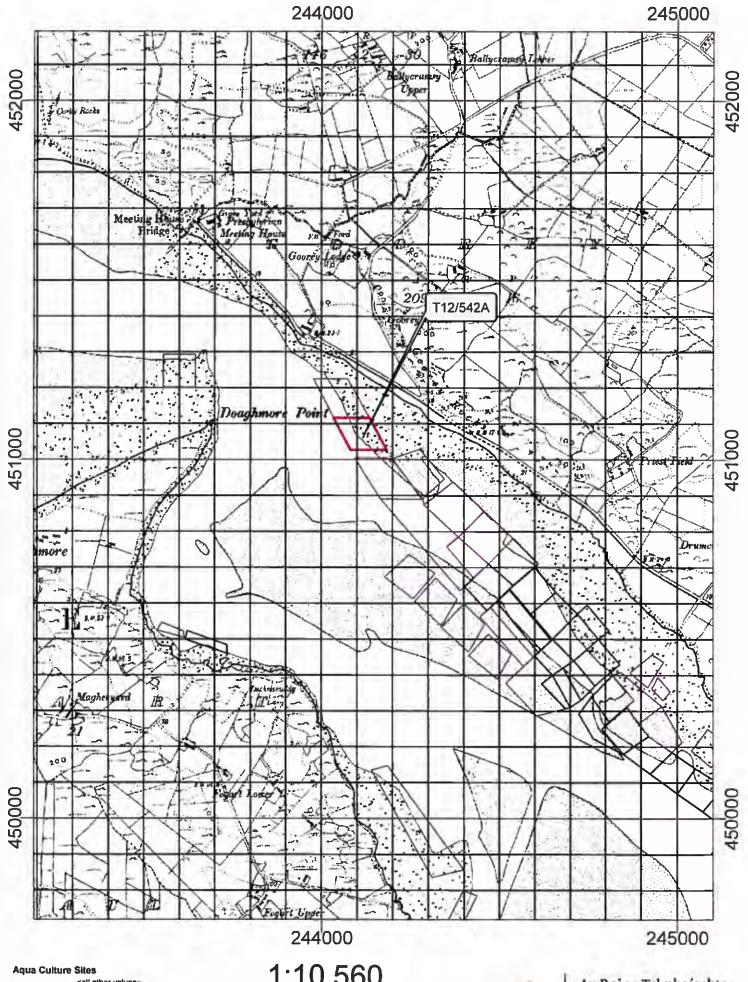
Site_Status

Application Licensed 1:24,000

Sites highlighted in red denotes Application
Part of Admiralty Chart No =2811-0
Not to be used for Navigation



An Roinn Talmhaíochta, Bia agus Mara Department of Agriculture, Food and the Marine



<all other values=

Site_Status

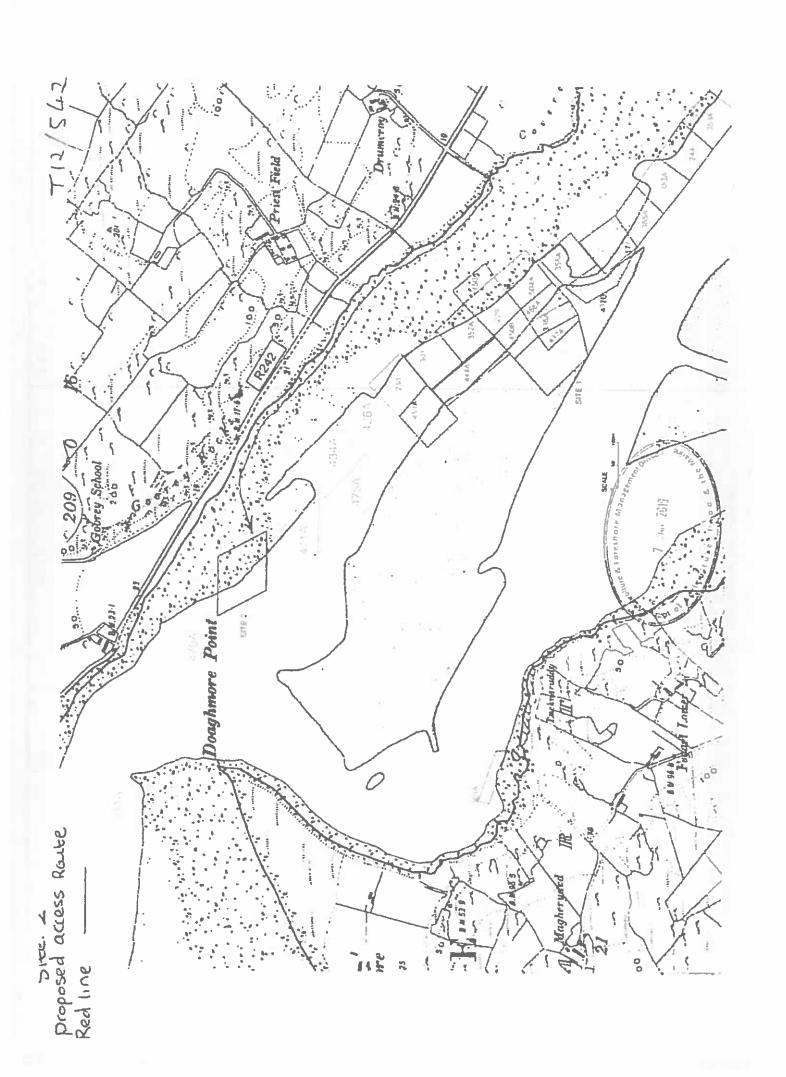
Application Licensed 100 Meter Reference Grid 1:10,560

Sites highlighted in red denotes Application

Ordnance Survey Ireland Licence No. EN 0076419 © Ordnance Survey Ireland/Government of Ireland



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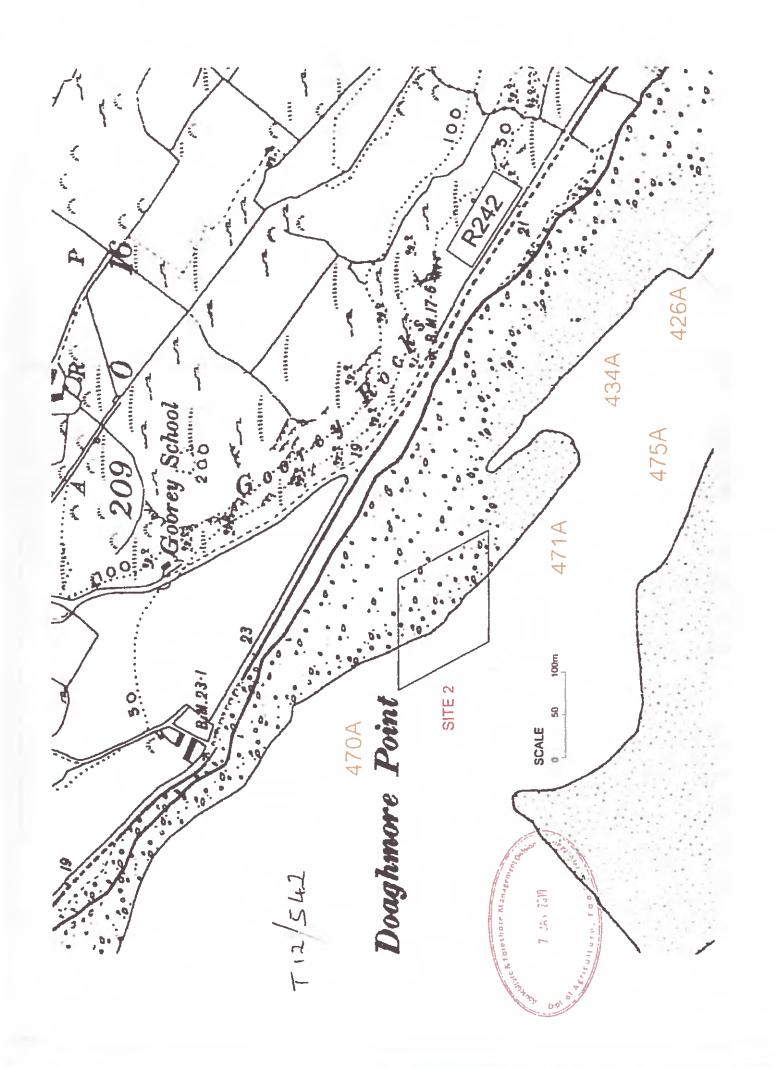
SCHEDULE 2

Schedule 2 contains:

• the approved plans and drawing(s)



Updated maps and drawings
will need to be requested
once Ministers Determination is made
due to variation from original application.



141 1:100 USED BE 9 STRUCTURES

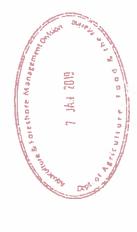
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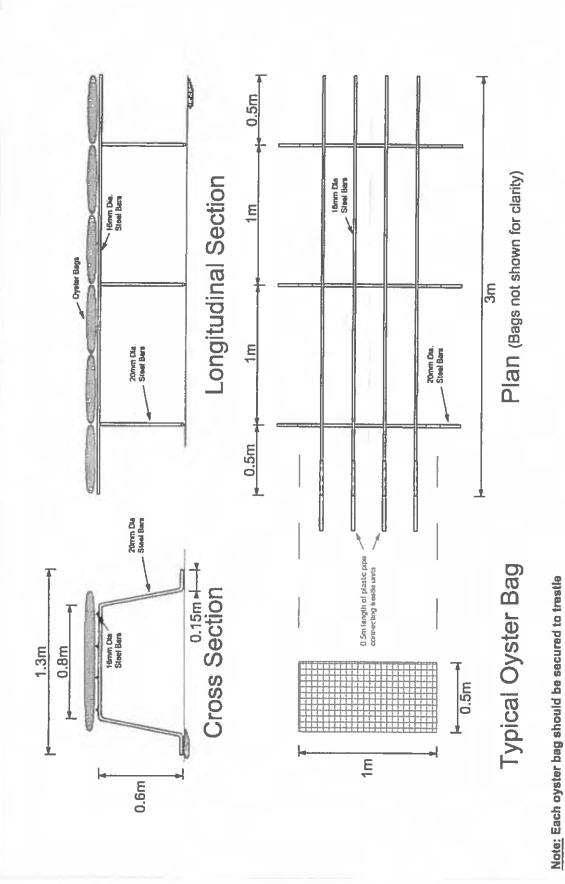
. Soom

END Elevation

Side Elevation

Outsuer hook+Rubber क्रेड्ट Birds eye view plan







Title: Oyster Trestle Detail Scale1:25 Date: 01/01/2011

SCHEDULE 3

Schedule 3 contains:

- requirements of CIL
 - o That the applicant secures Statutory Sanction from the Commissioner of Irish Lights for the aids to navigation that are required and approved by the Marine Survey Office. These aids should be in place before the development on the site commences.
- requirements of the MSO / the navigation marking detail.
 - O Site to be marked in accordance with the requirements of the Special Unified Marking Scheme (SUMS) for Trawberaga Bay. The agreed site marking should be in place before the recomment on the site commences.



SCHEDULE 4

Schedule 4 contains:

- Only Triploid stock to be used on this site.
- The source of seed, where applicable, must be approved by the Department of Agriculture Food and the Marine.
- Any change to the source of seed must be approved advance by the Department of Agriculture Food and the Marin
- Prior to the commencement of operation at the site the Licence is required to prepare a Contingency Plan for the approval of the Department Agriculture Food and the Marine which shall identify inter a methods for a removal from the environment of any invasive non-noise species introduced as a result of operations at this site. If such an event occurrence the contingency plan shall be implemented immediately.
- The Licensee must comply with my Color Practice developed in agreement with NPWS.
- The access on the over the intertidal habitat must be strictly adhered to, in order to minimise has tat distribunce.

An Roinn Talmhaíochta, Bia agus Mara Department of Agriculture, Food and the Marine



T12/542

FORESHORE LICENCE

Cathal McCorkell
Cuan na Mara
Carrowtrasna
Greencastle
Co.Donegal

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TERMS AND CONDITIONS APPLICABLE TO FORESHORE LICENCE

SEAL OF OFFICE AND SIGNATURES

SCHEDULE 1



FORESHORE LICENCE IN RESPECT OF A SITE (NUMBERED T12/542A) AT Trawbreaga Bay, CO. Donegal

AGREEMENT made on the XX XXXXXXX 20XX, between the Minister for Agriculture, Food and the Marine (hereinafter referred to as the "Minister" which expression shall include his Successors or Assigns where the contract so requires or admits), of the one part, and

Cathal McCorkell

Cuan na Mara

Carrowtrasna

Greencastle

Co. Donegal

(hereinafter referred to as the "Licensee") of the compart, wheren the Minister, in exercise of the powers conferred on him by Section 3 of the Foresia, 2007, 1933 (No.12 of 1933) hereby grants to the Licensee liocace to use and occupy that part of the foreshore at Trawbreaga Bay, Co. Donegal (numbered 200542A) decided in the attached schedule and more particularly delineated on the map annexed here as and the coloured real for the purpose of the cultivation set out in Aquaculture 2007 and conditions set out in the attached pages.

This For hore Licence such remaining force for a maximum period of ten (10) years commencing at XX XXXXIII XXX 20XX, provided for so long as the Aquaculture Licence Number XXX granted on XX XXXXXXX 20XX under the Fisheries (Amendment) Act 1997 (No. 23 of 1997) in remaining the control of the same site for the purpose referred to is in force.

TERMS AND CONDITIONS APPLICABLE TO FORESHORE LICENCE

- 1. The Licensee shall pay to the Minister the annual sum of € XXXXX (XXXXX euro XXX cent), such payment to be made on the XX day of XXXXXXXXXX in every year during the continuance of this Licence, the first of such payments to be made on the signing hereof.
- 2. The Licensee shall use that part of the foreshore, the subject matter of this Licence, for the cultivation set out in Aquaculture Licence Number XXX only and for no other purpose whatsoever.
- 3. The Licensee shall comply fully with all terms and conditions of Aquaculture Licence Number XXX.
- 4. The Licensee shall indemnify and keep indemnified the State, a Minister, his officers, servants or agents against all actions, loss, damage losts, expense and any demands or claims however arising in connection with the construction, maintenance or use of any structures, apparatus, equipment or any other sing used in connection to the licensed operation in the licensed area or in the exercise of erights canted under the license and the Licensee shall take such steps as the Minister may so lift order to ensure compliance with this condition.
- 5. The duty of maintenance and responsition for the upkeep are afety of the site rests with the Licensee.
- 6. The Minister shall be at liberty at any time to technique the Licence by giving to the Licensee three months notice in sending on any day, and up in determination of such notice, the Licence and permit on grant shall be deemed to be revoked and withdrawn without the liability for the part of any empensation of the Minister to the Licensee.
- 7. Any notice to be given by the last known address of the Licensee.
- 8. The licensee shall not try out a perations authorised by the Licence in the licensed area in successful and shall comply with any direction given to the Licensee in that regard by the Minister.
- 9. In the event of the conditions herein a mained, the Minister may forthwith terminate this Licence without prior notice to the Licensee.

AND IT IS HEREBY CERTIFIED THAT:

- 1. For the purpose of the stamping of this Instrument that this is an Instrument to which the provisions of Section 53 of the Stamp Duties Consolidation Act 1999 (No. 31 of 1999), do not apply for the reason that the entire of the property involved comprises Foreshore and contains no Buildings.
- 2. The Family Law Acts of 1976, 1981, 1989, 1995 and the Family Law (Divorce) Act 1996 do not affect the Property.

SEAL OF OFFICE AND SIGNATURES

PRESENT when the Seal of Office of the MINISTER FOR AGRICULTURE, FOOD AND THE MARINE was affixed and was authenticated by the Signature of:

OCCUPATION:

	person so authorised under Section
WITNESS:	15(1) Ministers and Secretaries
ADDRESS:	Act, 1924 to authenticate the seal of
OCCUPATION: CIVIL SERVINT	The Willister.
SIGNED on behalt of Licensee	
in the presence of:	
WITNESS:	
ADDRESS:	

SCHEDULE 1

Schedule 1 contains:

- the co-ordinates of the site based on the Irish National Grid Co-ordinate System and the area of the site
- site map(s)
- a chart showing the location of the site in relation to the surroup area.



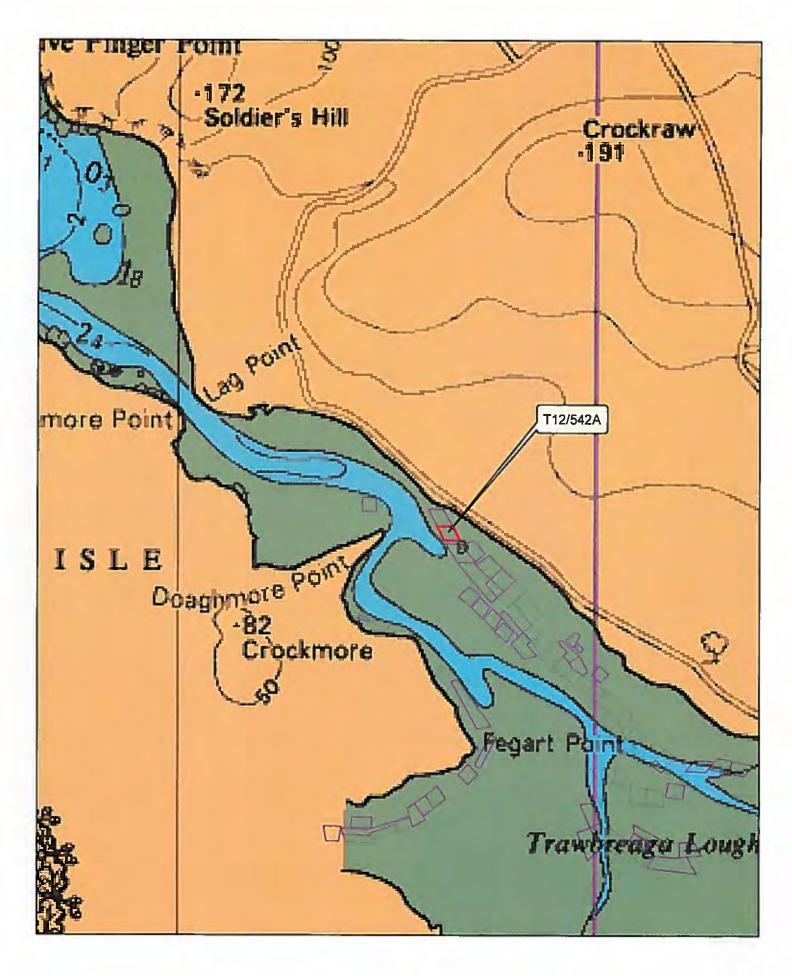
1 NO. SITE AT TRAWBREAGA BAY CO.DONEGAL

Co-ordinates & Area

Site T12/542A (0.8989 Ha)

The area seaward of the high water mark and enclosed by a line drawn from Irish National Grid Reference point

244035, 451116 to Irish National Grid Reference point 244136, 451116 to Irish National Grid Reference point 244183, 451027 to Irish National Grid Reference point 244082, 451027 to Irish National Grid Reference point



Aqua Culture Sites

<all other values:

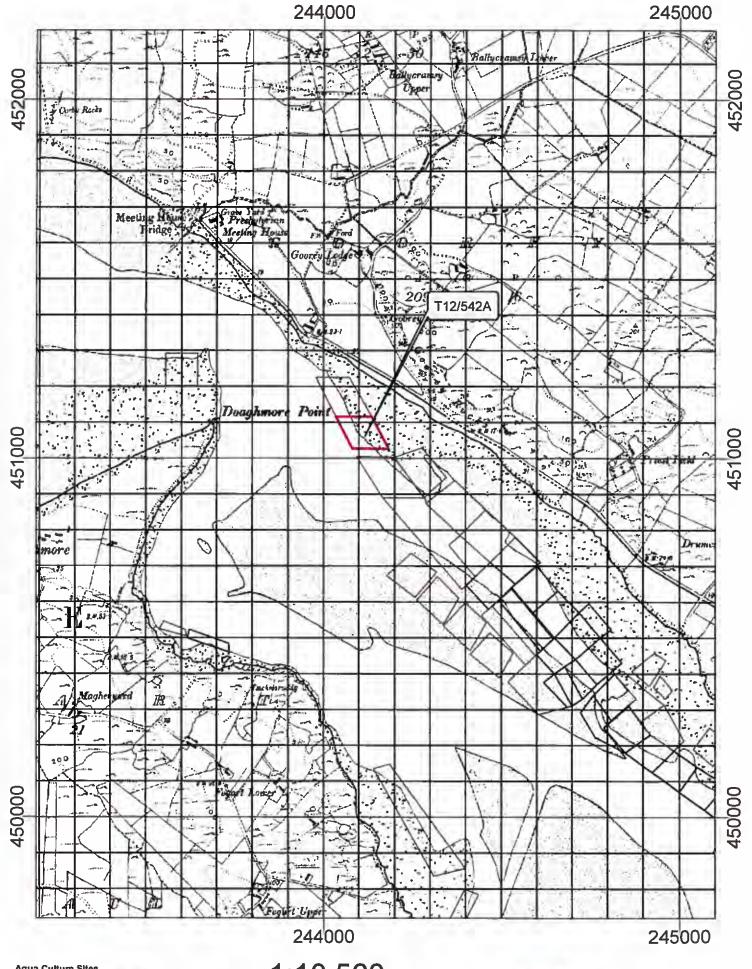
Site_Status

Application Licensed 1:24,000

Sites highlighted in red denotes Application
Part of Admiralty Chart No =2811-0
Not to be used for Navigation



An Roinn Talmhaíochta, Bia agus Mara Department of Agriculture, Food and the Marine



Aqua Culture Sites <all other values=

Site_Status

Application

Licensed 100 Meter Reference Grid 1:10,560

Sites highlighted in red denotes Application

Ordnance Survey Ireland Licence No. EN 0076419 © Ordnance Survey Ireland/Government of Ireland



An Roinn Talmhaíochta, Bia agus Mara Department of Agriculture, Food and the Marine

Final Appropriate Assessment Conclusion Statement by Licensing Authority for aquaculture activities in the North Inishowen Coast Special Area of Conservation (SAC) (002012), and Trawbreaga Bay Special Protection Area (SPA) (004034) (Natura 2000 sites)

This Conclusion Statement outlines how it is proposed to licence and manage aquaculture activities in the above Natura 2000 sites in compliance with the EU Birds and Habitats Directives. Aquaculture in these Natura sites will be licensed in accordance with the standard licence terms and conditions as set out in the aquaculture licence templates. These are available for inspection on the Department's website at:

http://www.agriculture.gov.ie/fisheries/aquacultureforeshoremanagement/aquaculturelicensing/. The licences will also incorporate specific conditions to accommodate Natura requirements, as

appropriate, in accordance with the principles set out in this document.

Appropriate Assessment reports relating to aquaculture in the North Inishowen Coast Special Area Conservation (SAC) (002012) and Trawbreaga Bay Special Protection Area (SPA) (004034) have been prepared to inform this process. The reports assessed the potential ecological impacts of aquaculture activities on Natura features in both the SAC and the SPA. In addition to the target Natura sites, there are a number of other SACs proximate to the proposed aquaculture activities and a screening was carried out on their likely interactions with aquaculture.

Aquaculture activity in the SAC and SPAs

Current aquaculture activities within the North Inishowen Coast SAC and Trawbreaga Bay SPA occur at Trawbreaga Bay and focus exclusively on the cultivation of the Pacific oyster *Crassostrea gigas* on trestles in intertidal areas. The profile of the aquaculture industry in the Bay, used in this assessment, was prepared by BIM and is derived from the list of existing licences and applications for aquaculture at the time which was provided to the MI in May 2019.

North Inishowen Coast SAC (002012)

The North Inishowen Coast situated on the north Donegal coast of is designated as a SAC under the Habitats Directive. The SAC stretches from Crummies Bay in the west up to Malin Head and back down to Inishowen Head to the East. The marine area is designated for Mudflats and sand flats not covered by seawater at low tide (1140) which support a variety of soft sedimentary communities and community complexes. The area is also designated for the otter (*Lutra lutra*).

Qualifying Interests (SAC)

The SAC is designated for the following habitats and species, as listed in Annex I and Annex II of the Habitats Directive:

- 1140 Mudflats and sandflats not covered by seawater at low tide
- 1220 Perennial vegetation of stony banks
- 1230 Vegetated sea cliffs of the Atlantic and Baltic coasts
- 2130 Fixed coastal dunes with herbaceous vegetation (grey dunes)
- 21AO Machairs (*priority habitat in Ireland)
- 4030 European dry heaths
- 1014 Narrow-mouthed Whorl Snail Vertigo angustior
- 1355 Otter Lutra lutra

Conservation Objectives for North Inishowen Coast SAC

The conservation objectives for the qualifying interests (SAC) were defined by NPWS. The natural condition of the designated features should be preserved with respect to their area, distribution, extent and community distribution. Habitat availability should be maintained for designated species and human disturbance should not adversely affect such species.

Trawbreaga Bay SPA (004151)

Trawbreaga Bay SPA includes a very large area of intertidal habitat sheltered within the bay, with some narrow tidal creeks which develop into wider subtidal channels towards the mouth of the bay. Areas of terrestrial habitat include saltmarsh, coastal beach, dune, grassland, shingle banks and coastal cliffs. The SPA also includes Glashedy Island and the waters surrounding it, west of Doagh Isle.

The SPA has a total area of 1,549 ha. Around 80 % of the bay area is exposed at each low tide with intertidal sediment composed mainly of a mix of mud and sand flats with some stony/rocky substrates. Green algae mats occur on open flats and *fucoid* seaweeds grow on the stones.

Qualifying features

The Special Conservation Interests (SCIs) of the Trawbreaga Bay SPA include non-breeding populations of Barnacle Geese and Light-bellied Brent Geese. In addition, both breeding and non-breeding elements of the Chough population are also SCIs. The wetlands habitat contained within Trawbreaga Bay SPA is an additional conservation feature.

Two further SPAs are located within 15 km of Trawbreaga Bay SPA; these are Malin Head SPA (004146) and Inishtrahull SPA (004100). The Special Conservation Interests (SCI) of the Inishtrahull SPA are non-breeding populations of Barnacle Goose and breeding populations of Shag and Common Gull, while the Special Conservation Interest (SCI) of Malin Head SPA is a breeding population of Corncrake. A further five Special Protection Areas are located beyond the 15 km search area recommended by guidance, but are included due to potential interchange that may occur between the sites due to the mobile nature of birds. Sites considered were: -

- Lough Foyle (both ROI and NI managed sites) (15.3 km to the southeast of Trawbreaga Bay SPA) (site codes 004087 & UK 9020031, respectively);
- Lough Swilly SPA (004075; 21 km to the southwest of Trawbreaga Bay SPA);
- Horn Head to Fanad Head SPA (004194; 16.8 km west of Trawbreaga Bay SPA);
- Fanad Head SPA (004148; 20.5 km to the west of Trawbreaga Bay SPA); and
- Greers Isle SPA (004082; 24.5 km west of Trawbreaga Bay SPA).

Conservation Objectives for Trawbreaga Bay SPA

The SCIs of the Trawbreaga Bay SPA include non-breeding populations of Barnacle Goose and Light-bellied Brent Goose. In addition, both breeding and non-breeding elements of the Chough population are taken as Special Conservation Interests. In addition the wetland habitat within Trawbreaga Bay SPA is an additional qualifying interest.

SCI species

The overall conservation objective for the non-breeding populations of Barnacle Goose and Lightbellied Brent Goose is to maintain or restore the favourable conservation status of the species. The favourable conservation conditions of these non-breeding species in Trawbreaga Bay SPA are defined by various attributes and targets, (i) population trend, and (ii) distribution.

Wetlands and waterbirds

The conservation objective for wetlands and waterbirds is to "maintain the favourable conservation condition of the wetland habitat at Trawbreaga Bay SPA as a resource for the regularly-occurring migratory waterbirds that use it".

The Appropriate Assessment

The function of the Appropriate Assessment is to determine if the ongoing and proposed aquaculture activities are consistent with the Conservation Objectives set for these Natura sites. In

the case of SPAs, also those neighbouring sites where there is the potential usage of aquaculture areas by birds for which these SPAs have been designated. The NPWS provides guidance on the interpretation of the Conservation Objectives which are, in effect, management targets for habitats and species in the sites. The assessment of aquaculture activities was informed by this guidance, which is scaled relative to the anticipated sensitivity of habitats and species to disturbance by the proposed activities.

Screening of Adjacent SACs

In addition to the North Inishowen Coast SAC there are a number of other SAC sites proximate to the proposed activities. As it was deemed that there are no *ex-situ* effects and no effects on features in adjacent SACs, all qualifying features of the adjacent SAC sites were screened out.

North Inishowen Coast SAC

In the North Inishowen Coast SAC the likely interaction between aquaculture activity and conservation features (habitats and species) of the site was considered. An initial screening exercise resulted in a number of habitat features and species being excluded from further consideration. None of the aquaculture activities (existing and/or proposed) overlaps or likely interacts with the following features or species, and therefore these 5 habitats and 1 species were excluded from further consideration in the assessment:

- 1220 Perennial vegetation of stony banks
- 1230 Vegetated sea cliffs of the Atlantic and Baltic coasts
- 2130 Fixed coastal dunes with herbaceous vegetation (grey dunes)
- 21A0 Machairs (*priority habitat in Ireland)
- 4030 European dry heaths
- 1014 Narrow-mouthed Whorl Snail Vertigo angustion

Of the four constituent community types recorded within the qualifying interest of Mudflats and sandflats not covered by seawater at low tide (1140) one was shown to have no overlap or likely interaction with aquaculture activities and was excluded from further consideration. This community type is:

• Zostera-dominated community

A full assessment was carried out on the likely interactions between current and proposed aquaculture operations and the feature Annex 1 habitat Mudflats and sandflats not covered by seawater at low tide (1140). The likely effects of existing and proposed aquaculture activities were considered in light of the sensitivity of the constituent communities of the Annex 1 habitat.

The appropriate assessment finds that existing and proposed aquaculture activities (in-combination with other non-aquaculture activities-see below) do not pose a risk of significant disturbance to the conservation of the designated habitat feature of Mudflats and sandflats not covered by seawater at low tide (1140) or constituent community of Muddy sand to coarse sediment with *Pygospio elegans* community complex, Fine to medium sand with *Eurydice pulchra* community complex and Sand with *Angulus tenuis* and *Scoloplos (Scoloplos) armiger* community complex.

The aquaculture activities do not present a barrier to movement or a risk to the attributes for the Otter (*Lutra lutra*) and therefore, was considered non-disturbing to Otter.

Trawbreaga Bay SPA

A screening exercise was carried out to screen out SCI species that did not show any potential spatial overlap with effects from any of the proposed aquaculture activities being assessed. This was undertaken across all SPAs being assessed.

All of the SCI species for Trawbreaga Bay SPA were carried forward for full Appropriate Assessment. The remaining sites were addressed as follows: -

- Inishtrahull SPA (004100) this site is designated for Barnacle Goose, Shag and Common Gull. Barnacle Goose at this site is considered in full in and the potential for impacts on Shag and Common Gull were screened out.
- Malin Head SPA (004146) & Fanad Head SPA (004148) are designated for breeding populations of Corncrake; both were screened out.
- The qualifying interests of Greers Isle SPA (004082) are Sandwich Tern, Black-headed Gull and Common Gull. Each was considered in detail and screened out.
- Lough Foyle (IE004087) & Lough Swilly (004075) are designated for a diverse range of wintering waders and wildfowl as well as breeding Sandwich Tern and Common Tern in the case of Lough Swilly. The former were screened out based on distance, site use etc.; while the potential for impacts on Sandwich Tern and Common Tern was considered in detail in and screened out.

Horn Head to Fanad Head SPA (004194). As for Inistrahull, Barnacle Goose at this site is
considered in full. This site is also designated for Chough. Horn Head to Fanad Head SPA
supports an important population of breeding which favour grassland. No impact from
intertidal aquaculture is predicted and accordingly Chough at this site was therefore not
considered further.

Other SCI species, namely Peregrine and seabirds (i.e. Fulmar, Cormorant, Shag, Kittiwake, Guillemot and Razorbill) were considered and screened out.

In-combination effects of aquaculture and other activities

The Appropriate Assessment reports considered the cumulative impacts of the combined effects of the aquaculture and other activities within the SPA, notably fisheries, seaweed harvesting, residential and recreational developments, hand collection of shellfish, bait digging and effluent discharge.

Findings and Recommendations of the Appropriate Assessment of Aquaculture Trawbreaga Bay SPA

Chough

The proposed scale of oyster cultivation along with the lack of any significant use of intertidal habitat by Chough and the separation of proposed oyster cultivation from known foraging, roosting or nesting sites indicates it is unlikely that the intertidal oyster would have a negative impact on Chough using Trawbreaga Bay SPA.

Barnacle Geese

The Barnacle Geese population at Trawbreaga bay would appear to be closely linked with the wider Malin flock and should be considered as a single unit. Unlike Light-bellied Brent Geese, Barnacle Geese do not feed on intertidal habitats, but favour terrestrial grassland or saltmarsh. Placement of trestles will not therefore result in direct habitat loss. While there is evidence for intertidal roosting, observed flocks have been small and ample alternate intertidal habitat exists to accommodate such day-time roosting. The main potential for conflict is from access points where there may be increased activity close to feeding birds and / or from increased levels of activity on the shoreline; key areas noted include risk of disturbance to Barnacle Geese at Magheranaul / Strath; close to Malin and close to the Glassagh access point. While the risk of negative impacts cannot be entirely discounted,

geese are likely to habituate to repeated patterns of work at trestles on the intertidal close to foraging fields. The Department, in conjunction with key stakeholders will aim to develop, as soon as practicable a code of practice to address issues that arise.

Light-bellied Brent Geese

- The site conservation condition for Light-bellied Brent Goose at Trawbreaga Bay SPA has been assessed as favourable based on the increasing population. The favourable conservation status of the species; large area of available suitable habitat; foraging opportunities provided by green algae on trestles and displacement of birds feeding in and around trestles during the course of routine maintenance all combine to determine how Light-bellied Brent Geese would be impacted by oyster cultivation. On this basis, it is not considered that the species will be significantly impacted by the existing or proposed culture activities.
- The Department, in conjunction with key stakeholders will aim to develop within six months a code of practice to address issues that may arise.

Cumulative impacts

This assessment considered the cumulative impacts of the combined effects of the aquaculture.

The presence of additional people on the shore either harvesting seaweed or bait digging etc. could increase the level of disturbance on Light-bellied Brent Geese above that arising from aquaculture activities. However, there is insufficient information in the Seaweed Harvesting to comment on the proposed timing, level and spatial distribution of activity associated with proposed seaweed harvesting. While the potential for management of *Ascophyllum* to provide feeding opportunities for Light-bellied Brent Geese by encouraging the growth of smaller green / purple algae in short-term cycles before *Ascophyllum* regrows and out-competes them cannot be discounted, the risk of increased patterns of disturbance could result in significant negative impacts

The risk of establishment of non-native oyster species is considered low in Trawbreaga Bay. However, Trawbreaga Bay effectively flows into the broader Lough Swilly presenting a risk to the Lough Swilly SAC. Any licences issued will contain a recommendation that triploid oysters continue to be used in North Inishowen Coast SAC in order to minimize any risks to Lough Swilly SAC.

There is unlikely to be in-combination impacts among fishery activities, seaweed harvesting, pollution pressures and aquaculture activities.

Issues Raised During the Aquaculture Licensing Process For Sites In North Inishowen Coast SAC and Trawbreaga Bay Special Protection Area

1. Department of Culture, Heritage and the Gaeltacht

Summary: This submission addresses a number of issues, including conservation of the Zostera-dominated community, build up of sediment, coastal erosion and a code of practice relating to the disturbance of Barnacle Geese and Light-belied Brent Geese.

Response:

In relation to the Zostera bed area in this Natura site has an area of 0.91 hectares as defined in the NPWS Conservation Objectives November 2014. The Zostera bed does not overlap with the aquaculture sites and does not overlap with the designated aquaculture traffic access route from Glashagh Point with a distance of >600m calculated as the closest likely interaction (with access route). The Department's Marine Engineering Division have been in contact with DCHG and are actively investigating this issue.

In relation to the build-up of sediment, without providing specific details on the nature of the accumulation, i.e., duration, location and season, it is difficult to comment. Sediment has been noted to build up beneath the trestles and still not result in a change in constituent communities, this is particularly the case in areas where there may be highly mobile sediments which tend to be impoverished from a faunal (i.e., community constituent) perspective. In addition, during periods of calm weather, sediments can build up only to be dispersed with the arrival of more unsettled weather.

In relation to coastal erosion, reference is made to a coastal erosion study for the Trawbreaga Bay mouth area that Donegal County Council has carried out. The Department is conscious of the need to avoid sitting aquaculture structures in areas of mobile sand and strong hydrodynamics such as on soft sand bar areas in the main low water channel. However, it is not anticipated erosion will impinge significantly on the inner Bay sites. The potential negative impact that proposed development would have locally on hydrodynamic process has been considered in the assessment of aquaculture licence applications.

In relation to the disturbance of Barnacle Geese and Light-belied Brent Geese, it It should be noted that the assessment of interactions between Brent Geese and aquaculture activities in the SPA AA report is considered conservative, robust and the process is communicated in some detail. In relation

to a code of practice for interactions between geese species and aquaculture operations, the Department agrees with the value of creating this code of practice and in conjunction with key stakeholders has begun this process and will aim to develop this code of practice within six months to address issues that may arise. Adherence to any polices which arise from the code of practice will be a licence requirement of any new licence that issues.

2. An Taisce

Summary: This submission addresses a number of issues, including, percentage of habitat affected, reasonable doubt, bird displacement and triploid oysters.

Response:

In relation to percentage of habitat affected, it should be noted that the process of preparing the AA reports is to first identify any potential interactions between the activity under considerations and the constituent (habitat) features. If interactions are noted, then the activity is brought forward for more detailed analysis in the process. It should also be noted that during more detailed analysis it was considered that the aquaculture sites under consideration in Trawbreaga Bay were unlikely to interact negatively with those habitat conservation features with which they overlapped, i.e., they were considered unlikely to be subject to the persistent pressure outlined above. This is likely due to tidal flushing of organic and fine sedimentary material from underneath the trestles. These conclusions are borne out by scientific investigations published in peer reviewed journals.

In relation to reasonable doubt, this appears to be focused on challenging commonly used and accepted scientific terminology (within the AA Reports) and using this to present An Taisce's interpretation of case law. It should be pointed out that in natural systems, certainty can never be presented at 100%. We would suggest that the scientific literature cited does remove reasonable scientific doubt. Where this is not the case this is acknowledged and communicated that there are no obvious measures possible that might mitigate or reduce the risk.

In relation to bird displacement, the statement that negative impacts are likely to be lower is informed by our growing understanding of the relationship between Light-bellied Brent Geese and oyster trestles. The assessment undertaken relies heavily on Gittings & O'Donoghue (2012), "The effects of intertidal oyster culture on the spatial distribution of waterbirds". This was based on low tide observations of shorebirds, including Light-bellied Brent Geese. However, activity patterns across the tidal cycle are relevant in the case of Light-bellied Brent Geese due in part to their ability to forage in shallow subtidal waters. Furthermore, it should be noted that as we have considered

additional coastal SPAs since 2012 we have also had access to a greater number of observations of Light-bellied Brent Geese in the context of trestles. When considering the potential for negative impacts on Light-bellied Brent Geese, issues to be considered include overlap of proposed trestles with known foraging habitat; disturbance from onsite activities; and the degree to which algae growing on the trestles provides a foraging resource to Light-bellied Brent Geese and how this can change seasonally. Thus, while the spatial displacement, which yields the above figure of 5.71%, is calculated as a 100% displacement of Brent geese from the area of overlap, observations of Brent geese feeding on algae growing on trestles on the flood tide show that 100% displacement is not likely to occur at all times. Furthermore, while birds can be disturbed and displaced by maintenance work on the foreshore; such works occur at low tide, while Brent geese associate with trestles as the tide floods over them, allowing birds to float over the trestles and feed on associated algae. This therefore reduces the extent of disturbance and resultant displacement. It should be noted that Light-bellied Brent Geese numbers are growing both locally and nationally. Finally, it should be noted the 5% threshold as used in the AA reports is a guide only and used in our assessments to identify the potential for negative impacts. It is a considered a conservative threshold above which further consideration is given to the likely interactions between the conservation feature and the proposed activities. As above, each case is considered on its merits and communicated as such.

In relation to use of triploid stock, this observation and recommendation is consistent with the recommendations in the AA report. All future licences in Trawbreaga Bay will be for Triploid oyster stock and this will be addressed in the terms and conditions of any licence that will issue.

3. Donegal County Council

Summary: This submission has no objection to grant of licenses as proposed activities will not result in significant intensification of the Oyster farming activity and does not represent a visual intrusion in to the scenery of the host sites. The submission notes location of sites should be clearly identified by buoys or other markers so not to obstruct other boat users of Trawbreaga Bay.

Response: Identification of Aquaculture sites by navigational markers such as buoys will be addressed in terms and conditions of any licence that issues.

4. IFI

Summary: This submission addresses a number of issues, including navigational markings, use of triploid stock, bio-security protocols, interference with the passage of migrating salmon and sea trout and visual amenity of the bay.

Response: The Department notes the location of proposed sites in close proximity to the main channel, however the assessment of these Aquaculture licence applications considered the potential impact of proposed oyster farm developments on migratory salmon movement. Use of triploid oysters, navigational markings and compliance with bio-security protocols will be addressed in terms and conditions of any licence that issues.

5. Irish Water

Summary: This submission addresses the coordinates of existing and secondary discharges operated by Irish Water discharging to this designated water, as well as those within 10km of the proposed development.

Response: The locations of applications for aquaculture license proximate to discharge points as highlighted by Irish Water are noted and were considered as part of the assessment of the Aquaculture licence applications.

Public Objections

Summary: Two objections were received relating to visual impact, accumulation of disused gear on the shoreline and orderly development of the bay.

Response: In relation to visual impact, the impact on tourism and the visibility of the proposed development of aquaculture sites was considered as part of the assessment of the Aquaculture licence applications as was orderly development of the bay. In relation to accumulation of disused gear on the shoreline, general licence conditions are included which require that the licensed and adjoining areas shall be kept clear of all redundant structures (including apparatus, equipment and/or uncontained stock), waste products and operational litter or debris, with provisions for the prompt removal and proper disposal of such material will be required for all relevant sites.

Summary of Mitigation Measures and Management Actions that are being implemented as a consequence of the findings in the Appropriate Assessment report

Taking account of the recommendations of the Appropriate Assessment, as well as additional technical/scientific observations, the following measures are being taken in relation to licensing aquaculture in this SAC:

• All future licences in Trawbreaga Bay will be for Triploid oyster stock in order to minimise any risk to Lough Swilly SAC.

- The density of culture structures within sites to be maintained at current levels.
- The source of seed and any changes to the source of seed are to be approved by the
 Department of Agriculture, Food and the Marine in advance.
- A Licence condition requiring strict adherence to the identified access routes in order to minimise species/ habitat disturbance will be in each licence issued.
- A Licence condition will require full implementation of the measures set out in the draft
 Marine Aquaculture Code of Practice prepared by Invasive Species Ireland (e.g.
 http://invasivespeciesireland.com/cops/aquaculture).
- The movement of stock in and out of Trawbreaga Bay should adhere to relevant fish health legislation.
- The Department in conjunction with key stakeholders have begun the process to create a
 code of practice for interactions between geese species and aquaculture operations to
 address any issues that may arise. Strict adherence to any policies which arise from this code
 of practice will be a requirement of any licence that issues.
- The use of updated and enhanced Aquaculture and Foreshore Licences containing terms and conditions which reflect the environmental protection required under EU and National law

Conclusion

The appropriate assessment and risk assessment finds that the majority of activities, at the current and proposed or likely future scale and frequency of activity are consistent with the Conservation Objectives for North Inishowen Coast SAC and Trawbreaga Bay SPA.

The Licensing Authority is satisfied that from a Natura 2000 perspective, given the conclusions and recommendations of the Appropriate Assessment process, along with implementation of the above measures that will mitigate certain pressures on Natura features, the proposed licensed activities are not likely to have a significant effect on the integrity of North Inishowen Coast SAC and Trawbreaga Bay SPA.

November 2019

Classifieds

Call: 074 97 40160

PUBLIC NOTICE

FISHERIES (AMENDMENT) ACT, 1997 (NO. 23) FORESHORE ACT, 1933 (NO. 12) NOTICE OF DECISIONS IN RELATION TO AQUACULTURE AND FORESHORE LICENCES

The Minister for Agriculture, Food and the Marine has made determinations on the Aquaculture and Foreshore Licence applications as set out in the table below in Trawbreaga Bay, Co Donegal:-

Site Reference Number	Name	Species & Method	Decision
T12/367A	James Ball Middletown, Malin Head, Co Donegal	Pacific Oysters using bags and trestles	Grant Renewal Licence
T12/520A	Kearney Oyster Ltd 43 Donagh Park, Carndonagh, Co Donegal	Pacific Oysters using bags and trestles	Grant Licence
T12/522A	Kearney Oyster Ltd 43 Donagh Park, Carndonagh, Co Donegal	Pacific Oysters using bags and trestles	Grant Licence
T12/523A	Kearney Oyster Ltd 43 Donagh Park, Carndonagh, Co Donegal	Pacific Oysters using bags and trestles	Grant Licence
T12/511A	Daniel McGonigle Magheranual, Isle of Doagh, Clonmany, Co Donegal	Pacific Oysters using bags and trestles	Refuse to Grant Licence
T12/528A	Hurrikayn Oysters Ltd Bree, Malin Head, Co Donegal	Pacific Oysters using bags and trestles	Grant Licence
T12/530A	John Friel Roxtown, Clonmany, Co Donegal	Pacific Oysters using bags and trestles	Grant Variation Licence
T12/540A	Philip M Doherty Slievebawn, Malin Head, Co Donegal	Pacific Oysters using bags and trestles	Refuse to Grant Licence
T12/541A	Cathal McCorkell Cuan Na Mara, Carrowtrasna, Greencastle, Co Donegal	Pacific Oysters using bags and trestles	Refuse to Grant Licence
T12/542A	Cathal McCorkell Cuan Na Mara, Carrowtrasna, Greencastle, Co Donegal	Pacific Oysters using bags and trestles	Grant Variation Licence
T12/553A	William Coffey Sheskin Bree, Malin Head, Co Donegal	Pacific Oysters using bags and trestles	Grant Variation Licence
T12/547A	Daniel McGonigle Magheranual, Isle of Doagh, Clonmany, Co Donegal	Pacific Oysters using bags and trestles	Grant Licence
T12/531A	Oceanic Organic Oysters Harbour View, Greencastle, Co Donegal	Pacific Oysters using bags and trestles	Refuse to Grant Licence
T12/532A	Oceanic Organic Oysters Harbour View, Greencastle, Co Donegal	Pacific Oysters using bags and trestles	Refuse to Grant Licence
T12/533A	Oceanic Organic Oysters Harbour View, Greencastle, Co Donegal	Pacific Oysters using bags and trestles	Refuse to Grant Licence
T12/534A	Oceanic Organic Oysters Harbour View, Greencastle, Co Donegal	Pacific Oysters using bags and trestles	Refuse to Grant Licence
T12/543A	Oceanic Organic Oysters Harbour View, Greencastle, Co Donegal	Pacific Oysters using bags and trestles	Grant Licence
T12/544A	Oceanic Organic Oysters Harbour View, Greencastle, Co Donegal	Pacific Oysters using bags and trestles	Grant Licence
T12/529A	Ask Oysters Ltd Leenan, Kiel, Co Donegal	Pacific Oysters using bags and trestles	Refuse to Grant Licence
T12/549A	Ask Oysters Ltd Leenan, Kiel, Co Donegal	Pacific Oysters using bags and trestles	Grant Variation Licence
T12/550A	Ask Oysters Ltd Leenan, Kiel, Co Donegal	Pacific Oysters using bags and trestles	Grant Variation Licence
T12/551A	Ask Oysters Ltd Leenan, Kiel, Co Donegal	Pacific Oysters using bags and trestles	Refuse to Grant Licence

The reasons for this decision are elaborated on the Department's website at: http://www.agriculture.gov.ie/seafood/aquacultureforeshoremanagement/aquaculturelicensing/aquaculturelicencedecisions/donegal

An appeal against an Aquaculture Licence decision may be made in writing, within one month of the date of its publication, to THE AQUACULTURE LICENCES APPEALS BOARD, Kilminchy Court, Portlaoise, Co. Laois, by completing the Notice of Appeal Application Form available from the Board, phone 057 86 31912, e-mail info@alab.ie or website at http://www.alab.ie/

A person may question the validity of the Foreshore Licence determination by way of an application for judicial review, under Order 84 of the Rules of the Superior Court (SI No. 15 of 1986). Practical information on the review mechanism can be obtained from the Citizens Information Board at: https://www.citizensinformation.ie/

www.agriculture.gov.ie

m **y** @agriculture_ie



An Roinn Talmhaíochta, Bia agus Mara Department of Agriculture, Food and the Marine

RECRUTIMENT SERVICES



COMÓRTAIS EARCAÍOCHTA

Tá Comhairle Contae Dhún na nGall ar lorg iarratas ó iarratasóirí cáilithe do na poist seo a leanas:

AIRÍOCH CÚNTA UISCE/ FUÍOLLUISCE GHRÁD III AIRÍOCH UISCE/FUÍOLLUISCE GRÁD V

OIBRÍ GINEARÁLTA - PÁIRCEANNA & SPÁSANNA ALLAMUIGH

Tá sé beartaithe ag an Chomhairle painéal d'iarratasóirí cáilithe a chruthú óna líonfaidh muid folúntais de réir mar a thiocfaidh siad aníos.

Is é an dáta deiridh fá choinne foirmeacha iarratais comhlánaithe a bheith linn ná 12 meán lae:

Dé Luain, 13 Eanáir 2020

Tá Foirmeacha Iarratais agus Tuilleadh Eolais ar fáil ag www.donegalcoco.ie

Ní ghlacfar le hiarratais a gheofar mall.

IS FOSTÓIR COMHIONANNAS DEISEANNA Í COMHAIRLE CONTAE DHÚN NA NGALL

RECRUITMENT COMPETITIONS

Donegal County Council is seeking applications from qualified candidates for the following positions:

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WATER/WASTEWATER CARETAKER GRADE V

GENERAL OPERATIVE - PARKS & OPEN SPACES

The Council proposes to form a panel of qualified candidates from which it will fill vacancies as they arise.

The closing date for receipt of completed application forms

Monday, 13 January 2020

Application Forms and Further Details are available at www.donegalcoco.ie

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REAKINGNEV

Democra

An Roinn Talmhaíochta, Bia agus Mara Department of Agriculture, Food and the Marine



13th February 2020

Your Ref: **AP63/2020**

Our Ref: T12/542

Mary O'Hara
Secretary to the Board
Aquaculture Licences Appeals Board
Kilminchy Court, Dublin Road
Portlaoise
Co. Laois

Dear Mary

I wish to acknowledge receipt of your letter on 3rd February 2020 to Mr. Michael Creed T.D., Minister for Agriculture, Food and the Marine (and copied to Mr. John Quinlan) regarding the appeal against the decision to grant a new Aquaculture and Foreshore Licence in relation to the above file.

The following documentation refers:-

- > Submission to Minister for Aquaculture Licence with draft licence(s) and reports received in relation to the application (attached).
- Notification of Minister's decision to the applicant, (attached).
 - ➤ Map of sites in Trawbreaga Bay (attached)
 - Publication Notice of the Minister's decision in the Donegal Democrat (attached).

Below is the hyperlink to the Department's website where the AA Report (July 2019) on which this application decision was made can be found:-

• the Appropriate Assessment for Trawbreaga Bay:-

https://www.agriculture.gov.ie/media/migration/seafood/aquacultureforeshoremanage ment/aquaculturelicensing/appropriateassessments/donegal/1NorthInishowenSACand TrawbreagaSPAAAJuly2019Report300719.pdf If you require anything further please do not hesitate to contact me.

Yours sincerely

Geraldine Farrell
Aquaculture & Foreshore Management Division
National Seafood Centre

Clogheen, Clonakilty, Co. Cork

Phone: 023 8859519

Email: Geraldine.Farrell@agriculture.gov.ie

An Roinn Talmhaíochta, Bia agus Mara Department of Agriculture, Food and the Marine

Ref: & T12/542

Cathal McCorkell Cuan Na Mara Carrowtrasna Greencastle Co. Donegal



FISHERIES (AMENDMENT) ACT, 1997 (NO.23) NOTICE OF MINISTERIAL DECISION TO REFUSE/GRANT WITH A VARIATION AQUACULTURE LICENCES AND FORESHORE LICENCES.

Dear McCorkell.

I would like to inform you of the Minister for Agriculture, Food and the Marine Decision on the following aquaculture and accompanying Foreshore Licence applications (see attached information notes and draft aquaculture licences):-

Site Reference Number	Ministerial Decision	Species & Method	Variation	Licence Term
T12/542A	Grant Variation Licence	Pacific Oysters using bags and trestles	Reducing the footprint of the site from 1.4279 ha to 0.8989ha. This is in keeping with the policy of orderly aquaculture in Trawbreaga Bay.	10 Years

I enclose an extract from the public notice of the decision which the Department has arranged to have published in "Donegal Democrat".

Any person aggrieved by the decision may, in accordance with Section 41 of the Fisheries (Amendment) Act 1997, appeal against it in writing to the Aquaculture Licences Appeals Board. This appeal must be lodged within one month beginning on the date of the publication of the decision.

In addition, a person may question the validity of the Foreshore Licence determination by way of an application for judicial review, under Order 84 of the Rules of the Superior Court (SI No. 15 of 1986). Practical information on the review mechanism can be obtained from the Citizens Information Board at: http://www.citizensinformation.ie/

The Licences will be issued to you as soon as possible after the end of the period of one month from the date of publication of the notice in "Donegal Democrat", if there is no appeal.

Please also find enclosed the conditions that will apply to any Aquaculture Licence that may be issued by the Minister.

Yours sincerely

Aquaculture and Foreshore Management Division 05th December 2019

An Lárionad Bia Mara Náisiúnta, An Cloichín, Cloich na Coillte, Corcaigh, P85 TX47 National Seafood Centre, Clogheen, Clonakilty, Co. Cork P85 TX47 T +353 (0)23 8859505 EileenM.Maher@agriculture.gov.ie www.agriculture.gov.ie

S.12 (3) OF THE FISHERIES (AMENDMENT) ACT, 1997(NO.23)
INFORMATION NOTE TO APPLICANT FOR THE PURPOSE OF REGULATION 18
OF THE AQUACULTURE (LICENCE APPLICATION) REGULATIONS 1998

REFERENCE NO:

T12/542

APPLICANT:

Cathal McCorkell

AQUACULTURE TO WHICH DECISION RELATES:

Cultivation of Pacific Oysters using bags and trestles on site T12/542A on the foreshore in

Trawbreaga Bay, Co. Donegal.

NATURE OF DECISION:

Grant a Variation Aquaculture Licence

Reducing the footprint of the site from 1.4279 ha to 0.8989ha. This is in keeping with the policy of orderly development of aquaculture in the Bay and will provide a 20m wide access corridor free at the south end of the site for access by other users of the Bay, while also reducing the western aspect of the site to mitigate impact on boat users and align

the site better with existing sites.

DATE OF DECISION:

29th November 2019

CONDITIONS OF LICENCE:

See attached.

DURATION OF LICENCE:

10 years

ISSUE OF LICENCE:

The licence will be dated and issued

as soon as practicable after the end of the period of one month from the date of publication of a notice in a newspaper circulating in the vicinity of the aquaculture, if no appeal is made to the Aquaculture Licences Appeals Board within that period, under Section 40 and 41 if the Fisheries

(Amendment) Act, 1997.

Note: It has been decided to grant the applicant a separate Foreshore Licence under the Foreshore Act, 1933 (No.12), contemporaneous with the Aquaculture Licence, subject to standard conditions applicable to Foreshore Licences.

FISHERIES (AMENDMENT) ACT, 1997 (NO. 23) FORESHORE ACT, 1933 (NO. 12) NOTICE OF DECISIONS IN RELATION TO AQUACULTURE AND FORESHORE LICENCES

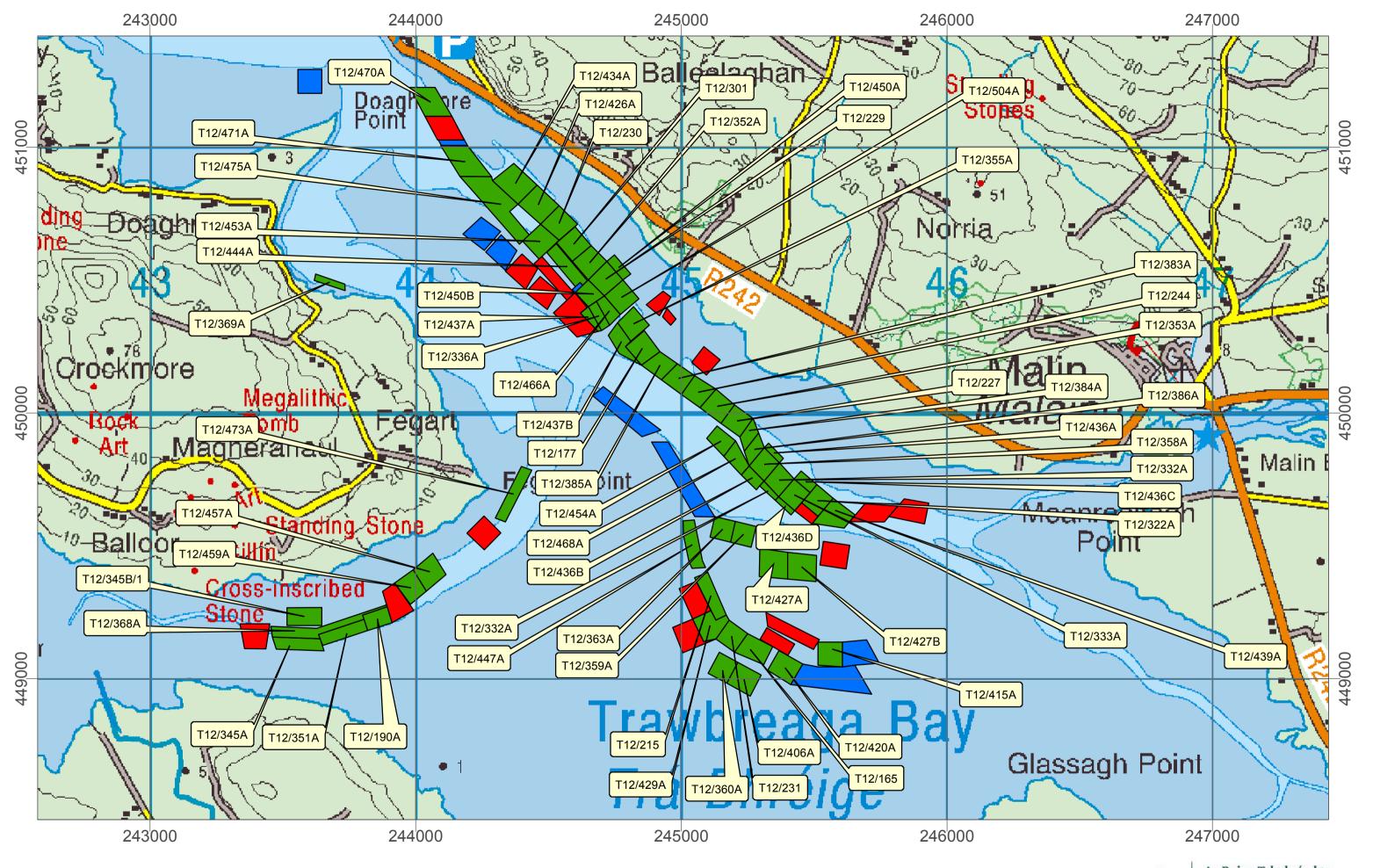
The Minister for Agriculture, Food and the Marine has made determinations on the Aquaculture and Foreshore Licence applications as set out in the table below in Trawbreaga Bay, Co. Donegal:-

Site Reference Number	Name	Species & Method	Decision
T12/542A	Cathal McCorkell		
	Cuan Na Mara	Pacific Oysters using bags and trestles	Grant Variation Licence
	Carrowtrasna		
	Greencastle		
	Co. Donegal		

The reasons for this decision are elaborated on the Department's website at: http://www.agriculture.gov.ie/seafood/aquacultureforeshoremanagement/aquaculturelicensing/aquaculturelicencedecisions/donegal

An appeal against an Aquaculture Licence decision may be made in writing, within one month of the date of its publication, to THE AQUACULTURE LICENCES APPEALS BOARD, Kilminchy Court, Portlaoise, Co. Laois, by completing the Notice of Appeal Application Form available from the Board, phone 057 86 31912, e-mail info@alab.ie or website at http://www.alab.ie/

A person may question the validity of the Foreshore Licence determination by way of an application for judicial review, under Order 84 of the Rules of the Superior Court (SI No. 15 of 1986). Practical information on the review mechanism can be obtained from the Citizens Information Board at: http://www.citizensinformation.ie/



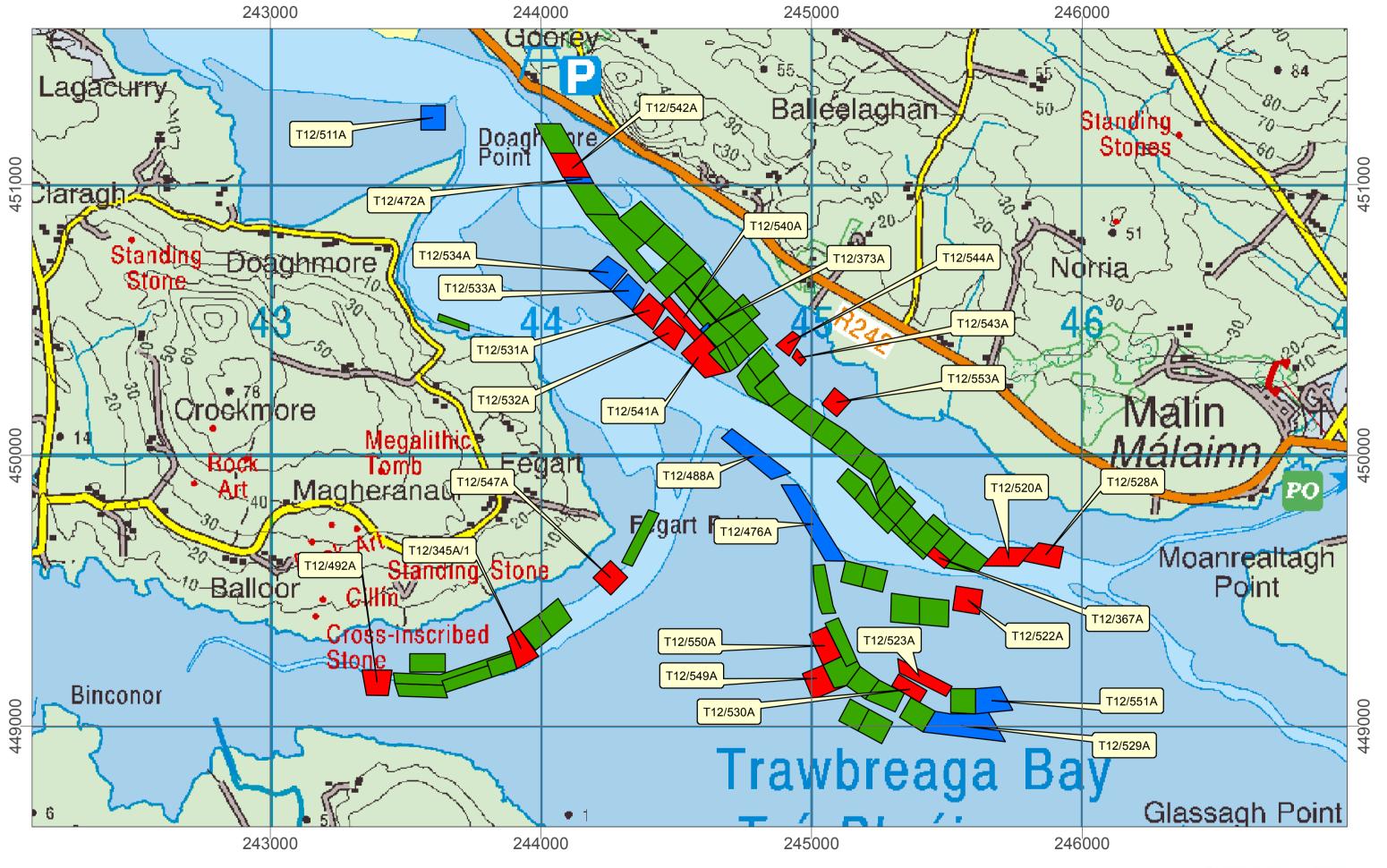


Scale = 1:12,500

Drawn: 11-02-2020

LICENSED AQUACULTURE SITES TRAWBREAGA BAY, CO. DONEGAL MAP FOR ALAB

An Roinn Talmhaíochta,
Bia agus Mara
Department of Agriculture,
Food and the Marine





Scale = 1:12,500

Drawn: 11-02-2020

AQUACULTURE SITES UNDER APPEAL & REFUSED TRAWBREAGA BAY, CO. DONEGAL MAP FOR ALAB

